

Specific Initiatives of Japan's Official Development Assistance

This chapter discusses specific initiatives of the official development assistance (ODA) that Japan provides around the world, viewing them from five different perspectives (sections 1 through 5).



Ms. Inaba, an expert (of prevention of mother-to-child transmission of HIV), interviewing a mother and a child who came to a hospital in Accra, the capital city of Ghana, for a 6 week postnatal check. (Photo: Akio Iizuka / JICA)

Japan's ODA policies promote efforts in each developing country in accordance with the ODA Charter. Section 1 describes the ODA Charter, which serves as the foundation for Japan's ODA in developing countries, as well as the content of policies that are based on the Charter.

Section 2 further breaks down the issues of "poverty reduction," "sustainable growth," "addressing global issues," and "peace-building" listed in the ODA Charter, and introduces Japan's approach to each area.

The world is faced with largely different economic and social environments and cultures, and confronts various kinds of issues depending on the region and country. Section 3 presents specific examples of Japan's development cooperation by region. The eight regions are: East Asia, South Asia, Central Asia and the Caucasus, the Middle East and North Africa, Sub-Saharan Africa, Latin America and the Caribbean, Oceania, and Europe.

The Japanese government provides development cooperation in compliance with the principles of the

ODA Charter, in consideration of the principles of the United Nations Charter, balancing of the environment and development, the prevention of ODA's use for military purposes, the prevention of proliferation of terrorism and weapons of mass destruction, the promotion of democratization and the protection of basic human rights and freedoms, as well as with other factors, and after determining the developing country's needs, socio-economic conditions, and the bilateral relations with the recipient country. Section 4 provides a concrete explanation of the factors that are taken into consideration for the implementation of Japan's ODA.

Finally, Section 5, introduces the system of implementation of Japan's ODA and a series of reform measures for providing more efficient and effective ODA, which are divided into the following three categories: "System of Formulation and Implementation of ODA Policy," "Increasing Public Participation," and "Requirements for Implementation of Strategic and Effective Assistance."

Section 1 Initiatives Relating to the Basic Policies of the ODA Charter

The philosophy and principles of Japan's current ODA policy are set forth in the ODA Charter. The Medium-Term Policy on ODA, Japan's Country Assistance Policy, Sectoral Development Policy, Priority Policy Issues for International Cooperation, and Rolling Plans are set under this Charter. This section explains the existing policy framework.

1. Official Development Assistance Charter (ODA Charter)

The current ODA Charter (revised in August 2003) consists of "I. Philosophy," "II. Principle of ODA Implementation," "III. Formulation and Implementation of ODA Policy," and "IV. Reporting on the Status of Implementation of the ODA Charter."

In "I. Philosophy," the objective of ODA is defined as "to contribute to the peace and development of the international community, and thereby to help ensure Japan's own security and prosperity." It sets out five basic policies for the attainment of these objectives:

(i) "supporting self-help efforts of developing countries" based on good governance; (ii) the perspective of "human security" for the implementation of support focused on individuals; (iii) the "assurance of fairness" with consideration given to the socially vulnerable, particularly for improving the status of women, and to the gaps between rich and poor, and between regions; (iv) the "utilization of Japan's experience and expertise" to make full use of its own experience in economic and social development to promote the growth of developing countries; and (v) "partnership and collaboration with the international community" with a view to pursuing collaboration with international organizations, other donor countries, and other assistance providers including

NGOs and the private sector. Based on these objectives and basic policies, Japan provides support focusing on the following priority issues of (i) "poverty reduction," (ii) "sustainable growth," (iii) "addressing global issues," and (iv) "peace-building."

"II. Principle of ODA Implementation" stipulates that ODA is to be provided with full attention given to balancing the environment and development, preventing any use of ODA for military purposes, and promoting the democratization of developing countries.

"III. Formulation and Implementation of ODA Policy" states that it is important to take a government-wide coherent and unified approach to ODA planning and implementation, and to improve the strategic value, flexibility, and efficiency of Japan's ODA. In addition, this section stipulates that the Government must strive to enhance public understanding of ODA in order to increase public participation in ODA.

"IV. Reporting on the Status of Implementation of the ODA Charter" clarifies the accountability for the implementation of ODA, stating that the Government must report the status of implementation of ODA to the Cabinet through yearly publication of the ODA White Paper.

2. Medium-Term ODA Policy

The Medium-Term ODA Policy details Japan's position, approaches, and specific actions outlined in the ODA Charter, focusing on items that require more concrete explanation. The latest revision took place in February 2005, listing specific issues to be addressed under the

three categories of (i) perspective of human security, (ii) priority issues of "poverty reduction," "sustainable growth," "addressing global issues," and "peace-building," and (iii) "measures to ensure the efficient and effective implementation of assistance."

3. Country Assistance Policy

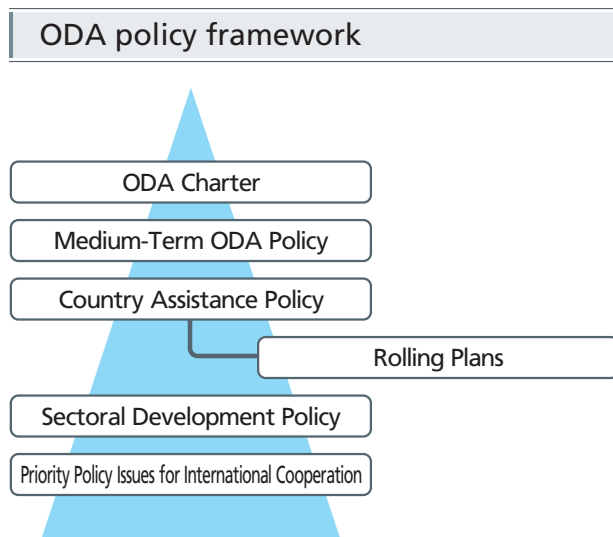
The Country Assistance Policy is Japan's country-specific aid policy. To formulate the documents, the political and socio-economic situations as well as development strategies and needs of each recipient country are taken into consideration. As a general rule, it is to be revised every five years. By FY2009, the "Country Assistance Programs" were formulated for 28 countries, but in

accordance with the "ODA Review Final Report" that was released in FY2010, it was determined that, for the policies to be more concise and strategic to highlight the priority areas and the direction of assistance for each country, it was changed as follows: (i) the name was changed from "Country Assistance Programs" to "Country Assistance Policy"; (ii) as a rule, the policy will

be formulated for all recipient countries of Japan's ODA; (iii) the well-modulated contents will be explicit and the formulation process streamlined; and (iv) the Rolling Plans to be combined as an annex to the Country Assistance Policy. In accordance with this policy, over the three years from FY2011, the Assistance Policy will be formulated for 40 to 50 countries every year, taking into consideration the input from the "Country-based ODA Task Forces"* comprised mainly of the Japanese Embassies and the JICA office in each recipient country, etc.

4. Sectoral Development Policies

Japan formulates Sectoral Development Policies in order to effectively implement development cooperation in specific sectors including health, education, water and sanitation, and the environment considering the discussions in the international community. In other words, by formulating sectoral development initiatives, these sectoral policies are reflected in the planning and proposal of ODA projects. Thus, Japan implements development cooperation that is favorable to the



recipient countries in the medium- to long-term as well. Formulating Sectoral Development Policies in addition to the ODA Charter, Medium-Term ODA Policy, and Country Assistance Policy further clarifies the guiding principles of Japan's development cooperation and makes its approach easier to understand.

5. Priority Policy Issues for International Cooperation

In order to achieve the objectives of ODA – the development and growth of developing countries, Japan has decided in FY2013 to utilize ODA in a more strategic and effective manner based on three pillars: (i) ODA for achieving a free, prosperous, and stable international community; (ii) ODA for emerging and developing countries and Japan to grow together; and (iii) ODA for promoting human security and building up trust in Japan. Specifically, Japan has undertaken the following initiatives: (i) as part of ODA for achieving a free, prosperous, and stable international community, it backed up the efforts of the countries around the

world that promote democratization and national reconciliation, such as Myanmar; (ii) as part of ODA for emerging and developing countries and Japan to grow together, it supported the export of infrastructure systems and overseas expansion of small and medium enterprises and local governments; and (iii) as part of ODA for promoting human security and building up trust in Japan, it implemented initiatives for promoting human security in Africa, taking into account the Fifth Tokyo International Conference on African Development (TICAD V).

6. Rolling Plans

As a rule, a "Rolling Plan" is a document made for each recipient country of Japan's ODA. In a Rolling Plan, basically all on-going ODA projects over a period of several years are classified and listed according to priority areas, development issues, and programs in relation to the development cooperation, at each stage from its approval to completion. The utilization of a variety of Rolling Plans is designed to better

adopt different development cooperation schemes in an integrated manner when designing, planning, and implementing ODA projects. This also helps improve the predictability on how assistance will be carried out over a period of several years. In accordance with the "ODA Review Final Report" announced in 2010, the Rolling Plans will be combined as an annex to the Country Assistance Policy.

Glossary

Country-based ODA task forces

Country-based ODA task forces were established in FY2003 in each recipient country of Japan's ODA, consisting primarily of the Japanese Embassy and the local offices of JICA, JETRO (Japan External Trade Organization), and JBIC (Japan Bank for International Cooperation), for the effective and efficient implementation of Japan's ODA. It functions to harmonize Japan's aid policy with the development plan of the recipient countries, to conduct policy dialogues, to promote aid coordination among other development partners, and to enhance project formulation through needs surveys and project monitoring.