

# Chapter 5.

## Reference Material on Japan's ODA

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### Section 1.

## Developments in Japan's Assistance to Developing Countries (April 2008 to November 2009)

Month/year	Major Developments in Japanese Aid	Month/year	International Developments in Aid
		Apr. 2008	G8 (G8 Development Ministers' Meeting) is held in Tokyo.
		Apr. 2008	10th meeting of the Africa Partnership Forum (APF) is held in Tokyo.
May 2008	Announcement that the Government of Japan will make an additional contribution to the Global Fund to Fight AIDS, Tuberculosis and Malaria (Global Fund) at the international symposium: "From Okinawa to Toyako: Dealing with Communicable Diseases As Global Human Security Threats" (560 million dollars from 2009 in the coming years).	May 2008	Ministerial Meeting of the Ad Hoc Liaison Committee (AHLC) on assistance to the Palestinians is held in London.
		May 2008	3rd Sudan Consortium Conference is held in Oslo.
May 2008	The 4th Tokyo International Conference on African Development (TICAD IV) is held in Yokohama (Yokohama Declaration, Yokohama Action Plan are issued, and TICAD Follow-up Mechanism is established).		
May 2008	Supply of emergency grant aid and disaster relief supply goods for the earthquake disaster in Sichuan Province, China. Dispatch of Japan Disaster Relief teams (Search and Rescue team, Medical Team)		
May 2008	Supply of disaster relief supply goods and emergency grant aid for Cyclone Nargis disaster in Myanmar. Dispatch of Japan Disaster Relief team (Medical Team).		
May 2008	International Pledging Conference on Cyclone Nargis to support the afflicted area is held in Yangon		
		Jun. 2008	High-Level Conference on World Food Security is held in Rome.
		Jun. 2008	International Conference in Support of Afghanistan is held in Paris.
Jul. 2008	The Third Ministerial-Level Meeting of the Four-Party Consultative Unit for the "Corridor for Peace and Prosperity."	Jul. 2008	34th G8 Summit (G8 Hokkaido Toyako Summit).
Aug. 2008	Climate Change Program Loan for Indonesia is signed as the first case of climate change-related ODA loan for measures against climate change.		

Month/year	Major Developments in Japanese Aid	Month/year	International Developments in Aid
Oct. 2008	Enforcement of the Revised JICA Law (Inauguration of New JICA)	Sep. 2008	Meeting of the Ad Hoc Liaison Committee (AHLIC) on Assistance to the Palestinians is held in New York.
		Sep. 2008	3rd High Level Forum on Aid Effectiveness is held in Ghana.
		Sep. 2008	High-level Meeting on Africa's Development Needs is held in New York.
		Sep. 2008	UN High-level Event on the MDGs is held in New York.
		Oct. 2008	Ministerial Conference on Avian and Pandemic Influenza is held in Sharm el-Sheikh.
		Oct. 2008	Georgia Donors' Conference is held in Brussels.
		Oct. 2008	Mid-term review and high-level meeting of the Almaty Programme of Action for landlocked developing countries is held in New York.
Nov. 2008	Completion ceremony for the Project for Construction of the Terminal of Kabul International Airport is held.	Oct. 2008	IMF/World Bank Joint Development Committee meeting is held in Washington D.C.
		Nov. 2008	G8 Hokkaido Toyako Summit Follow-Up International Conference on Global Action for Health System Strengthening is held in Tokyo.
		Nov. 2008	G8 Experts Group meeting on Global Food Security is held in Tokyo.
		Nov. 2008	Summit on Financial Markets and the World Economy (G20 Washington Summit) is held in Washington D.C.
Dec. 2008	Handing-over ceremony for the large-scale power station in Samawah is held in Samawah, Iraq.	Nov. 2008	Follow-Up International Conference on Financing for Development to review the implementation of the Monterrey Consensus is held in Doha.
		Dec. 2008	High-Level Group Meeting on Education for All (EFA) is held in Oslo
Jan. 2009	Special Address by Prime Minister Taro Aso at the Annual Meeting of the World Economic Forum: "My Prescriptions for Reviving the World Economy" (Final Memorandum by the Expert Meeting on International Cooperation is issued).	Jan. 2009	High Level Meeting on Food Security for All hosted by the Government of Spain and the United Nations is held in Madrid.
Feb. 2009	An agreement to donate vehicles that operate on compressed natural gas (CNG) to Bangladesh is signed as the first case of grant aid for environmental programs.		
Mar. 2009	TICAD IV Follow-up Symposium - Japan's Efforts to Promote Peace and Security in Africa: The Case of Sudan and Beyond - is held in Tokyo.	Mar. 2009	5th World Water Forum Ministerial Conference is held in Istanbul.
Mar. 2009	The First TICAD Ministerial Follow-up Meeting is held in Botswana.	Mar. 2009	International Conference in Support of the Palestinian Economy for the Reconstruction of Gaza is held in Sharm El-Sheikh.
Mar. 2009	International Symposium "Revisiting Food Security: Towards the Realization of the Global Partnership" is held in Tokyo.	Mar. 2009	5th annual meeting of the Infrastructure Consortium for Africa (ICA) is held in Rome.
		Mar. 2009	International Conference on Afghanistan is held in the Hague.

Month/year	Major Developments in Japanese Aid	Month/year	International Developments in Aid
Apr. 2009	Pakistan Donors Conference is held in Tokyo. Japan announces that it will "provide Pakistan with assistance of up to 1 billion dollars over the next two years."	Apr. 2009	Friends of Democratic Pakistan Group Ministerial Meeting is held in Tokyo.
Apr. 2009	Japan announces the "Growth Initiative towards Doubling the Size of Asia's Economy," a policy to help Asia overcome the global financial and economic crisis.	Apr. 2009	G20 London Summit is held
May 2009	The Fifth Pacific Islands Leaders Meeting (PALM5) is held in Tomamu, Hokkaido. The Islanders' Hokkaido Declaration is adopted.	Apr. 2009	World Bank/IMF Joint Development Committee meeting is held in Washington D.C.
May 2009	Minister for Foreign Affairs Hirofumi Nakasone and Minister of Foreign Affairs for Islamic Republic of Iran Manouchehr Mottaki announce in Iran the Joint Press Release on Japan-Iran Cooperation in Afghanistan.	May 2009	Sixth Plenary Meeting of the Leading Group on Innovative Financing for Development is held in Paris.
Jun. 2009	Commencement of the expanded Program for Human Resource Development in Asia for Peacebuilding.	Jun. 2009	G8 Development Ministers' Meeting is held in Rome.
Jul. 2009	2nd Global Review on Aid for Trade (Aft) is held in Geneva and announces the Development Initiative 2009.	Jun. 2009	United Nations Conference on the World Financial and Economic Crisis and Its Impact on Development is held in New York.
Jul. 2009	Kandahar-Herat Road (Ring Road) completion ceremony is held.	Jul. 2009	35th G8 Summit (L'Aquila Summit) and the Leaders Meeting of the Major Economies Forum (MEF) on Energy and Climate are held in L'Aquila, Italy.
Jul. 2009	Organizational reform of the International Cooperation Bureau within MOFA.	Aug. 2009	Friends of Democratic Pakistan Group Ministerial Meeting is held in Istanbul.
		Sep. 2009	Friends of Democratic Pakistan Group Summit-Level Meeting is held in New York.
		Sep. 2009	UN Summit on Climate Change is held in New York. Prime Minister Yukio Hatoyama announces a target of "reducing greenhouse gases by 25% by 2020 if compared to the 1990 level."
		Sep. 2009	G20 Pittsburgh Summit is held.
		Sep. 2009	UNRWA 60th anniversary high level event is held in New York.
Nov. 2009	First Meeting between the Heads of the Governments of Japan and the Mekong region countries is held in Tokyo. Prime Minister Yukio Hatoyama declares that "regarding the Mekong region as a prioritized area, Japan will continue the policy to expand its Official Development Assistance (ODA) to Cambodia, Laos and Viet Nam (CLV countries) respectively as well as to the Mekong region as a whole. Japan commits more than 500 billion yen of ODA in the next 3 years for the Mekong region."		
Nov. 2009	An agreement is signed to provide a Japanese ODA loan of 54.9 billion yen in total to Viet Nam, including a Japanese ODA Loan, of 47.9 billion yen as the first case of an Emergency Budget Support.		
Nov. 2009	Announcement of the New Strategy to Counter the Threat of Terrorism. For Afghanistan, Japan declares that it will provide assistance up to an amount in the region of five billion US dollars in about five years from 2009, based on the future situation of Afghanistan.		

## Section 2. Japan's Policy on Official Development Assistance

### 1. The ODA Charter (approved by Cabinet decision in August 2003)

#### Revision of Japan's Official Development Assistance Charter

August 29, 2003  
Cabinet Decision

Japan's Official Development Assistance (ODA) Charter, approved by the Cabinet in 1992, has been the foundation of Japan's aid policy for more than 10 years. The world has changed dramatically since the Charter was first approved, and today there is an urgent need for the international community, including Japan, to address new development challenges such as peace-building. Faced with these new challenges, many developed countries are strengthening their ODA policy, to deal with the serious problems that developing countries face. At the same time, not only governments and international organizations, but many other stakeholders are also assisting developing countries.

All stakeholders engaged in development assistance are strengthening their mutual collaboration. In line with the spirit of the Japanese Constitution, Japan will vigorously address these new challenges to fulfill its responsibilities commensurate with its national strength and its standing in the international community. In this regard, it is important to have public support for ODA. It is essential to effectively implement ODA, fully taking into account the domestic economic and fiscal situation as well as the views of the Japanese people.

Against this background, the Government of Japan has revised the ODA Charter, with the aim of enhancing the strategic value, flexibility, transparency, and efficiency of ODA. The revision also has the aim of encouraging wide public participation and of deepening the understanding of Japan's ODA policies both within Japan and abroad.

### Japan's Official Development Assistance Charter

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#### I. Philosophy: Objectives, Policies, and Priorities

##### 1. Objectives

The objectives of Japan's ODA are to contribute to the peace and development of the international community, and thereby to help ensure Japan's own security and prosperity.

Taking advantage of Japan's experience as the first nation in Asia to become a developed country, Japan has utilized its ODA to actively support economic and social infrastructure development, human resource development, and institution building. Consequently, Japan has significantly contributed to the economic and social development of developing countries, especially in East Asia.

Amid the post-Cold War advancement of globalization, the international community presently finds itself in a new environment, grappling with a multiplicity of problems such as the gap between the rich and the poor; ethnic and religious conflicts; armed conflicts; terrorism; suppression of freedom, human rights, and democracy; environmental problems; infectious diseases; and gender issues.

In particular, humanitarian problems, such as extreme poverty, famine, refugee crises, and natural disasters, as well as global issues such as those related to the environment and water, are important issues that need to be addressed in order for

the international community as a whole to achieve sustainable development. These problems are cross border issues that present a grave threat to each and every human being.

Furthermore, conflicts and terrorism are occurring more frequently and they are becoming even more serious issues. Preventing conflicts and terrorism, and efforts to build peace, as well as efforts to foster democratization, and to protect human rights and the dignity of individuals have become major issues inherent to the stability and development of the international community.

Japan, as one of the world's leading nations, is determined to make best use of ODA to take the initiative in addressing these issues. Such efforts will in turn benefit Japan itself in a number of ways, including by promoting friendly relations and people-to-people exchanges with other countries, and by strengthening Japan's standing in the international arena.

In addition, as nations deepen their interdependence, Japan, which enjoys the benefits of international trade and is heavily dependent on the outside world for resources, energy and food, will proactively contribute to the stability and development of developing countries through its ODA. This correlates closely with assuring Japan's security and prosperity and promoting the welfare of its people. In particular, it is essential that Japan make efforts to enhance economic partnership and vitalize exchange with other Asian countries with which it has particularly close relations.

Japan aspires for world peace. Actively promoting the aforementioned efforts with ODA, and manifesting this posture both at home and abroad is the most suitable policy for gaining sympathy and support from the international community for Japan's position. Therefore, Japan's ODA will continue to play an important role in the years to come.

## 2. Basic Policies

In order to achieve the objectives outlined above, Japan will carry out ODA even more strategically, in accordance with the following basic policies.

### (1) Supporting Self-help Efforts of Developing Countries

The most important philosophy of Japan's ODA is to support the self-help efforts of developing countries based on good governance, by extending cooperation for their human resource development, institution building including development of legal systems, and economic and social infrastructure building, which constitute the basis for these countries' development. Accordingly, Japan respects the ownership by developing countries, and places priorities on their own development strategies.

In carrying out the above policy, Japan will give priority to assisting developing countries that make active efforts to pursue peace, democratization, and the protection of human rights, as well as structural reform in the economic and social spheres.

### (2) Perspective of "Human Security"

In order to address direct threats to individuals such as conflicts, disasters, infectious diseases, it is important not only to consider the global, regional, and national perspectives, but also to consider the perspective of human security, which focuses on individuals. Accordingly, Japan will implement ODA to strengthen the capacity of local communities through human resource development. To ensure that human dignity is maintained at all stages, from the conflict stage to the reconstruction and development stages, Japan will extend assistance for the protection and empowerment of individuals.

### (3) Assurance of Fairness

In formulating and implementing assistance policies, Japan will take steps to assure fairness. This should be achieved by giving consideration to the condition of the socially vulnerable, and the gap between the rich and the poor as well as the gap among various regions in developing countries. Furthermore, great attention will be paid with respect to factors such as environmental and social impact on developing countries of the implementation of ODA. In particular, the perspective of gender equality is important. Japan will make further efforts to improve the status of women, giving full consideration to the active participation of women in development, and to ensuring that women reap benefits from development.

#### (4) Utilization of Japan's Experience and Expertise

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Japan will utilize its own experience in economic and social development as well as in economic cooperation when assisting the development of developing countries, fully taking into account the development policies and assistance needs of developing countries. Japan will also utilize its advanced technologies, expertise, human resource, and institutions.

Implementation of ODA will be coordinated with key Japanese policies to ensure policy coherence, taking into consideration implications for Japan's economy and society.

#### (5) Partnership and Collaboration with the International Community

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Mainly with the initiative of international organizations, the international community is sharing more common development goals and strategies and various stakeholders are increasingly coordinating their aid activities. Japan will participate in this process, and endeavor to play a leading role. In parallel with such efforts, Japan will pursue collaboration with United Nations organizations, international financial institutions, other donor countries, NGOs, private companies, and other entities. In particular, Japan will enhance collaboration with international organizations that possess expertise and political neutrality, and will endeavor to ensure that Japan's policies are reflected appropriately in the management of those organizations.

In addition, Japan will actively promote South-South cooperation in partnership with more advanced developing countries in Asia and other regions. Japan will also strengthen collaboration with regional cooperation frameworks, and will support region-wide cooperation that encompasses several countries.

### 3. Priority Issues

In accordance with the objectives and basic policies set out above, the following are Japan's priority issues.

#### (1) Poverty Reduction

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Poverty reduction is a key development goal shared by the international community, and is also essential for eliminating terrorism and other causes of instability in the world. Therefore, Japan will give high priorities to providing assistance to such sectors as education, health care and welfare, water and sanitation and agriculture, and will support human and social development in the developing countries. At the same time, sustainable economic growth, increase in employment, and improvement in the quality of life are indispensable for realizing poverty reduction and Japan places importance on providing assistance for these issues accordingly.

#### (2) Sustainable Growth

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In order to invigorate developing countries' trade and investment, as well as people-to-people exchanges, and to support sustainable growth, Japan will place importance on providing assistance for the development of the socioeconomic infrastructure—a key factor for economic activity, and also for policy-making, the development of institutions, and human resource development. This will include (i) cooperation in the field of trade and investment including the appropriate protection of intellectual property rights and standardization, (ii) cooperation in the field of information and communications technology (ICT), (iii) the acceptance of exchange students, and (iv) cooperation for research.

In addition, Japan will endeavor to ensure that its ODA, and its trade and investment, which exert a substantial influence on the development of recipient countries, are carried out in close coordination, so that they have the overall effect of promoting growth in developing countries. To that end, Japan will make efforts to enhance coordination between Japan's ODA and other official flows such as trade insurance and import and export finance. At the same time, private-sector economic cooperation will be promoted, making full use of private-sector vitality and funds.

#### (3) Addressing Global Issues

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As for global issues such as global warming and other environmental problems, infectious diseases, population, food, energy, natural disasters, terrorism, drugs, and international organized crime, further efforts must be given immediately and in a coordinated manner by the international community. Japan will address these issues through ODA and will play an active

role in the creation of international norms.

#### (4) Peace-building

In order to prevent conflicts from arising in developing regions, it is important to comprehensively address various factors that cause conflicts. As part of such undertakings, Japan will carry out ODA to achieve poverty reduction and the correction of disparities, as referred to above. In addition to assistance for preventing conflicts and emergency humanitarian assistance in conflict situations, Japan will extend bilateral and multilateral assistance flexibly and continuously for peace-building in accordance with the changing situation, ranging from assistance to expedite the ending of conflicts to assistance for the consolidation of peace and nation-building in post-conflict situations.

For example, ODA will be used for: assistance to facilitate the peace processes; humanitarian and rehabilitation assistance, such as assistance for displaced persons and for the restoration of basic infrastructure; assistance for assuring domestic stability and security, including disarmament, demobilization, and reintegration of ex-combatants (DDR), and the collection and disposal of weapons, including demining; and assistance for reconstruction, including social and economic development and the enhancement of the administrative capabilities of governments.

### 4. Priority Regions

In light of the objectives stated above, Asia, a region with close relationship to Japan and which can have a major impact on Japan's stability and prosperity, is a priority region for Japan. However, Japan will strategically prioritize assistance to Asian countries, fully taking into account the diversity of the Asian countries' socioeconomic conditions and changes in their respective assistance needs. In particular, the East Asian region which includes ASEAN is expanding and deepening economic interdependency and has been making efforts to enhance its regional competitiveness by maintaining economic growth and strengthening integration in recent years. ODA will be utilized to forge stronger relations with this region and to rectify disparities in the region, fully considering such factors as the strengthening of economic partnership with East Asian countries.

Also, Japan will give due consideration to the large population of impoverished people in South Asia. With respect to Central Asia and the Caucasus region, assistance will be provided to promote democratization and transition to market economies.

Japan will prioritize its assistance for other regions on the basis of the objectives, basic policies, and priority issues set out in this Charter, giving consideration to the needs for assistance and the state of development in each region.

Africa has a large number of least developed countries, and is affected by conflicts and serious development issues, amid which self-help efforts are being stepped up. Japan will provide assistance for these efforts.

The Middle East is an important region for energy supply and for the peace and stability of the international community, but it has destabilizing factors including the situation of Middle East peace process. Japan will provide assistance towards social stability and the consolidation of peace.

Latin America includes countries that are relatively well developed, but also island nations with fragile economies.

Taking into consideration the disparities arising within the region as well as within countries, Japan will extend the necessary cooperation.

With respect to Oceania, assistance will be provided, as there are numerous vulnerable island nations.

## II. Principle of ODA Implementation

In line with the philosophy set out above, Japan's ODA will be provided by comprehensively taking into account developing countries' need for assistance, socio-economic conditions, and Japan's bilateral relations with the recipient country, and ODA will be provided in accordance with the principles of the United Nations (especially sovereign equality and non-intervention in domestic matters) as well as the following points:

- (1) Environmental conservation and development should be pursued in tandem.
- (2) Any use of ODA for military purposes or for aggravation of international conflicts should be avoided.
- (3) Full attention should be paid to trends in recipient countries' military expenditures, their development and production of weapons of mass destruction and missiles, their export and import of arms, etc., so as to maintain and strengthen international peace and stability, including the prevention of terrorism and the proliferation of weapons of mass destruction, and from the viewpoint that developing countries should place appropriate priorities in the allocation of their resources on their own economic and social development.
- (4) Full attention should be paid to efforts for promoting democratization and the introduction of a market-oriented economy, and the situation regarding the protection of basic human rights and freedoms in the recipient country.

### III. Formulation and Implementation of ODA Policy

#### 1. System of Formulation and Implementation of ODA Policy

##### (1) Coherent Formulation of ODA Policy

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In order to ensure that the government in its entirety implements ODA efficiently and effectively in a unified and coherent manner pursuant to this Charter, medium-term ODA policies and country assistance programs will be formulated, taking into account the partnership and collaboration with the international community referred to in the Basic Policies and ODA policies will be formulated and implemented in accordance with them. Country assistance programs will be drawn up for major recipient countries, and will set out explicitly the points to which priority is to be given, based on Japan's aid policy, and reflecting the recipient countries' true assistance needs.

In accordance with these medium-term ODA policies and country assistance programs, various methods of assistance—financial cooperation in the form of loans and grants, and technical cooperation—will be linked together effectively so as to take full advantage of the characteristics of each method. At the same time, Japan will be mindful of the balance between hardware type cooperation such as construction and provision of equipment, and software type cooperation such as technical cooperation and institution building. Each method will be reviewed appropriately.

##### (2) Collaboration among Related Government Ministries and Agencies

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In order to ensure that the government as a whole formulates and implements policies in a unified and coherent manner, under the auspices of the Council of Overseas Economic Cooperation-Related Ministers, the Ministry of Foreign Affairs will play the central coordinating role in strengthening broad collaboration between the ODA-related government ministries and agencies, including by means of personnel exchanges and by utilizing the expertise of those related ministries and agencies. For this purpose, the government ministries and agencies will actively use consultation fora such as the Inter-Ministerial Meeting on ODA.

##### (3) Collaboration between Government and Implementing Agencies

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While making clear the roles of the government and the implementing agencies (the Japan International Cooperation Agency\* and the Japan Bank for International Cooperation) and the apportionment of responsibilities among them, collaboration will be strengthened, including by means of personnel exchanges to ensure an organic linkage between the government and the implementing agencies. In addition, implementing agencies will strengthen their mutual collaboration.

##### (4) Strengthening of Policy Consultation

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In formulating and implementing assistance policies, it is essential to fully grasp the development policies and assistance needs of developing countries by engaging actively in policy consultation before requests are made by developing countries. At the same time, Japan will set out its assistance policies to the developing countries through dialogue, and the development policies of developing countries and Japan's assistance policy will be reconciled in order to maximize the effect of Japan's aid



within those developing countries' development strategies.

Furthermore, Japan will support efforts by developing countries to improve their policies and systems, including the ability to formulate and implement assistance projects. Japan will also take into consideration whether such efforts by the developing countries are sufficient in the formulation and implementation of ODA.

#### (5) Strengthening of the Functions of Field Missions in the Policy-making Process and Implementation

The functions of field missions (primarily overseas diplomatic missions and offices of implementing agencies) will be strengthened, so that they will be able to play a leading role in the policy-making process and in implementation. In particular, steps will be taken to develop a framework for strengthening the system, including through the use of outside personnel. Japan will also make efforts to make comprehensive and accurate assessments of developing countries' development policies and assistance needs, primarily at the local level. Japan will comprehensively identify local socioeconomic conditions and other aspects through local interested parties.

#### (6) Collaboration with Aid-related Entities

Collaboration with Japanese NGOs, universities, local governments, economic organizations, labor organizations, and other related stakeholders will be strengthened to facilitate their participation in ODA and to utilize their technologies and expertise. Japan will also seek to collaborate with similar entities overseas, particularly in developing countries. In addition, in the implementation of ODA, appropriate use will be made of the technologies and expertise of Japanese private companies.

## 2. Increasing public participation

#### (1) Broad Participation by Japanese Citizens from All Walks of Life

The government will take measures to foster participation in assistance activities by Japanese citizens from all walks of life, and to promote these citizens' interaction with developing countries. Such measures will include providing sufficient information, listening to public opinion, soliciting proposals for ODA activities, and extending cooperation to volunteer activities.

#### (2) Human Resource Development and Development Research

The government will make efforts to foster aid personnel with the necessary expertise and to increase the opportunities for aid personnel to be active both within Japan and overseas. In parallel with these efforts, high-quality personnel, such as persons with considerable overseas experience and extensive knowledge, will be widely sought and be encouraged to participate in ODA activities.

In addition, the government will encourage regional studies relating to developing countries and research on development policy, to promote accumulation of Japan's intellectual assets in the development sphere.

#### (3) Development Education

Development education is important for promoting public understanding with respect to international cooperation including ODA, and for fostering people that will be engaged in international cooperation in the future. In this perspective, the government will take measures in schools and on other occasions to carry out more widespread education on development issues, such as the problems that face developing countries, relations between Japan and developing countries and the role that development assistance should play. Necessary educational materials will be distributed and teachers will be trained.

#### (4) Information Disclosure and Public Relations

It is important for information on ODA policy, implementation, and evaluation to be disclosed widely and promptly to ensure the sufficient transparency, and for it to be publicized actively. Therefore, the government will use a variety of means to provide information in easy-to-understand formats, and to create opportunities for Japanese citizens to come into contact with ODA activities that Japan is undertaking.

In addition, the government will make enhanced efforts to disseminate information regarding Japan's ODA to developing countries as well as other donors.

### 3. Matters Essential to Effective Implementation

#### (1) Enhancement of Evaluation

The government will carry out consecutive evaluations at all stages, i.e. ex-ante, mid-term, and ex-post, and evaluations at each level, i.e. policy, program, and project. Furthermore, in order to measure, analyze and objectively evaluate the outcome of ODA, third-party evaluations conducted by experts will be enhanced while the government undertakes policy evaluations. The evaluation results will be reflected in subsequent ODA policy-making and efficient and effective implementation.

#### (2) Ensuring Appropriate Procedures

The government will adopt procedures to ensure that full consideration is given to the environmental and social impact of implementation of ODA. The government will make efforts to conduct appropriate and efficient procurement with regard to quality and price. At the same time, while ensuring these aspects, the procedures will be simplified and accelerated.

#### (3) Prevention of Fraud and Corruption

The government will implement appropriate measures to ensure the transparency of the activity-selection and implementation process, and to prevent fraud, corruption, and improper diversion of aid. In addition, the government will make efforts to assure the appropriate use of funds by enhancing auditing, including through the introduction of external audits.

#### (4) Ensuring the Safety of ODA Personnel

Safeguarding the lives and personal safety of ODA personnel is a prerequisite for the implementation of ODA. The government will fully obtain security related information and will take appropriate measures.

## IV. Reporting on the Status of Implementation of the Official Development Assistance Charter

The government will report the status of the implementation of the Official Development Assistance Charter in the "White Paper on Official Development Assistance (ODA)," which is reported annually to the Cabinet.

August 29, 2003

## 2. Japan's Medium-Term Policy on Official Development Assistance

February 4, 2005

### 1. Introduction

- (1) The Official Development Assistance Charter (“ODA Charter”) approved by the Cabinet in August 2003 states that “Pursuant to this Charter, the Medium-Term Policy and Country Assistance Programs will be formulated, and ODA policies will be formulated and implemented in accordance with them.” The previous Medium-Term Policy on ODA was formulated in August 1999 under the previous ODA Charter, and five years have passed since its formulation. Accordingly, the previous Medium-Term Policy has been reviewed thoroughly and the new Medium-Term Policy on ODA (hereafter referred to as the “New Medium-Term ODA Policy”) is set forth herein.
- (2) In order to address development challenges such as the Millennium Development Goals (MDGs) and global issues, to prevent frequent outbreaks of conflicts and terrorism, and to build peace, the international community is strengthening its actions urgently and in concert. Furthermore, it is an important priority for Japan to pursue sustainable growth in developing countries, including through promoting economic partnership with those developing countries that have close relations with Japan. The ODA Charter defines the purpose of ODA as being “to contribute to the peace and development of the international community, and thereby help ensure Japan’s security and prosperity.” In line with this purpose, Japan is determined to play a role appropriate to its position in the international community in addressing these urgent issues confronting the international community through strategic and effective use of its ODA.
 

Based on the above, the New Medium-Term ODA Policy sets forth Japan’s positions and actions, focusing mainly on issues that Japan needs to present its position at home and abroad with a view to implementing ODA more strategically in accordance with the ODA Charter. More specifically, the New Medium-Term ODA Policy describes Japan’s positions, approaches and specific actions in the following areas: the “perspective of human security,” which is one of the basic policies stipulated in the ODA Charter, the four priority issues of “poverty reduction,” “sustainable growth,” “addressing global issues,” and “peace-building,” and “measures to ensure the efficient and effective implementation of assistance.”
- (3) Country Assistance Programs will be formulated on the basis of the ODA Charter and the New Medium-Term ODA Policy, which fleshes out the ODA Charter. Whether or not a matter included in the ODA Charter is referred to in the New Medium-Term ODA Policy does not affect its importance or necessity. The New Medium-Term ODA Policy will be effective during the next three to five years and will be revised at an earlier stage if necessary bearing in mind the domestic and international situation after evaluation of its implementation.
- (4) In order to gain public understanding and support for ODA, efforts will be made to ensure sufficient transparency and to actively promote public information regarding Japan’s ODA as well as to promote public participation in aid activities. In addition, evaluation will be enhanced and efforts will be made to ensure the effective implementation of ODA.

### 2. Regarding the Perspective of “Human Security”

#### (1) Japan’s Position on “Human Security”

- i. Growing globalization in recent years has resulted in the international community becoming interdependent to an unprecedented degree. At the same time, there has been an increase in humanitarian crises resulting from transnational threats such as terrorism, environmental destruction, the spread of infectious diseases including HIV/AIDS, international organized crime, sudden economic crises and civil war. In order to address these threats, the perspective of “human security”

that places the focus on individual human beings needs to be introduced, in addition to global, regional and national perspectives.

- ii. “Human security” means focusing on individual people and building societies in which everyone can live with dignity by protecting and empowering individuals and communities that are exposed to actual or potential threats. In concrete terms, this means protecting individuals from “fears”, such as conflict, terrorism, crime, human-rights violation, displacement, disease epidemics, environmental destruction, economic crises and natural disasters, and “wants,” such as poverty, hunger and lack of educational and health services, and empowering people so that they can choose and take action against these threats.
- iii. Japan will address the four priority issues of “poverty reduction,” “sustainable growth,” “addressing global issues” and “peace-building” described in the ODA Charter bearing in mind the perspective of “human security,” in order to reduce the vulnerabilities faced by people, communities and countries.

## (2) Approaches on Assistance to Achieve “Human Security”

The “human security” perspective should be adopted broadly in development assistance. The approaches such as the following are important.

### i. Assistance that puts people at the center of concerns and that effectively reaches the people

Japan will seek to achieve assistance that effectively reaches the people by accurately identifying the needs of the residents of target areas, and engaging as far as possible in a dialogue with residents and other interested parties throughout the process from policy and project formulation and implementation to monitoring and evaluation. To this end, collaboration and coordination with aid-related entities, donor countries, NGOs and others will be pursued.

### ii. Assistance to strengthen local communities

In the case that a government is not functioning fully, Japan will support improvements in the administrative capacity of the government. But since, in such a case, there is a risk that assistance through the government may not reach the people directly, assistance to local communities and projects based on a participatory approach shall also be combined. The local community’s ability to protect its members from “want” and “fear” will be improved by reinforcing community bonds and strengthening the functions of the local community.

### iii. Assistance that emphasizes empowering of people

People will be regarded not just as a target of assistance but also as the “promoters of development” in their societies. Importance will therefore be placed on empowering people to become self-reliant. In concrete terms, this means providing vocational training and necessary services such as health and educational services, and improving institutions and policies conducive to realizing the potential of people’s ability in order to foster self-help.

### iv. Assistance that emphasizes benefiting people who are exposed to threats

Assistance based on the “human security” perspective requires addressing as comprehensively as possible the threats confronting the people bearing in mind both “freedom from want” such as poverty, and “freedom from fear” such as fear of conflict.

When assistance is provided, priority will be given to assisting people whose lives, livelihoods or dignity are currently or are highly likely to be endangered, through identifying the location of such people and their needs.

### v. Assistance that respects cultural diversity

Assistance will be provided to build societies in which cultural diversity is respected and people are not discriminated against

due to their cultural backgrounds. At the same time, attention will be paid so that human rights and the dignity of individuals are not threatened in the name of culture.

#### vi. Cross-sectoral assistance that mobilizes a range of professional expertise

People in countries subject to poverty and conflict face structurally complex problems. In order to address these problems, analyses will be made of their causes and structure, and specialist expertise in various fields will be mobilized as necessary so as to provide cross-sectional assistance.

\* Two concrete examples of projects are presented to help understanding of human security in the appendix. Examples of the “human security” perspective are not limited to those projects. Japan will make an effort to reflect the perspective in its ODA.

### 3. Priority Issues

Priority issues will be addressed in line with the following basic principles outlined in the ODA Charter: provision of support for the self-help efforts (“ownership”) of developing countries, adoption of the “human security” perspective, ensuring equity (including the perspective of gender and consideration of socially vulnerable people), utilization of Japan’s experience and expertise (including ensuring overall policy coherence), and action in concert with the international community (including South-South Cooperation).

#### (1) Poverty Reduction

##### i. Japan’s position on poverty reduction

- (a) In developing regions, around 1.1 billion people live in poverty on less than US\$1 a day. To deal with this situation, the Millennium Development Goals (MDGs) were adopted following the United Nations Millennium Summit in September 2000, establishing targets to be achieved by 2015 relating to poverty reduction, gender equality, health and education, HIV/AIDS and other infectious diseases, and environmental sustainability. MDGs are goals that the international community should work in concert to achieve in order to build a better world. Japan will contribute actively to achieving the MDGs, including through effective use of ODA.
- (b) Poverty has not only an economic dimension, such as low income and expenditure, but also social and political dimensions exemplified by lack of access to basic social services such as education and public health services, gender inequality, and lack of opportunities to participate in the decision-making process. The MDGs consist to a large extent of targets relating to the social sector, such as education and public health. At the same time, as the experience of development in East Asia demonstrates, sustained economic growth is a necessary condition for reducing poverty. Therefore, poverty reduction should be pursued comprehensively through actions that address both the economic and social dimensions.
- (c) The factors that constitute poverty in each country are a complex combination of elements of economic structure, politics, culture, society, history and geography specific to that country. Therefore, assistance needs to be implemented taking fully into consideration the particular circumstances of each country. From this viewpoint, Japan will contribute to the poverty reduction strategies formulated by developing countries, and provide assistance in line with such strategies.

##### ii. Approach to poverty reduction and specific actions

###### (a) Cross-sectoral assistance that is tailored to the stages of development

The underlying causes of poverty are diverse, and the poor face a range of problems. Therefore, in order to effectively reduce poverty, there is a need for cross-sectoral assistance. Prior to the formulation of projects, efforts will accordingly be made to determine the poverty situation of each country and region and to analyze the needs of the poor. In order to

collect a wide range of information on the poor, networking with governments, NGOs, universities, research institutions and private enterprises will be strengthened. Based on the results of analyses, assistance will then be provided, according to the situation in each country and region and the stage of development of the recipient country, by effectively combining various schemes such as bilateral loan aid, grant aid, technical cooperation and assistance through international agencies.

For example, HIV/AIDS will be tackled not simply as a medical problem; instead, a cross-sectoral approach utilizing a variety of schemes will be adopted. More specifically, priority will be placed on strengthening prevention and voluntary counseling and testing (VCT), while at the same time paying attention to reinforcing the regional health care system as a whole. Employment support will also be provided to people living with HIV/AIDS, along with medical treatment and care, and social support for sufferers, their families and HIV/AIDS orphans. Consideration will also be given to incorporating, as necessary, HIV/AIDS measures into development assistance programs in view of the risk of HIV/AIDS epidemics caused by the movement and concentration of populations which accompany economic development, traffick- ing in children and women, and the growing risk of transmission of HIV/AIDS through drug use.

(b) Direct assistance to the poor

Direct assistance to the poor occupies a significant position in efforts to reduce poverty. From the “human security” perspective, this requires strengthening the capabilities of the poor and communities so as to enable the poor to participate in the formulation of aid policies, and the project planning and implementation process that affect their own lives. In particular, cooperation with NGOs and other entities capable of responding to diverse needs at the grassroots level will be pursued.

(i) Enhancing basic social services

In order to improve the quality of life of the poor, Japan will actively assist in the enhancement of basic social services, such as education, health services, safe water supply, shelter, and electrification, while encouraging improvements in governance in the recipient country. For example, Japan will seek to improve hygiene conditions and raise awareness by providing wells and latrines in its school construction projects in poor areas, and to improve children’s nutrition through school meals. With a view to strengthening the delivery of basic social services, assistance will be provided to build the capacity of central and local governments, and to improve health and medical systems. At the same time, the establishment of transport, communications and electric power infrastructure will be assisted with the objective of improving access to hospitals and schools. Support will also be provided for training and development of educational materials in order to improve the quality of services. In addition, assistance that will contribute to women and children’s health and reproductive health will be provided, addressing infectious diseases and women’s capacity building.

(ii) Strengthening livelihoods

To enable the poor to break out from poverty, it is important to strengthen capacity to sustain their livelihoods and to enable them to earn income through their own productive activities. Japan will provide assistance for the development of small-scale infrastructure that will benefit the poor, such as rural markets, fishing ports, rural roads and irrigation, as well as microfinance and unemployment programs targeted at the poor. In tandem with these measures, action will be taken to develop the capabilities of the poor, such as through skills training.

(iii) Protection from sudden threats

As the poor tend to be highly vulnerable to threats such as economic crises social problems, such as drugs and crime, and natural disasters, it is important to protect the poor against such threats and strengthen their ability to withstand such threats. For this purpose, Japan will assist in establishing “safety nets” for the poor, such as relief measures for the unemployed, nutritional improvement programs and delivery of social services. With respect to the disaster caused by the major earthquake off the coast of Sumatra and the tsunami in the Indian Ocean that occurred

in December 2004, Japan will promote cooperation in the area of natural disasters such as earthquakes and tsunamis in a comprehensive and coherent manner based on the Initiative for Disaster Reduction through ODA. Japan provides assistance for policy proposals, institution building, human resources development and steady implementation of plans that are necessary for making disaster prevention an integral part of national policy, city planning and rural planning. In addition, Japan will also make efforts to rapidly deliver assistance to the disaster victims in the aftermath of disaster and to reduce the vulnerability to disasters of the poor by ending the vicious circle of disaster and poverty in the reconstruction phase.

(c) Assistance to reduce poverty through economic growth

To reduce poverty, it is important to promote the economic growth of a country or a region as a whole, including poverty-concentrated areas, along with direct assistance to the poor. In particular, consideration should be given to generating growth that benefits the poor.

(i) Employment creation

Raising incomes through employment is an important means of raising the living standard of the poor. A particular focus will therefore be on the development of labor-intensive medium, small and micro enterprises. Assistance will also be provided for the development of economic infrastructure fundamental to business activity, reform of institutions, and improvement of labor conditions to promote the participation of micro enterprises and expand domestic and foreign investment. Promoting tourism by making use of cultural attractions will also contribute to employment creation.

(ii) Balanced development

Countries that are achieving economic growth also face the problem of regional disparities. These disparities occur in many cases between poor rural areas and comparatively affluent urban areas. For the development of rural areas, raising agricultural productivity is important. Japan will support the formulation of agriculture related policy, improvement of infrastructure such as irrigation and farm roads, dissemination and research/development of production technologies such as NERICA (New Rice for Africa), and strengthening of community organizations. Assistance will be provided to foster economic activities in rural areas, such as processing of agricultural products, development of market distribution and sale of foodstuffs.

In addition, basic infrastructure such as transport, energy and communications will be provided to link urban and rural areas where regional disparities exist. In providing such assistance, attention will be paid to ensure that infrastructure helps the poor to participate in economic and social activities by, for example, connecting feeder roads to national roads.

Pockets of extreme poverty exist also in urban areas due to population growth and migration from rural areas. Assistance will therefore be provided to labor-intensive medium, small and micro enterprises, with a particular focus on technical assistance to contribute to the development of micro-finance in urban areas.

As the poor often depend directly on natural resources for their livelihoods and are therefore particularly vulnerable to the effects of environmental degradation, full attention will be paid to ensuring sustainable development in reducing poverty through economic growth.

(d) Assistance for institutions and policies to reduce poverty

(i) In order to reduce poverty, it is important to establish institutions and policies that protect the rights of the poor based on the principle of equality under the law, and to enable the poor to participate in political activities and to exercise their capabilities. Assistance will therefore be provided to contribute to the protection of human rights, the rule of law, and the promotion of democratization.

(ii) Assistance will be provided for capacity building to enable governments of developing countries to formulate and implement appropriate development strategies.

(iii) In order to minimize the impact on the poor of economic crises, inflation and similar events, macroeconomic stabilization through appropriate fiscal and monetary policy is essential. To this end, assistance such as dispatching experts will be provided to build the capacity of government officials.

## (2) Sustainable Growth

### i. Japan's position on sustainable growth

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(a) In order to reduce poverty and to ensure that the results of development are sustained, sustainable growth is essential for developing countries. As the leading role of the private sector is key to sustainable economic growth, it is important to promote private sector activities, including trade and investment through ODA. In addition, it is important that ODA be provided to help developing countries participate in the multilateral free trade system.

(b) As a country that receives benefits from international trade and that is heavily dependent on other countries for resources, energy and food, Japan will actively contribute to the sustainable growth of developing countries through ODA. This is highly relevant for ensuring Japan's security and prosperity, thus promoting the interests of the Japanese people.

(c) It is important to analyze the impediments to sustainable growth on a country basis and to assist in the provision of socio-economic infrastructure, policy formulation, institution building, and development of human resources in a comprehensive manner according to the specific circumstances and stage of development of each country. Through the provision of such comprehensive assistance, improvements in the investment climate and the attainment of sustainable economic growth in recipient countries will be pursued.

(d) The increasing number of economic partnerships in recent years play an important role in facilitating cross-border flows of people, goods, capital and information, and these have contributed to the overall growth of the countries concerned by liberalizing trade and investment and by promoting the harmonization of economic systems. Japan is working toward strengthening economic partnerships with other countries beginning with countries in the East Asia region. For those developing countries with which Japan is seeking economic partnership, Japan will make strategic use of ODA to assist in establishing a trade/investment environment and economic infrastructure that will make such partnership more effective.

### ii. Approach to sustainable growth and specific actions

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#### (a) Development of economic and social infrastructure

Infrastructure is of fundamental importance in promoting private sector activities. Japan has actively supported the provision of economic and social infrastructure underpinning economic growth through such means as yen loans, and has played a particularly major role in providing the basis for economic growth mainly in the Asia region. Promoting the development of economic and social infrastructure requires appropriate levels of medium- to long-term funding, and there are still only a limited number of developing countries that can secure sufficient levels of funding from their own revenues and private capital. From this standpoint, Japan will assist in the provision of economic and social infrastructure that contributes to improvement of trade and investment climates, such as roads, ports and other transport infrastructure, energy related infrastructure such as power generation and transmission facilities and oil and natural gas facilities, telecommunications and IT infrastructure, and infrastructure for improving the living environment, while paying particular attention to the institutional and policy environment and debt management capacity of developing countries. Assistance with infrastructure will be complemented by assistance in intangible areas of infrastructure, such as the promotion of sector policy formulation and dialogue, and development of human resources, so as to ensure that infrastructure is sustained



and properly maintained.

As infrastructure sometimes benefits wide areas crossing national borders, assistance will be provided taking into account the perspective of the development of the region as a whole. In order to facilitate cross border movement of people and goods, Japan will provide assistance for capacity building on transport security and security measures. In the light of the importance of sources of funding other than ODA to developing countries, emphasis will be placed on coordinating the roles played by private capital and “other official flows” (OOF), and encouraging the participation of the private sector through “public-private partnership” (PPP). In the construction of infrastructure, full attention will be given to social and environmental considerations.

(b) Policy formulation and institution building

In addition to assisting in the development of economic and social infrastructure, assistance in areas such as macroeconomic stabilization, development of policy and institutions on trade and investment, and development of policy and institutions for information and communication society, is indispensable for promoting private-sector led sustainable growth.

To promote macroeconomic stability, Japan will assist in the formulation and implementation of appropriate and sustainable fiscal and monetary policy, public debt management, and economic policy, and will place an emphasis on assisting the formulation of industrial policy designed to expand trade and investment, and of rural and regional development policy in the light of decentralization. In concrete terms, assistance will be provided for institution building in the fields of economic management, finance, tax, customs and the development of human resources, and the development of local and supporting industries. To developing countries that are in transition to a market economy, particular support will be provided for policy formulation, institution building, development of legal systems, and the fostering of human resources to facilitate such transition.

In order to develop institutions to promote trade and investment, Japan will assist the improvement of systems and institutions that are in accordance with international economic rules taking into account each country's economic situation. This includes, for example, assistance with government procurement standards and certification systems, protection of intellectual property, and improvement and operation of physical distribution networks. Eradicating corruption, implementing legal and institutional reforms, improving the efficiency and transparency of public administration, and strengthening the administrative capacity of local government are important to building a fair and democratic society and also to improving the investment climate. For this purpose, Japan will assist the capacity-building of governments to improve governance.

(c) Assistance in human resources development

Developing human resources improves the quality of labor force and provides an impetus for yielding technological innovations. In view of Japan's own experience of economic development, development of the human resources necessary for national economic and social development and for science and technology in both the government and private sectors played a major role in economic growth. Support will be provided to improve basic education, higher education and vocational training in developing countries, and to assist the development of human resources in a wide range of fields by, among other things, providing scholarships to study at higher education institutions in Japan. Through the dispatch of experts to developing countries and training programs, Japanese technology, knowledge and human resources will be utilized for the development of human resources in a range of fields, such as industrial development including the development of small and medium enterprises and information and communications.

(d) Support to strengthen economic partnerships

Promoting trade and investment at the regional level contributes directly to the economic growth of countries in a region, and contributes to mobilizing finance required for development and raising technical standards in the private sector. In addition to providing support for the development of infrastructure that spans countries and regions, the capacity development of institutions and human resources in the areas of trade and investment will be assisted. In the case of countries and

regions with which Japan is promoting economic partnerships, support will be provided to improve legal systems relating to the protection of intellectual property and competition policy, and to improve and strengthen enforcement of customs and immigration control, and in fields such as information and communications technology (ICT), science and technology, small and medium enterprises, energy, agriculture and tourism.

### (3) Addressing global issues

Global issues such as global warming and other environmental problems, infectious diseases, population, food, energy, natural disasters, terrorism, drugs and international organized crime pose a threat to humanity around the world, irrespective of national borders. In order to achieve the stability and prosperity of the international community, Japan will play an active part in addressing these issues by using its ODA. Of these issues, the Medium-Term Policy will focus particularly on environmental problems that are inextricably and comprehensively related to reducing poverty and achieving sustainable growth. The Medium-Term policy also addresses measures against natural disasters such as earthquakes and tsunamis in view of the disaster caused by the major earthquake off the coast of Sumatra and the tsunami in the Indian Ocean that occurred in December 2004.

#### i. Japan's position on addressing environmental problems and natural disasters

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- (a) Making development compatible with the environment and promoting sustainable development are challenges that face the entire world. Progressing global warming, severe environmental pollution accompanying economic growth in developing countries, and rapid deterioration of the natural environment against the background of population growth and poverty threaten the lives of people in developing countries. In order to solve these environmental problems, broad-reaching and coherent action is required. Disasters such as earthquakes and tsunamis continue to threaten human life and economic and social development for a further period following the immediate aftermath. Therefore it is essential to support self-help efforts by developing countries and to take coherent measures corresponding to each phase of disaster including emergency response, reconstruction and prevention.
- (b) Japan will actively address environmental problems and natural disasters by making use of its ODA based on initiatives such as the Environmental Conservation Initiative for Sustainable Development (EcoISD), the Kyoto Initiative, and the Initiative for Disaster Reduction through ODA.

#### ii. Approach to addressing environmental problems and specific actions

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Japan will give high priority to cooperation in the following three fields: (1) actions against global warming, such as controlling and reducing emissions of greenhouse gases through the use of renewable energy sources and energy saving measures (including assistance regarding use of the Kyoto Mechanism) and adaptation to the adverse effects of climate change (including measures against meteorological disasters); (2) pollution control through measures on air pollution, water contamination, and waste management, etc.; and (3) conservation of the natural environment by means such as the management of nature reserves, conservation and management of forests, measures against desertification, and natural resource management. Cooperation will be provided based on the following approaches and specific actions.

##### (a) Capacity development of developing countries to address environmental problems

In order to enhance the overall capacity of the authorities, research institutes and other agencies in developing countries to address environmental problems, Japan will support human resource development and provide cooperation to assist accurate environmental monitoring, policy making, institution building, and equipment provision suited to the actual situations in individual countries.

##### (b) Active integration of environmental elements

Japan will incorporate environmental elements into its development plans and programs, and cooperate in projects in

developing countries in which appropriate environmental and social considerations are implemented or confirmed.

(c) Japan's guiding role

Japan will seek to raise environmental awareness and encourage efforts to address environmental problems in developing countries through policy dialogues, various forums, and other appropriate cooperation schemes.

(d) Cooperation based on broad and comprehensive frameworks

In order to solve regional and global environmental problems, Japan will implement its cooperation based on broad and comprehensive frameworks that effectively combine various methods of cooperation.

(e) Application of Japanese experience and scientific technology

Japan will provide support to developing countries by making use of its experience and know-how in overcoming environmental problems and its scientific technology in combating complex environmental problems. Such experience, know-how and technology for pollution monitoring, data analysis and counter approaches have been accumulated by a broad range of organizations outside government in Japan, including local governments, private enterprises, research institutes, NGOs, and others. Thus Japan will actively collaborate with such organizations in assisting developing countries. Collaboration will also be pursued with international organizations that have specialist knowledge and means of implementation.

iii. Approach to address disasters and specific actions

Japan will cope with disasters such as earthquakes and tsunamis through a similar approach to that mentioned above (ii), by utilizing its own experiences, technology (including scientific technology related to observation) and human resources in which it has international comparative advantage.

#### (4) Peace-building

i. Japan's position on peace-building

(a) Since the end of the Cold War, numerous regional and domestic conflicts have occurred. Not infrequently, conflicts have recurred after hostilities had once ceased. Conflicts bring about various problems, such as the creation of refugees and internal displaced persons, destruction of the social and economic infrastructure, and malfunctions in the governing structure. As a result, it becomes extremely difficult for people to maintain their lives, livelihoods and dignity, and development at the national and regional level is impeded. In this sense, peace and stability are prerequisites for development.

(b) The purpose of peace-building is to prevent the occurrence and recurrence of conflicts, alleviate the various difficulties that people face during and immediately after conflicts, and subsequently achieve long-term stable development.

Assistance for the prevention of conflicts and in their closing stages, post-conflict emergency humanitarian assistance, and medium- to long-term reconstruction development assistance are essential to allow peace to take root. For example, employment generation and reconstruction of hospitals and schools through ODA enable people to sustain their livelihoods and gain access to education and health services. This in turn brings home to them the "dividends of peace," leading to peace and stability in a society. Assistance in peace-building needs to fully take into account and give consideration to promoting processes for peace, such as dialogue between opposing groups. The individual circumstances—political, social, historical and cultural—of each country and region must also be fully taken into account.

(c) Japan is determined to make an active contribution to peace-building in concert with international organizations, other donors, the domestic private sector, and NGOs.

## ii. Approach to peace-building and specific actions

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It must be borne in mind that Japanese assistance for peace-building may be hindered by a variety of obstacles, such as the local security situation and malfunction of government. Therefore, in providing assistance for peace-building, Japan's stance should be to steadily implement what is possible while paying maximum consideration to the safety of those involved in providing assistance.

### (a) Assistance corresponding to various stages before and after conflict

The following forms of support will be provided corresponding to the stage that a country or region is at, ranging from prevention of conflict or its recurrence, the immediate post-conflict stage to restoration, reconstruction, and mid to long-term development.

#### (i) Assistance to prevent the occurrence and recurrence of conflicts

In countries at risk of conflict and in countries that are socially unstable in the aftermath of conflict, it is especially important to provide development assistance that gives full consideration to conflict prevention. Target regions and aid recipients should be selected after first accurately analyzing the causes of the conflict taking into account the historical and cultural background, and care should be taken to avoid fomenting conflicts, for example through biased selection of aid recipients. Furthermore, dialogue and cooperation between opposing groups can be fostered through, for example, the implementation of regional cooperation projects in non-political fields, such as environmental protection and infrastructure development. In order to prevent conflicts, it is also important to prevent arms proliferation. Japan will therefore provide assistance to enable developing countries to strengthen import and export controls, prevent illicit traffic of weapons, and develop their legal systems, etc.

#### (ii) Emergency humanitarian assistance required in the immediate aftermath of conflicts

In order for victims of conflict, such as refugees and internally displaced persons, to protect their own lives and livelihoods in the immediate aftermath of conflicts, emergency humanitarian assistance needs to be delivered rapidly and effectively so as to meet minimum requirements for food, clothing and shelter. Japan will therefore provide emergency humanitarian assistance for the repatriation of refugees and internally displaced persons, and provide assistance in areas such as shelter, food, water, sanitation, public health, and education.

#### (iii) Post-conflict reconstruction assistance

The reconstruction assistance should develop the conditions to bring social and economic activities back on track by rebuilding social capital destroyed by conflict, such as hospitals, schools, roads, public transport, water supply and sewerage systems and energy facilities, while assisting the development of human resources. Japan will therefore support the rebuilding of social capital, give electoral assistance so as to restore the administrative functions of government, provide support for the development of legislation, and give media support to foster democratization.

#### (iv) Medium- to long-term development assistance

Medium- to long-term development assistance is required to keep development on track. Japan will therefore provide a wide range of assistance designed to reduce poverty and achieve sustainable growth.

### (b) Coherent assistance

It is essential that assistance for peace-building be implemented in a seamless and coherent manner corresponding to needs at each stage before and after conflict. It is therefore necessary to accurately analyze the needs that arise from the immediate post-conflict stage to the stage of medium- to long-term assistance. Japan will accordingly strive to have adequate communication with interested parties such as the government and aid agencies in recipient countries, determine concrete needs, formulate projects, and share Japan's philosophy and other matters related to its ODA. Japan will

undertake emergency development surveys that formulate both reconstruction programs and immediate reconstruction projects, and be prepared to make use of information that has been gained from such surveys at the necessary time. Japan will in addition work to ensure a smooth transition from emergency humanitarian assistance to subsequent reconstruction development cooperation, and to eliminate as far as possible the gap that tends to occur between the two.

(c) Rapid and effective assistance

Conflict gives rise to a variety of problems, such as the generation of large numbers of refugees and internally displaced persons, destruction of infrastructure, collapse of the governing structure, food shortages, poverty, and epidemics. At such times of crisis, rapid action is required to protect human lives and livelihoods. Japan will therefore work in collaboration with international and regional organizations, domestic and international NGOs, and others in order to deliver aid more effectively.

For Japan to engage actively and effectively in peace-building in the years ahead, developing the human resources needed to provide peace-building assistance is crucial. Various kinds of training will therefore be provided for JICA personnel and specialists, consultants, NGOs, and other personnel involved in the provision of ODA. In addition, flexible use will be made of forms of cooperation suited to the security situation. Security training will be provided to persons dispatched to provide peace-building assistance. Systems will be developed to enable personnel to be dispatched swiftly when required, and the capacity of overseas establishments and JICA offices will be strengthened.

(d) Combination of assistance to governments and to local communities

In the aftermath of conflicts, central and local governments can frequently become dysfunctional. In order to urgently fill the resulting void, Japan will work to achieve the revival of local communities by providing basic social services, such as health and medical services, education, food and water, through assistance at the grassroots level to local communities. At the same time, Japan will strive to restore the functions of government and enable countries to become self-reliant swiftly by assisting in the development of human resources and institution building at the levels of central and local government.

(e) Assistance to achieve domestic stability and law and order

Even after conflicts have ended, governments often lack the ability to maintain law and order. This can threaten people's safety and impede development activities, and can even lead to the recurrence of conflicts. Therefore, in parallel with humanitarian and reconstruction assistance, Japan will provide assistance with the objective of strengthening law and order and preventing the recurrence of conflicts, for strengthening the police, for social integration of discharged soldiers through job creation, for recovery and destruction of weapons (including landmines and small arms) and for reform of the judicial system. Such assistance will be undertaken in a manner consistent with the ODA Charter.

(f) Consideration for socially vulnerable people

Rapid protection will be provided to people who are particularly vulnerable to the effects of conflict, such as people with impaired health, women and children, and to people who are direct victims of conflicts. Particular consideration will be given to capacity building for the socially disadvantaged, including mine victims.

(g) Assistance that includes neighboring countries in its scope

Neighboring countries of conflict may face problems and fall into serious difficulties that arise from such problems as influx of refugees and adverse impact on trade and investment. Neighboring countries may also have close ties with a country in a conflict situation, giving them a political influence and enabling them to act as intermediaries, thus contributing to the resolution of conflicts. Trade and exchanges of people between the country in conflict and neighboring countries often play an important role in regional stability and conflict prevention. On the other hand, it is also common for neighboring countries to support particular parties to a conflict, and the power relations between neighboring countries are often reflected in the rivalries between the factions involved. In light of this, consideration will also be given to providing

assistance to neighboring countries with a view to resolving and preventing conflicts and ensuring regional stability.

## 4. Measures to Ensure the Efficient and Effective Implementation of Assistance

### (1) Position on Strengthening Systems for ODA Policy Formulation and Implementation

For efficient and effective implementation of assistance, it is important to strengthen systems for policy formulation and implementation of ODA so that a coherent approach can be applied from the policy planning stage through to the implementation stage. In the case of the main recipients of Japanese ODA, Japan formulates Country Assistance Programs and assistance policies for priority issues and/or specific sectors in a manner compatible with the development plans of recipient countries and international development goals. In the years ahead, Japan will strengthen policy-making capacity and systems for reflecting policy in the formulation, selection and implementation of concrete projects, while enhancing collaboration with other actors, such as international organizations and other bilateral donors. For this purpose, it is crucial to strengthen the functions of agencies in the field, such as Japanese embassies abroad and the overseas offices of aid agencies, which are in a position to most directly analyze the development needs and aid situation bearing in mind the bilateral relations between the recipient country and Japan, and the political, economic and social situation in the recipient country. The Medium-Term Policy identifies concrete actions and systems for strengthening functions at the field level.

### (2) Concrete Actions to Strengthen Functions at the Field Level

Japan has made efforts to strengthen functions at the field level mainly through the use of country-based ODA Task Forces (hereafter ODA-TFs). ODA-TFs consist primarily of Japanese embassies and the local offices of aid agencies such as JICA and JBIC. In order to further enhance functions at the field level, the following concrete actions will be promoted in the ODA-TFs and in Tokyo. In order for ODA-TFs to play a leading role in the process of policy-making and implementation of ODA, they will actively participate and will make proposals in relation to the following concrete actions. For its part, Tokyo will respect the proposals made by ODA-TFs.

Concerning recipient countries in which ODA-TF does not exist, similar efforts will be made by Japanese embassies abroad as much as possible by using communication tools such as IT in cooperation with Japanese aid agencies located in other countries that look after the recipient country concerned. Tokyo respects proposals made by the Japanese embassies.

#### i. Research and analysis of development needs

ODA-TFs will scale up their functions in research and analysis of development needs and the recipient countries' own development efforts bearing in mind the political, economic and social situation in these countries. Japan will fully analyze local socio-economic conditions and other aspects through local interested parties. In such efforts, external human resources will be relied upon where necessary, and information will be exchanged with the local aid community, including other major bilateral donors and international agencies, NGOs and academia.

Tokyo will support such actions in the field by making more flexible use of policy-support studies and dispatching policy advisers.

#### ii. Formulation and consideration of assistance policy

##### (a) Participation in the formulation of Country Assistance Programs

Country Assistance Programs specify the direction, priority sectors and priority issues of Japan's ODA for a period of about the next five years based on an accurate understanding of the development needs of the recipient countries as described in (2) (i) above, bearing in mind the perspective of Japan's foreign policy. ODA-TFs will actively participate in the formulation and revision of Country Assistance Programs making maximum use of their knowledge and experience obtained at the field level, and will seek to align assistance programs with the development plans and development goals of recipient countries, as well as with the international development goals. Consideration will also be given to how best

to collaborate with the local aid community, including other major donor countries and international agencies, NGOs and academia.

(b) Participation in the formulation of assistance policies for priority issues and specific sectors

ODA-TFs will actively make proposals in the formulation of assistance policies for more concrete priority issues and specific sectors in line with the priorities specified in the Country Assistance Programs described in (2) ii. (a) and those clarified through policy consultations mentioned in (2) ii. (c) below so as to formulate and implement projects that reflect the true development needs of recipient countries. Tokyo will respect the proposals of ODA-TFs.

(c) Undertaking of policy consultation

ODA-TFs along with participants from Tokyo as necessary will undertake policy consultations with recipient countries in order to share perspectives regarding medium term priorities and policy/institutional issues, as well as to iron out differences, so that the position on the medium-term measures specified in Country Assistance Programs and assistance policies for priority issues and specific sectors are reflected in the actual formulation, request and implementation of projects.

In the case of countries for which no Country Assistance Programs have been formulated, ODA-TFs will play a leading role in identifying the direction, priority issues and sectors of Japanese assistance through policy dialogues in accordance with the ODA Charter and Medium-Term Policy.

iii. Formulation and selection of candidate projects for ODA

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(a) Leading role of ODA-TFs

ODA-TFs will play a leading role in examining in detail the formulation and selection of ODA projects. In concrete terms, ODA-TFs will make proposals to Tokyo regarding the order of priority of candidate projects when forwarding the requests of recipient countries. Tokyo will respect the proposals of ODA-TFs in the selection of projects.

(b) Proposals regarding combination of different ODA schemes and their revision

In order to maximize the effect of Japanese ODA as a whole, it is important to combine ODA schemes effectively. ODA-TFs will therefore make efforts to form concrete model projects for combining different ODA schemes in recipient countries where all three schemes—grant aid, yen loans and technical cooperation—are implemented to a considerable extent, while clarifying the appropriate division of roles between the three. In addition, ODA-TFs will make concrete proposals on the need and possibility of revising ODA schemes in the recipient country concerned bearing in mind international trends, such as aid coordination among international agencies and other donors. Tokyo will consider the combination and revision of ODA schemes taking into account the proposals proposed by ODA-TFs.

iv. Strengthening of collaboration with the local donor community

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Common development goals and development strategies, such as the Millennium Development Goals (MDGs), are increasingly being adopted by the international donor community. Taking into account this trend, ODA-TFs will participate actively in donor coordination in a manner consistent with Japanese ODA policy, in close collaboration with the local donor community, such as international agencies and other bilateral donors, with a view to increasing the effectiveness of Japanese aid. Such efforts can enhance Japan's presence at the field level. In the case that aid coordination is being promoted in Japan's priority sectors, Japan will participate actively, including playing a leading role, in the process of formulation and implementation of development policy of a recipient country while encouraging self-help efforts by that country.

v. Strengthening of collaboration with Japanese relevant parties in recipient countries

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In view of the importance of making use of Japan's high-quality technologies, knowledge, human resources and institutions, ODA-TFs will engage in active dialogue with Japanese relevant parties that are active in recipient countries, such as NGOs, academia and economic organizations including private enterprises based in the recipient country.

#### vi. Review of Japan's ODA

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Taking into account the results of ODA evaluations at the policy and program level of recipient countries, ODA-TFs will review whether the intended goals and purposes of Japanese aid to recipient countries have been achieved, whether the direction of assistance was appropriate, whether the prioritization of sectors and issues was effective, and whether the points to be borne in mind in the implementation of aid were properly dealt with.

Based on these reviews, ODA-TFs will seek appropriate improvements through participation in the formulation and revision of Country Assistance Programs and policies on priority issues and sectors.

#### vii. Information disclosure and public information

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In order to ensure the transparency of ODA, ODA-TFs will work with support from Tokyo to actively publicize, via websites and other means, information on the activities of ODA-TFs, Country Assistance Programs, policy consultations with recipient countries, and other issues.

### **(3) Promoting Systems to Strengthen Functions at the Field Level**

In order to strengthen the functions of ODA-TFs described in (2) above, it is important to strengthen institutional capacity both in Tokyo and at the field level. For this purpose, Japan will take concrete measures such as the following to the extent possible.

#### i. Appropriate allocation of personnel and development of human resources (including active use of external human resources)

Personnel will be appropriately allocated to both ODA-TFs and Tokyo making active use of qualified human resources both within and outside the government, such as personnel with experience in delivering development aid and with high level of practical work ability, and personnel with thorough knowledge of local political, economic and social conditions. Since there may arise cases requiring urgent assistance, timing and flexible allocation of personnel will also be made.

In order to strengthen the functions of ODA-TFs, it is essential to have personnel with broad experience and knowledge of international trends regarding, for example, aid coordination, overall Japanese aid policy and implementation. Japan will therefore seek to develop the range of people engaged in Japanese aid through the development of human resources involved in assistance at field missions and in Tokyo by reinforcing training including through the use of information technology.

#### ii. Promoting the sharing of information and knowledge including through the use of information technology

Tokyo will actively present and share with ODA-TFs relevant information and knowledge considered to be of use to ODA-TFs, particularly in the formulation of assistance policies for specific issues and sectors as described in (2) ii. (b).



## Appendix

Examples of projects that have achieved results by incorporating the “human security” perspective (projects ongoing as of 2004)

### Water Supply Development with Community Participation in Senegal

Due to lack of proper water supply facilities such as wells in rural areas of Senegal, many women and children must routinely travel long distances to draw water. In addition, due to the unavailability of safe water, many areas suffer from extremely poor sanitation.

In order to protect local people from the threat of “want” of water, Japan provided grant aid to develop water supply facilities. In addition to the development of water supply facilities, assistance was also provided in the form of technical cooperation to empower local residents so that they can realize and sustain a better livelihood through their own efforts. In concrete terms, Japan provided support to form a resident organization and training in methods of maintenance, inspection and collection of rates so as to enable the operation and maintenance of water supply facilities at the village level. Assistance was also provided to educate the health and sanitation by relating it to water sanitation so as to improve the lives of women and other residents. Following such assistance, the residents took their own initiative to raise household incomes by means such as poultry farming projects with surplus funds from the management of water supply facilities. These activities have supported people's empowerment and rural development. At the same time, they combine a variety of forms of assistance, including support to vulnerable groups such as women and children, cross-sectoral assistance spanning fields such as health, sanitation and education, and collaboration with other agencies through the use of a resident organization model that other countries' aid agencies are working to propagate.

As a result of this Japanese assistance, a large number of women and children in rural areas have been freed from the work of drawing water, and local residents have been able to realize a more sanitary living condition.

### Protection from HIV/AIDS in Cambodia

Cambodia has a high HIV/AIDS rate. The movement and concentration of people resulting from increased economic activity create a risk of further spread of HIV/AIDS. As a result, residents and workers may be exposed to the threat of HIV/AIDS.

In the Sihanoukville Port Reconstruction Project in Cambodia, a project funded with Japanese loan assistance, Japan made efforts to incorporate the “human security” perspective, including programs to protect people from the threat of HIV/AIDS and better equip them to protect themselves.

In concrete terms, in order to protect the people including local residents from the threat of HIV/AIDS, workers were required to undergo health checks, measures were taken to change people's behavior by combining distribution of condoms and educational activities, workers' leaders were trained to help promote knowledge of health and sanitation in workers' meetings, and a wide range of public information activities were undertaken to raise awareness on HIV/AIDS. To ensure that these activities reached those concerned, activities were undertaken in collaboration with local NGOs.

The outcome of these activities was to increase awareness about routes of transmission and means of preventing HIV/AIDS and other sexually transmitted diseases, and to strengthen the ability of workers and local residents to better protect themselves from the risk of HIV/AIDS infection.

### 3. List of Current Sector-Specific Initiatives

Sectors	Sector-Specific Initiatives	Outline of the Initiative
Gender	Initiative on Gender and Development (GAD): Announced at the 49th Session of the United Nations Commission on the Status of Women (2005) <a href="http://www.mofa.go.jp/policy/oda/category/wid/gad_o.html">http://www.mofa.go.jp/policy/oda/category/wid/gad_o.html</a>	<ol style="list-style-type: none"> <li>(1) Strengthening integration of gender equality perspective in ODA policies</li> <li>(2) Strengthening gender analysis and promoting women's participation</li> <li>(3) Assistance for policies and institutions that promote gender equality</li> <li>(4) Strengthening cooperation with the international community and NGOs</li> <li>(5) Organizational and institutional capacity building</li> </ol>
Education	Basic Education for Growth Initiative (BEGIN): Announced at G8 Kananaskis Summit (2002) <a href="http://www.mofa.go.jp/region/africa/education3.html">http://www.mofa.go.jp/region/africa/education3.html</a>	<p>In achieving Education For All (EFA), Japan strengthens its support for the efforts of developing countries to promote basic education, with three pillars of "access", "quality," and "management of education".</p> <ol style="list-style-type: none"> <li>(1) Assistance for ensuring access to education</li> <li>(2) Assistance for improving quality of education</li> <li>(3) improvement of management of education</li> </ol>
Healthcare	Health and Development Initiative (HDI): Announced at the High-level Forum on Health MDGs in Asia and the Pacific (2005) <a href="http://www.mofa.go.jp/policy/health_c/forum0506/hdi.pdf">http://www.mofa.go.jp/policy/health_c/forum0506/hdi.pdf</a>	<p>Comprehensive cooperation with projected worth US \$5 billion for five years from 2005 to 2009 to contribute to the achievement of health-related MDGs by means of improving maternal and child health, combating infectious diseases, and strengthening health systems.</p> <ol style="list-style-type: none"> <li>(1) Assistance for strengthening institutional capacity development in the health sector</li> <li>(2) Assistance in areas that reinforce the health sector and cross-cutting actions</li> <li>(3) Actions toward achieving MDGs</li> <li>(4) Strengthening Japan's aid implementation capacity</li> </ol>
Water and Sanitation	Water and Sanitation Broad Partnership Initiative (WASABI): Announced at the 4th World Water Forum Ministerial Conference (2006) <a href="http://www.mofa.go.jp/policy/oda/category/water/wasabi0603.html">http://www.mofa.go.jp/policy/oda/category/water/wasabi0603.html</a>	<ol style="list-style-type: none"> <li>(1) Promotion of integrated water resource management (IWRM)</li> <li>(2) Supply of safe drinking water and sanitation</li> <li>(3) Support for water use for food production and other purposes</li> <li>(4) Water pollution prevention and ecosystem conservation</li> <li>(5) Mitigation of damage from water-related disasters</li> </ol>
Environment	The Kyoto Initiative (Assistance to Developing Countries for Combating Global Warming): Announced at the 3rd Conference of the Parties to the United Nations Framework Convention on Climate Change (COP3, Kyoto Conference) (1997) <a href="http://www.mofa.go.jp/policy/environment/warm/kyoto_init/kyoto_full.html">http://www.mofa.go.jp/policy/environment/warm/kyoto_init/kyoto_full.html</a>	<p>Japan announced the "Initiatives for Sustainable Development Toward the 21st Century" (ISD) as its comprehensive medium- and long-term plan for environmental cooperation, with ODA playing the central role. Based on this plan, the Kyoto Initiative sets forth assistance measures to further strengthen aid for developing countries to cope with global warming:</p> <ol style="list-style-type: none"> <li>(1) Cooperation in Capacity Development (Assistance for a total of 3,000 persons over the five-year period from FY1998)</li> <li>(2) ODA loans at the most concessional conditions</li> <li>(3) Exploitation and transfer of Japanese technology and know-how</li> </ol>
	Environmental Conservation Initiative for Sustainable Development (EcolSD): Announced prior to the World Summit on Sustainable Development (WSSD) (2002) <a href="http://www.mofa.go.jp/policy/environment/wssd/2002/kinitiative3-2.html">http://www.mofa.go.jp/policy/environment/wssd/2002/kinitiative3-2.html</a>	<ol style="list-style-type: none"> <li>(1) Human resources development totaling 5,000 persons in the environmental field over a five-year period from FY2002</li> <li>(2) Provision of yen loans with the most concessional terms for projects in environmental fields</li> <li>(3) Enhancement of Japan's grant aid for global environment to promote cooperation for resolving the issue</li> <li>(4) Promotion of wide-ranging collaboration with international organizations</li> <li>(5) Further improvement of evaluation methods in order to make the ex-post evaluation of Japan's environmental ODA more effective</li> </ol>
	Support for developing countries under the "Hatoyama Initiative": Announced at the 15th Conference of the Parties to the United Nations Framework Convention on Climate Change (COP15) (December, 2009) <a href="http://www.mofa.go.jp/policy/environment/warm/cop/index.html">http://www.mofa.go.jp/policy/environment/warm/cop/index.html</a> Cabinet Secretariat website: <a href="http://www.kantei.go.jp/foreign/index-e.html">http://www.kantei.go.jp/foreign/index-e.html</a>	<p>In order to support a broad range of developing countries which are taking mitigation measures, as well as those which are vulnerable to the negative impacts of climate change, up to 2012 in accordance with the progress of the international negotiations, Japan will provide financial assistance to developing countries of approximately 1.75 trillion yen (about US\$15 billion) including public and private finance, of which public finance comprises approximately 1.3 trillion yen (about US\$11 billion).</p>
Governance	Partnership for Democratic Development (PDD): Announced at G8 Lyon Summit (1996) <a href="http://www.mofa.go.jp/policy/oda/category/democratiz/1999/partner.html">http://www.mofa.go.jp/policy/oda/category/democratiz/1999/partner.html</a>	<ol style="list-style-type: none"> <li>(1) Assistance for building various institutions</li> <li>(2) Assistance for elections</li> <li>(3) Intellectual assistance</li> <li>(4) Strengthening of civil society</li> <li>(5) Enhancement of the status of women</li> </ol>
Trade and Investment	Development Initiative for Trade 2009: Announced at the Second Global Review Meeting on Aid for Trade (2009) <a href="http://www.mofa.go.jp/announce/svm/remark0907.html">http://www.mofa.go.jp/announce/svm/remark0907.html</a>	<p>As Aid for Trade, Japan will:</p> <ol style="list-style-type: none"> <li>(1) Provide US\$12 billion through bilateral assistance for trade-related projects and technical assistance for 40,000 persons in total including dispatching specialists and accepting research fellows, from 2009 to 2011.</li> <li>(2) Initiate an overall review of the Generalized System of Preference (GSP) in consideration of the current situation of trade with developing countries.</li> <li>(3) Make proactive contributions to trade related fields, including efforts to make Aid for trade more effective, fight against protectionism, and trade finance.</li> </ol>
Disaster Risk Reduction	Initiative for Disaster Reduction through ODA: Announced at the World Conference on Disaster Reduction (2005) <a href="http://www.mofa.go.jp/policy/un/conf0501-2.pdf">http://www.mofa.go.jp/policy/un/conf0501-2.pdf</a>	<ol style="list-style-type: none"> <li>(1) Raising the priority attached to disaster reduction</li> <li>(2) Perspective of human security</li> <li>(3) Gender perspective</li> <li>(4) Importance of assistance regarding software</li> <li>(5) Mobilization of Japan's experience, expertise and technology</li> <li>(6) Mobilization and dissemination of locally available and suitable technology</li> <li>(7) Promoting partnerships with various stakeholders</li> </ol>

## Section 3. List of Heavily Indebted Poor Countries (HIPC)

As of the end of July 2009

	Region	Number of cases	Country
Countries which have reached the Completion Point(*1) (26 countries)	Africa	21	Benin, Burkina Faso, Ethiopia, Ghana, Madagascar, Mali, Mauritania, Mozambique, Niger, Rwanda, Senegal, Tanzania, Uganda, Zambia, Cameroon, Malawi, Sierra Leone, São Tomé and Príncipe, Gambia, Burundi, Central African Republic
	Latin America and the Caribbean	5	Bolivia, Guyana, Honduras, Nicaragua, Haiti
Countries which have reached the Decision Point(*2) (9 countries)	Africa	8	Chad, Democratic Republic of the Congo, Guinea, Guinea-Bissau, Republic of Congo, Liberia, Togo, Côte d'Ivoire,
	Middle East	1	Afghanistan
Countries which have not reached the Decision Point(*2) (5 countries)	Africa	4	Comoros, Somalia, Sudan, Eritrea
	Asia	1	Kyrgyzstan

\*1 Debt relief will be provided to HIPC that reached the Decision Point as mid-phase relief. A new economic and social reform program will then be implemented as a second phase. If the country is acknowledged as having demonstrated favorable achievements, it will reach the Completion Point of the Enhanced HIPC Initiative and comprehensive debt relief measures will be provided.

\*2 In order to reach the Decision Point, HIPC are required to first formulate national Poverty Reduction Strategy Papers (PRSP) describing the policies they will implement with the financial resources that will become available as a result of debt relief, and obtain approval by the World Bank and the IMF Executive Board. Debt relief approval will be decided based on the PRSP, the HIPC's actual achievements in the economic and social reform program demanded by the IMF, and an analysis of the debt repayment capacity of the indebted country.