

United States-Japan Security Consultative Committee Document

**United States-Japan Roadmap for Realignment Implementation**

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by

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***Overview***

On October 29, 2005, the U.S.-Japan Security Consultative Committee (SCC) members approved recommendations for realignment of U.S. forces in Japan and related Japan Self-Defense Forces (SDF) in their document, "U.S.-Japan Alliance: Transformation and Realignment for the Future." In that document, the SCC members directed their respective staffs "to finalize these specific and interrelated initiatives and develop plans, including concrete implementation schedules no later than March 2006." This work has been completed and is reflected in this document.

***Finalization of Realignment Initiatives***

The individual realignment initiatives form a coherent package. When implemented, these realignments will ensure a life-of-the-alliance presence for U.S. forces in Japan.

The construction and other costs for facility development in the implementation of these initiatives will be borne by the Government of Japan (GOJ) unless otherwise specified. The U.S. Government (USG) will bear the operational costs that arise from implementation of these initiatives. The two Governments will finance their realignment-associated costs consistent with their commitments in the October 29, 2005 SCC document to maintain deterrence and capabilities while reducing burdens on local communities.

## ***Key Implementation Details***

### **1. Realignment on Okinawa**

#### **(a) Futenma Replacement Facility (FRF)**

- The United States and Japan will locate the FRF in a configuration that combines the Henoko-saki and adjacent water areas of Oura and Henoko Bays, including two runways aligned in a “V”-shape, each runway having a length of 1,600 meters plus two 100-meter overruns. The length of each runway portion of the facility is 1,800 meters, exclusive of seawalls (see attached concept plan dated April 28, 2006). This facility ensures agreed operational capabilities while addressing issues of safety, noise, and environmental impacts.
- In order to locate the FRF, inclusive of agreed support facilities, in the Camp Schwab area, necessary adjustments will be made, such as reconfiguration of Camp Schwab facilities and adjacent water surface areas.
- Construction of the FRF is targeted for completion by 2014.
- Relocation to the FRF will occur when the facility is fully operationally capable.
- Facility improvements for contingency use at Air SDF bases at Nyutabaru and Tsuiki related to replacement of Marine Corps Air Station (MCAS) Futenma capabilities will be made, as necessary, after conducting site surveys and before MCAS Futenma is returned.
- Requirements for improved contingency use of civilian facilities will be examined in the context of bilateral contingency planning, and appropriate arrangements will be made in order to realize the return of MCAS Futenma.
- In principle, the construction method for the FRF will be landfill.
- The USG does not have a plan to operate fighter aircraft from this facility.

#### **(b) Force Reductions and Relocation to Guam**

- Approximately 8,000 III Marine Expeditionary Force (MEF) personnel and their approximately 9,000 dependents will relocate from Okinawa to Guam

by 2014, in a manner that maintains unit integrity. Units to relocate will include: III MEF Command Element, 3d Marine Division Headquarters, 3d Marine Logistics Group (formerly known as Force Service Support Group) Headquarters, 1<sup>st</sup> Marine Air Wing Headquarters, and 12<sup>th</sup> Marine Regiment Headquarters.

- The affected units will relocate from such facilities as Camp Courtney, Camp Hansen, MCAS Futenma, Camp Zukeran, and Makiminato Service Area.
- The U.S. Marine Corps (USMC) forces remaining on Okinawa will consist of Marine Air-Ground Task Force elements, such as command, ground, aviation, and combat service support, as well as a base support capability.
- Of the estimated \$10.27 billion cost of the facilities and infrastructure development costs for the III MEF relocation to Guam, Japan will provide \$6.09 billion (in U.S. Fiscal Year 2008 dollars), including \$2.8 billion in direct cash contributions, to develop facilities and infrastructure on Guam to enable the III MEF relocation, recognizing the strong desire of Okinawa residents that such force relocation be realized rapidly. The United States will fund the remainder of the facilities and infrastructure development costs for the relocation to Guam—estimated in U.S. Fiscal Year 2008 dollars at \$3.18 billion in fiscal spending plus approximately \$1 billion for a road.

(c) Land Returns and Shared Use of Facilities

- Following the relocation to the FRF, the return of MCAS Futenma, and the transfer of III MEF personnel to Guam, the remaining facilities and areas on Okinawa will be consolidated, thereby enabling the return of significant land areas south of Kadena Air Base.
- Both sides will develop a detailed consolidation plan by March 2007. In this plan, total or partial return of the following six candidate facilities will be examined:
  - Camp Kuwae: Total return.
  - Camp Zukeran: Partial return and consolidation of remaining facilities and infrastructure to the extent possible.
  - MCAS Futenma: Total return (see FRF section above).

- Makiminato Service Area: Total return.
- Naha Port: Total return (relocated to the new facilities, including additional staging area, to be constructed at Urasoe).
- Army POL Depot Kuwae Tank Farm No. 1: Total return.
- All functions and capabilities that are resident in facilities designated for return, and that are required by forces remaining in Okinawa, will be relocated within Okinawa. These relocations will occur before the return of designated facilities.
- While emphasizing the importance of steady implementation of the recommendations of the Special Action Committee on Okinawa (SACO) Final Report, the SACO relocation and return initiatives may need to be re-evaluated.
- Camp Hansen will be used for Ground SDF training. Shared use that requires no facility improvements will be possible from 2006.
- Air SDF will use Kadena Air Base for bilateral training with U.S. forces, taking into account noise impacts on local communities.

(d) Relationships among Initiatives

- Within the overall package, the Okinawa-related realignment initiatives are interconnected.
- Specifically, consolidation and land returns south of Kadena depend on completing the relocation of III MEF personnel and dependents from Okinawa to Guam.
- The III MEF relocation from Okinawa to Guam is dependent on: (1) tangible progress toward completion of the FRF, and (2) Japan's financial contributions to fund development of required facilities and infrastructure on Guam.

**2. Improvement of U.S. Army Command and Control Capability**

- U.S. Army command and control structure at Camp Zama will be transformed by U.S. Fiscal Year 2008. The headquarters of the Ground SDF Central Readiness Force subsequently will arrive at Camp Zama by

Japan Fiscal Year 2012; SDF helicopters will have access to Kastner Heliport on Camp Zama.

- Along with the transformation of Army headquarters in Japan, a battle command training center and other support facilities will be constructed within Sagami General Depot (SGD) using U.S. funding.
- In relation to this transformation, the following measures for efficient and effective use of Camp Zama and SGD will be implemented.
  - Some portions of land at SGD will be returned for local redevelopment (approximately 15 hectares (ha)) and for road and underground rail (approximately 2 ha). Affected housing units will be relocated to Sagamihara Housing Area.
  - A specified area of open space in the northwest section of SGD (approximately 35 ha) will be provided for local use when not required for contingency or training purposes.
  - Portions of the Chapel Hill housing area of Camp Zama (1.1 ha) will be returned to the GOJ following relocation of affected housing units within Camp Zama. Further discussions on possible additional land returns at Chapel Hill will occur as appropriate.

### **3. Yokota Air Base and Air Space**

- Air SDF Air Defense Command (ADC) and relevant units will relocate to Yokota Air Base in Japan Fiscal Year 2010. A bilateral master plan for base use will be developed to accommodate facility and infrastructure requirements.
- A bilateral, joint operations coordination center (BJOCC), established at Yokota Air Base, will include a collocated air and missile defense coordination function. The USG and GOJ will fund their own required equipment and systems, respectively, while both sides will coordinate appropriate funding of shared-use equipment and systems.
- The following measures will be pursued to facilitate movement of civilian aircraft through Yokota airspace while satisfying military operational requirements.
  - Establish a program in Japan Fiscal Year 2006 to inform commercial aviation entities of existing procedures to transit Yokota airspace.

- Return portions of Yokota airspace to Japanese control by September 2008; specific portions will be identified by October 2006.
- Develop procedures in Japan Fiscal Year 2006 for temporary transfers of air traffic control responsibility to Japanese authorities for portions of Yokota airspace, when not required for military purposes.
- Study the conditions required for the possible return of the entire Yokota airspace as part of a comprehensive study of options for related airspace reconfigurations and changes in air traffic control procedures that would satisfy future patterns of civilian and military (U.S. and Japanese) demand for use of Japanese airspace. The study will take into account both the lessons learned from the Kadena radar approach control (RAPCON) transfer experience and the lessons learned from experiences with collocation of U.S. forces and Japanese controllers in Japan. This study will be completed in Japan Fiscal Year 2009.
- The USG and GOJ will conduct a study of the specific conditions and modalities for possible civilian-military dual-use of Yokota Air Base, to be completed within 12 months from commencement.
  - The study will be conducted on the shared understanding that dual-use must not compromise military operations and safety or the military operational capabilities of Yokota Air Base.
  - Based upon the outcome of this study, the two governments will consult and then make appropriate decisions on civilian-military dual-use.

#### **4. Relocation of Carrier Air Wing from Atsugi Air Facility to Marine Corps Air Station (MCAS) Iwakuni**

- The relocation of Carrier Air Wing Five (CVW-5) squadrons from Atsugi Air Facility to MCAS Iwakuni, consisting of F/A-18, EA-6B, E-2C, and C-2 aircraft, will be completed by 2014, subsequent to the following: (1) completion of necessary facilities, and (2) adjustment of training airspace and the Iwakuni RAPCON airspace.
- Necessary facilities will be developed at Atsugi Air Facility to

accommodate Maritime SDF E/O/UP-3 squadrons and other aircraft from Iwakuni, taking into account the continued requirement for U.S. operations from Atsugi.

- The KC-130 squadron will be based at MCAS Iwakuni with its headquarters, maintenance support facilities, and family support facilities. The aircraft will regularly deploy on a rotational basis for training and operations to Maritime SDF Kanoya Base and Guam. To support the deployment of KC-130 aircraft, necessary facilities will be developed at Kanoya.
- U.S. Marine Corps CH-53D helicopters will be relocated from MCAS Iwakuni to Guam when the III MEF personnel relocate from Okinawa to Guam.
- Training airspace and Iwakuni RAPCON airspace will be adjusted to fulfill safely the training and operational requirements of U.S. forces, Japan SDF, and commercial aircraft (including those in neighboring airspace) through coordination by the Joint Committee.
- A bilateral framework to conduct a study on a permanent field-carrier landing practice facility will be established, with the goal of selecting a permanent site by July 2009 or the earliest possible date thereafter.
- Portions of the future civilian air facility will be accommodated at MCAS Iwakuni.

## **5. Missile Defense**

- As both sides deploy additional capabilities and improve their respective ballistic missile defense capabilities, close coordination will continue.
- The optimum site for deployment of a new U.S. X-Band radar system has been designated as Air SDF Shariki Base. Necessary arrangements and facility modifications, funded by the USG, will be made before the radar becomes operational in summer 2006.
- The USG will share X-Band radar data with the GOJ.
- U.S. Patriot PAC-3 capabilities will be deployed to Japan within existing U.S. facilities and areas, becoming operational at the earliest possible time.

## **6. Training Relocation**

- Both sides will develop annual bilateral training plans beginning in Japan Fiscal Year 2007. As necessary, a supplemental plan for Japan Fiscal Year 2006 can be developed.
- Initially, aircraft from three U.S. facilities — Kadena, Misawa, and Iwakuni — will participate in relocated training conducted from the following SDF facilities: Chitose, Misawa, Hyakuri, Komatsu, Tsuiki, and Nyutabaru. Both sides will work toward expanding use of SDF facilities for bilateral training and exercises in the future.
- The GOJ will improve infrastructure for training relocation at SDF facilities as necessary after conducting site surveys.
- Relocated training will not diminish the quality of training that is currently available to U.S. forces in Japan, taking into account facilities and training requirements.
- In general, bilateral training will commence with participation of 1-5 aircraft for the duration of 1-7 days, and develop over time to participation of 6-12 aircraft for 8-14 days at a time.
- At those SDF facilities at which terms of joint use are stipulated by Joint Committee agreements, limitations on the number of joint training events will be removed. Limitations on the total days and period per training event for joint use of each SDF facility will be maintained.
- The USG and GOJ will share costs for bilateral training as appropriate, bearing in mind the priority of maintaining readiness.