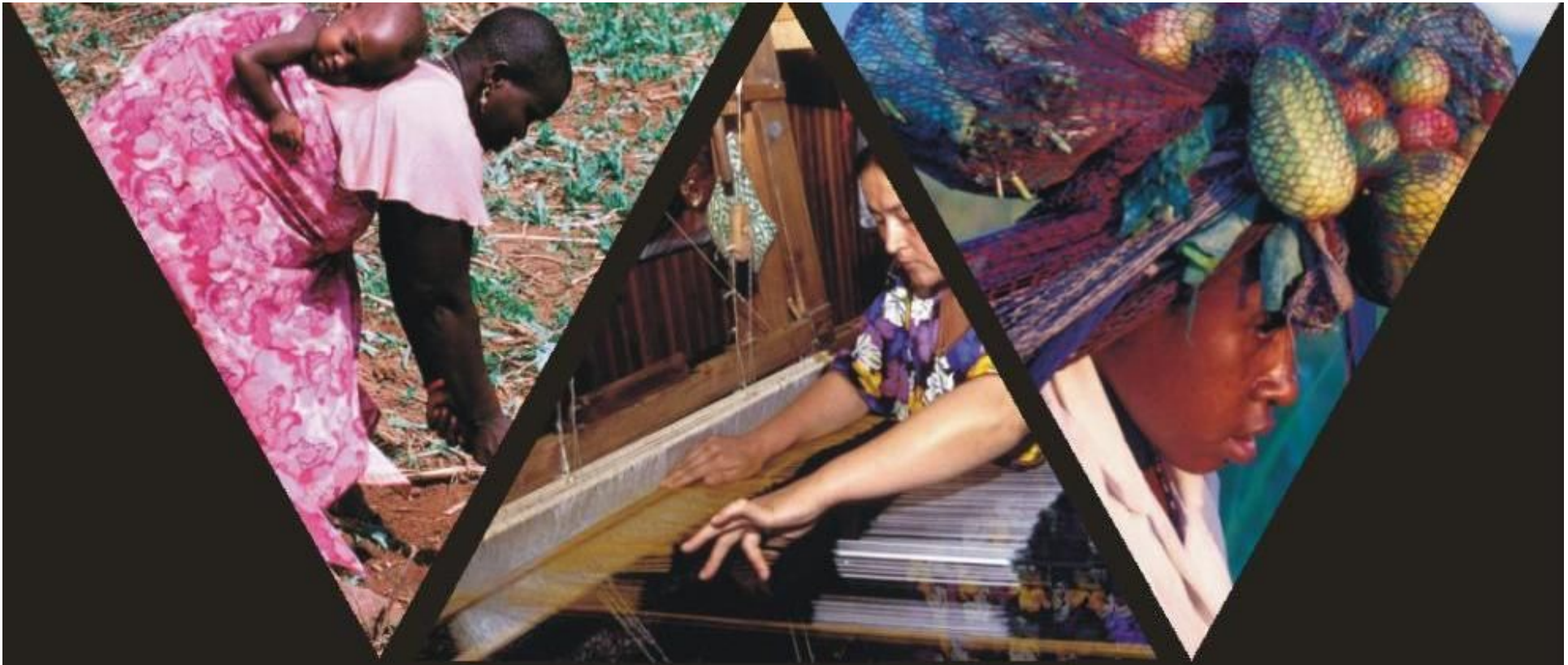


Roundtable “Promoting Responsible  
International Investment in Agriculture”  
held concurrently with  
The 64th United Nations General Assembly  
New York City, 23 September 2009

***Securing Land Tenure and Improving Livelihoods:  
Towards a Set of Principles for Responsible Agro-investment***

Mark Cackler  
Agriculture and Rural Development Department  
The World Bank  
<http://www.worldbank.org/ard>



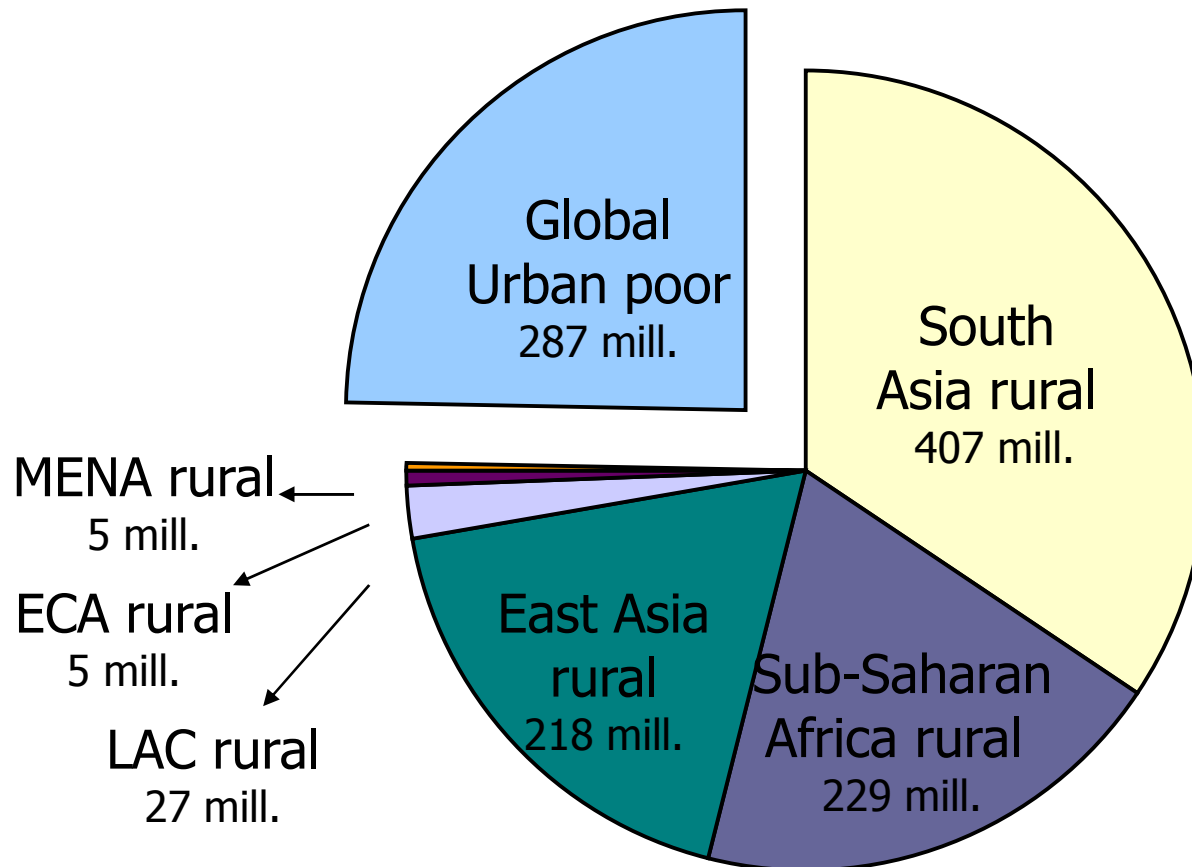
**75% of the world's poor are rural and most are involved in farming. In the 21<sup>st</sup> century agriculture remains fundamental for poverty reduction, economic growth and environmental sustainability.**

**World Development Report 2008**



# Where most of the poor live...

Global extreme poverty 2002, \$1.08 a day



- 2.5 billion people depend directly on agriculture
- 800 m smallholders
- 75% of poor are rural and the majority will be rural to about 2040



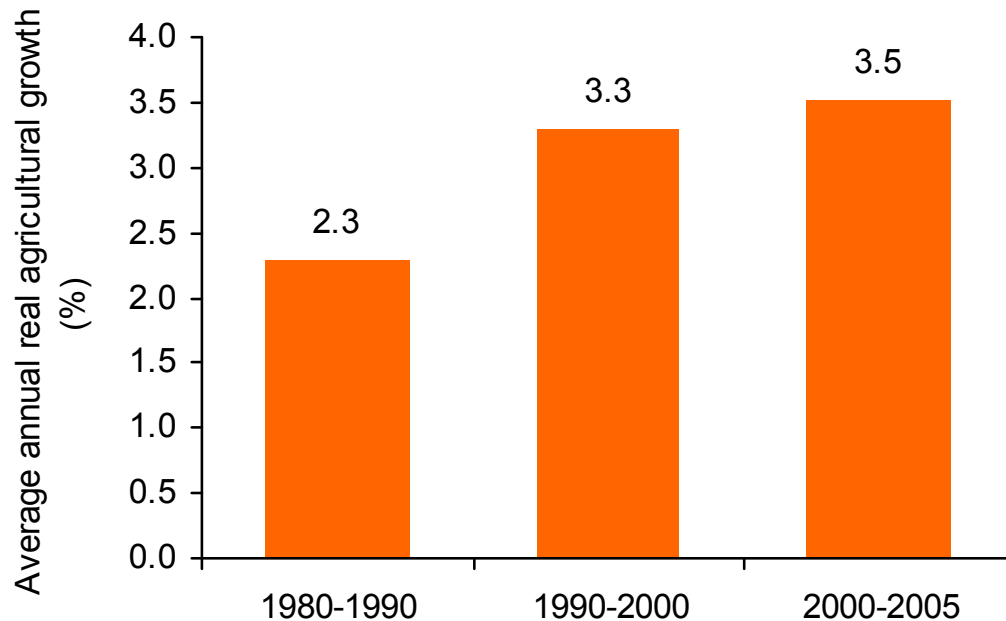
World Development Report 2008

## ...agriculture remains an engine of economic growth and...

**The Millennium Development Goals cannot be met without higher agricultural productivity, especially in Africa**

- Large sector for GDP growth
- Affordable food and wage competitiveness
- Comparative advantage in trade
- Strong growth linkages

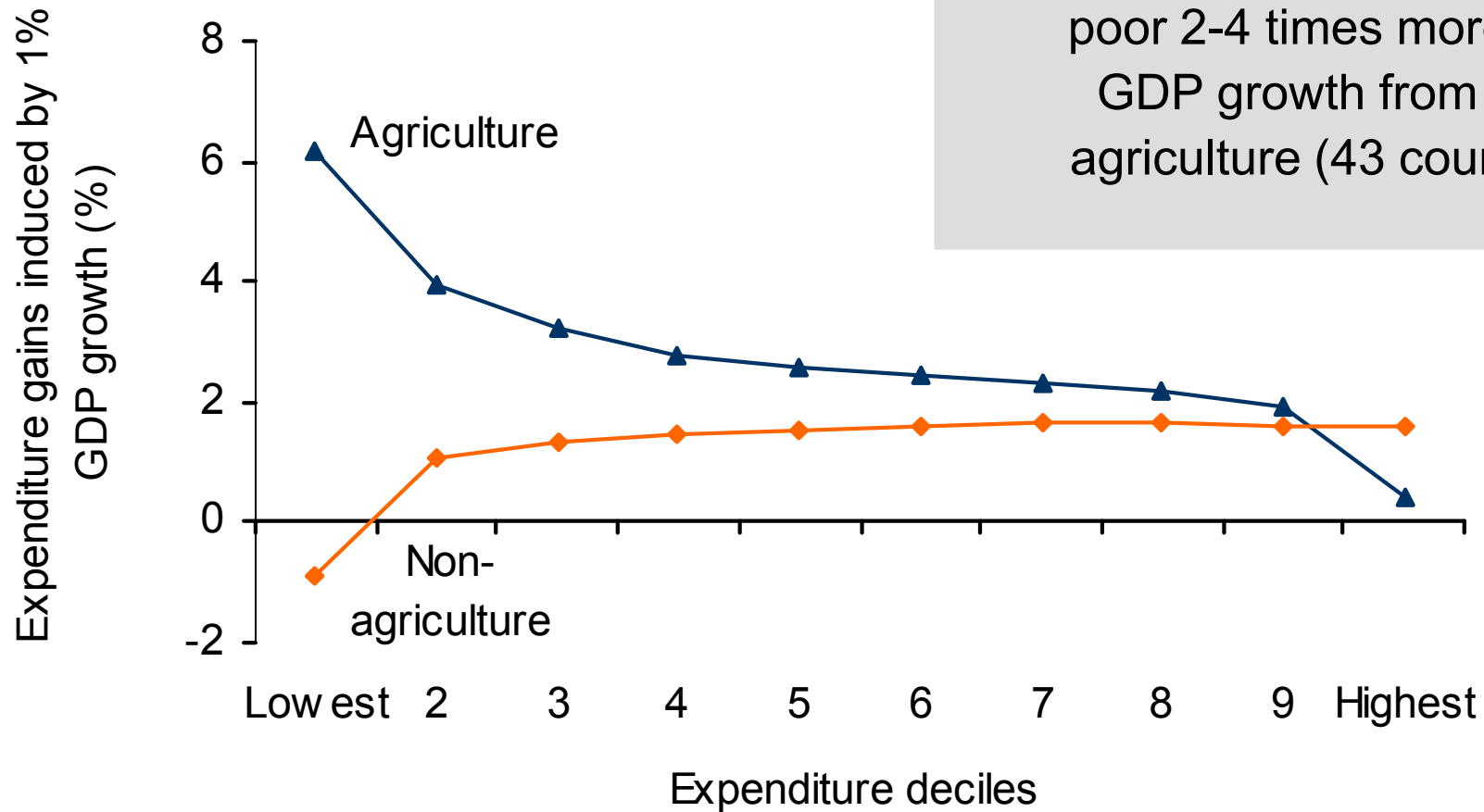
Accelerating agricultural growth in Africa





# ...growth from agriculture is especially effective for poverty reduction

GDP growth from agriculture benefits the income of the poor 2-4 times more than GDP growth from non-agriculture (43 countries)



We are all committed to pro-poor growth...

**Sector Strategy:  
Reaching The  
Rural Poor (2003)**

world development report

2008

*Agriculture for Development*

**Agriculture Action Plan  
(2010-12) from \$4.1 B  
to \$6.2-8.3 B in lending  
operations to:**

- 1. Reduce risk and vulnerability**
- 2. Raise agricultural productivity**
- 3. Link farmers to markets and strengthen value chains**
- 4. Facilitate rural non-farm income and diversification/exit**
- 5. Render environmental services**

## ...so we all should care about smallholder *and* large scale agriculture

- ☞ Smallholder agriculture continues to provide livelihoods and basic food for millions of people and is a mainstay of World Bank policy.
- ☞ When done right, large-scale agriculture can mean better infrastructure, improved technology, better access to markets, value-addition, greater production of feed/fiber/raw materials, employment and income
- ☞ High-input, large-scale production systems can profitably be linked to contract farming and other outgrower arrangements
- ☞ When not done well, large-scale agriculture can have significant adverse impacts

# Land intensive agricultural investment: Empirical research in 20 recipient countries

- **Phase I: Overview of the phenomenon**
  - Quantification/characterization of investments
  - Diagnosis of policy, legal, and institutional environment
  - Africa (11 countries), Latin America (5), Asia/Eastern Europe (4)
  
- **Phase II: Case studies on individual investments**
  - Financial and economic analyses
  - Social and environmental impact assessments
  - Africa:
    - DRC, Ethiopia, Liberia, Nigeria, Tanzania, Sudan, Zambia
  - Latin America:
    - Mexico, Mozambique, Peru
  - Eastern Europe:
    - Ukraine



# Country example: Mozambique

## ➤ **Background**

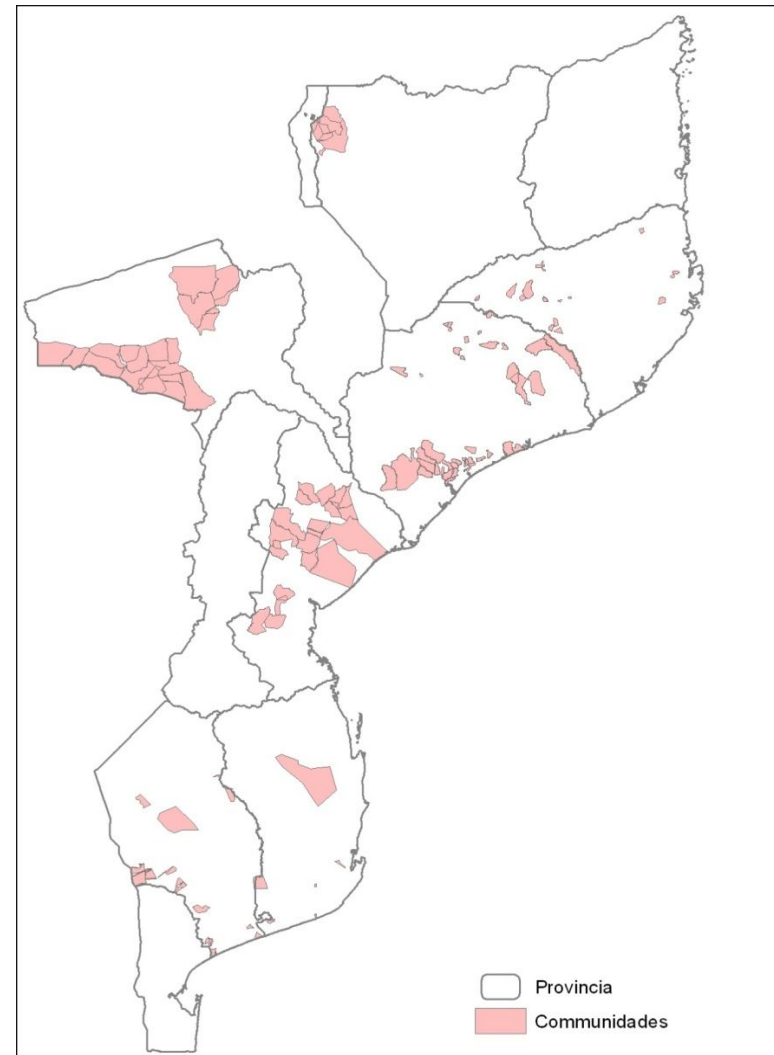
- Advanced legal framework 1997
- But little implementation
- Huge potential: 34 m ha arable land; 3.7 m cropped

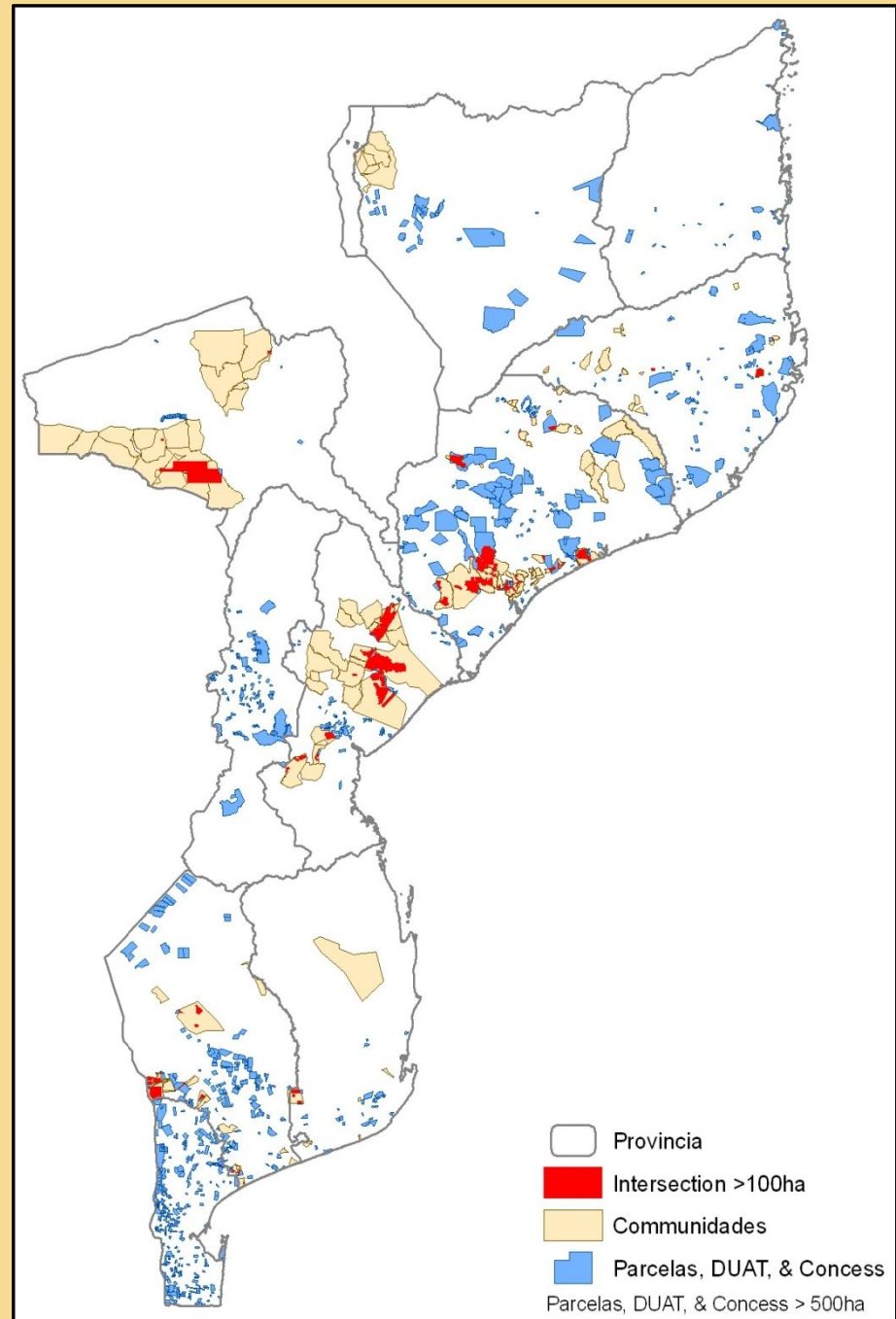
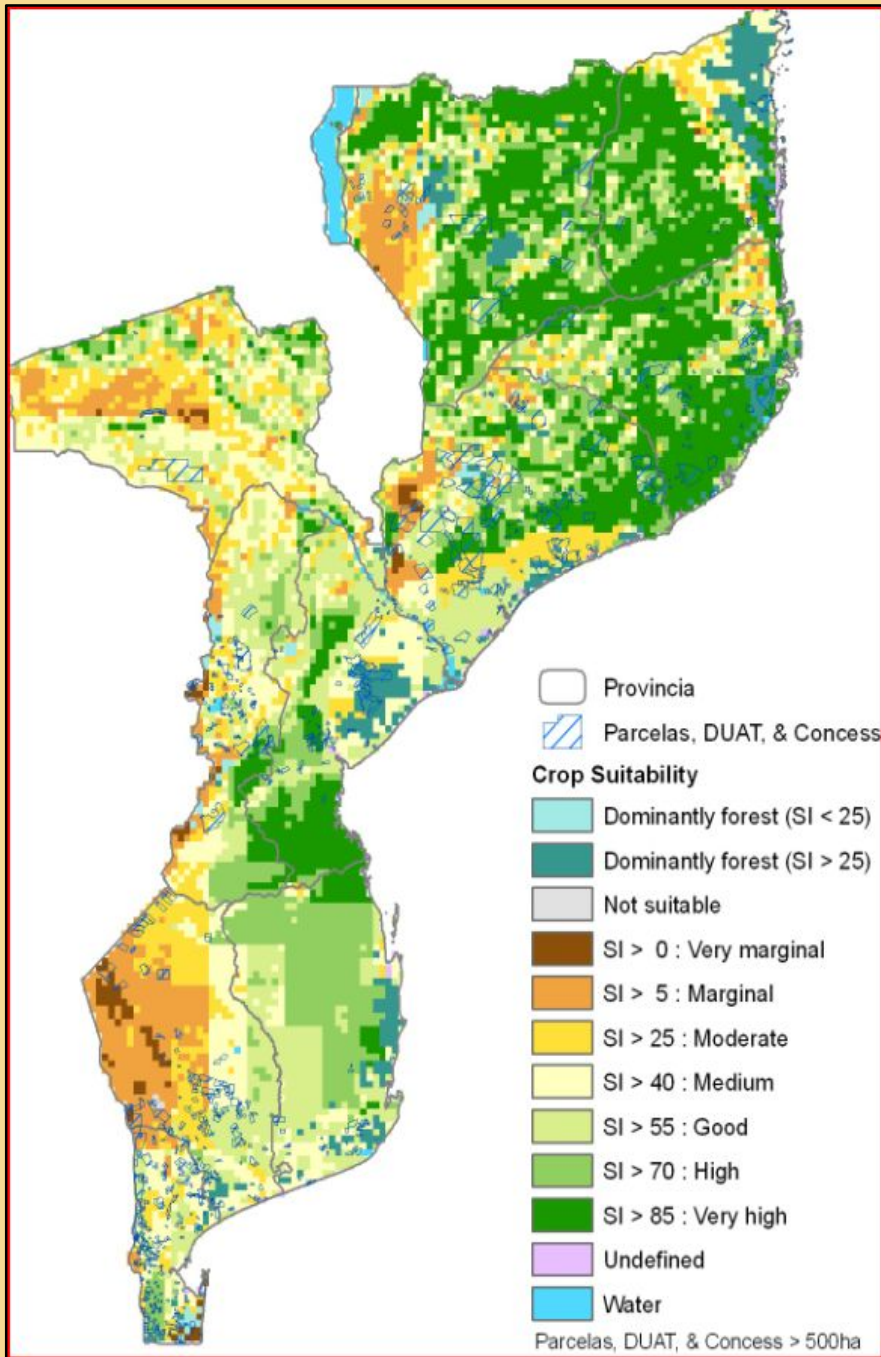
## ➤ **Aim to attract investors, then backtracking**

- 18 months: 13 m ha applications
- Moratorium to identify land 2008

## ➤ **Huge conflict potential**

- Community rights not demarcated
- Data not adequate
- Community consultation processes inadequate
- Lack of transparency





# Resulting policy reforms

Implemented and on-going	Proposed
<b>Define local rights</b> <ul style="list-style-type: none"><li>▪ Community land delimitation</li><li>▪ Decentralized land use plans</li></ul>	<b>Improve information</b> <ul style="list-style-type: none"><li>▪ Clean up data overlaps</li><li>▪ Land Policy Forum (Min. Agric.)</li></ul>
<b>Tighten requirements</b> <ul style="list-style-type: none"><li>▪ Evaluate business plans</li><li>▪ Require proof of capital</li><li>▪ Enforce consultation</li><li>▪ Blacklist investors</li><li>▪ Community partnerships</li></ul>	<b>Collect rental fees/taxes</b> <ul style="list-style-type: none"><li>▪ Could triple local revenue</li><li>▪ Explore scope of land tax</li></ul>
<b>Clarify investor rights</b> <ul style="list-style-type: none"><li>▪ Conditional usufruct</li><li>▪ Arbitrary enforcement</li></ul>	

## Out of this on-going research, seven key areas of concern have emerged

1. Respecting Land and Resource Rights
2. Ensuring Food Security
3. Transparency, Good Governance and Enabling Environment
4. Consultation and Participation
5. Economic viability and responsible agro-enterprise investing
6. Social Equity
7. Environmental Sustainability

# Principle 1: Land Rights

*Existing rights to land and natural resources are recognized and respected.*

This depends on:

- (i) Proper identification of all rights holders
- (ii) Legal recognition demarcation and registration/recording
- (iii) Direct and informed negotiation with land holders/users
- (iv) Fair and prompt payment for all acquired rights
- (v) Independent avenues for resolving disputes or grievances

# Principle 1: Land Rights

- **Legal recognition is necessary but not sufficient**
  - Demarcation is essential, especially in Africa
- **Recognition of indigenous communities' rights**
  - E.g. Peru
- **Secure land rights allow for direct negotiations**
  - ~2,000 registered joint ventures formed in Mexico, some involving country's biggest agro-processors; annual turnover of US \$ 560 mn
  - Investors negotiate directly with local communities in Peru

## Principle 2: Food Security

*Investments do not jeopardize food security, but rather strengthen it.*

Protecting food security requires that governments and investors:

- (i) Ensure at least equivalent access to food by affected populations
- (ii) Expand opportunities for outgrower/off-farm employment
- (iii) Adopt strategies to prevent food shortages/reduce risks
- (iv) Consider impacts on national food security in design/approval

## Principle 2: Food Security

- **Income generation and improved food security**
  - Tomato export sector in Senegal
  
- **Outgrower schemes can improve output without displacing local food production**
  - Smallholder jatropha cultivation in Mali, India, and Tanzania



## Principle 3: Transparency

*Processes for accessing land and making associated investments are transparent, monitored, and ensure accountability by all stakeholders.*

Public and private sector policies, rules, and practices should ensure that:

- (i) All relevant information is publicly available
- (ii) Institutions have capacity to operate efficiently and transparently, practice good governance, & are audited
- (iii) An independent system to monitor progress towards a better investment climate is in place

## Principle 3: Transparency

- **Revenues from land transactions are made publicly available to prevent corruption**
  - Chile maintains a public website with FDI capital flows
- **Information on land potentially available is posted online to reduce transaction costs**
  - E.g. Mexico; others make information on concessions available
- **The World Bank's *Doing Business* indicators can highlight areas in need of reform & track progress**
  - E.g. Rwanda made list of top 20 reformers in 2009

## Principle 4: Consultation

*All those materially affected are consulted and agreements from consultations are recorded and enforced.*

This requires clarity on:

- (i) Procedural requirements
- (ii) The character of agreements reached in such consultations
- (iii) How the agreements can be enforced

## Principle 4: Consultation

- **Local governments can facilitate consultation**
  - Local government involvement in negotiations in Ukraine
  - Regulations in Mexico provide clear guidance on land holders' rights to negotiate directly with investors; web portal with investor info

## Principle 5: Responsible agro-enterprise investing

*Projects are viable economically, respect the rule of law, reflect industry best practice, and result in durable shared value.*

All investors (whether private or government-linked) should:

- (i) Comply with laws, international treaties, best practices
- (ii) Adhere to global best practices
- (iii) Aim to increase shareholder value & benefit host area

Governments must also **assess economic viability** in a cost-effective way and **integrate major projects** into broader development strategies.

## Principle 5: Responsible agro-enterprise investing

- **Many of these projects only viable with subsidies**
  - Jatropha production in Africa; technical uncertainty
- **Investors responsible for self-regulation**
  - E.g. Sustainable Roundtable on Biofuels
- **Due diligence requires substantive screening**
  - Mozambique plans 2-stage process: pre-screening + in-depth analysis

## Principle 6: Social Equity

*Investments generate desirable social and distributional impacts and do not increase vulnerability.*

Social sustainability can be enhanced if governments and investors:

- (i) Identify social issues/risks—and strategies to mitigate these and increase social benefits—during preparation
- (ii) Consider interests of vulnerable groups & women
- (iii) Include provision of local public goods in project design

## Principle 6: Social Equity

- **Improving farmer incomes through investment**
  - EduCampo Chiapas project in southern Mexico



## Principle 7: Environmental Sustainability

*Environmental impacts due to a project are quantified and measures taken to encourage sustainable resource use, while minimizing the risk/magnitude of negative impacts and mitigating them.*

It is crucial that investors and government collaborate to:

- (i) Conduct independent environmental impact analysis prior to approval
- (ii) Promote increasing productivity on already used areas
- (iii) Use production systems that enhances resource efficiency
- (iv) Ensure that good practices are followed
- (v) Encourage beneficial ecosystem services
- (vi) Address negative impacts via env. management plans.

## Principle 7: Environmental Sustainability

- **Innovative monitoring, in collaboration with civil society, is essential to ensure compliance**
  - Tracking illegal deforestation in Mato Grosso, Brazil
- **Generate environmental services via best practices**
  - Southern Cone: zero-tillage, GPS to monitor soil/plant conditions
  - Ukraine: fuel use reduced by up to 80% with increases in profitability

# Suggested next steps for discussion

*Investors, civil society, countries need to work together.*

- Build consensus on principles and how to implement them via consultative process
  - 6 month timeframe
  - Operational version of principles – a “toolkit”; link when possible to existing standards/initiatives
  - Agree on modalities for monitoring
  - Participation by all stakeholders, especially civil society
- Analysis and technical assistance to help implement
  - Working paper to elaborate principles
  - Identification of best practice
  - Toolkit/sourcebook
- Moving toward implementation
  - Technical assistance to integrate into strategies; priority action plans
  - Financial support to establish preconditions

# Summary Principles for Responsible Agro-investment

- 1. Land and Resource Rights:** *Existing rights to land and natural resources are recognized and respected.*
- 2. Food Security:** *Investments do not jeopardize food security, but rather strengthen it.*
- 3. Transparency, Good Governance and Enabling Environment:** *Processes for accessing land and making associated investments are transparent, monitored, and ensure accountability by all stakeholders.*
- 4. Consultation and Participation:** *All those materially affected are consulted and agreements from consultations are recorded and enforced.*
- 5. Economic viability and responsible agro-enterprise investing:** *Projects are viable economically, respect the rule of law, reflect industry best practice, and result in durable shared value.*
- 6. Social Sustainability:** *Investments generate desirable social and distributional impacts and do not increase vulnerability.*
- 7. Environmental Sustainability:** *Environmental impacts are quantified and measures taken to encourage sustainable resource use, while minimizing and mitigating their negative impact.*