Research Project on Development Assistance in the 2010 fiscal year "Research on military deployment systems and case studies for disaster relief in major countries"

- 1. Theme: Research on military deployment for disaster relief operations in major countries
- 2. Target countries: G8, People's Republic of China, the Republic of Korea, Australia

3. Research Team:

Name	Title	Roll	
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	Department, INGEROSEC Cooperation	/Expert in Humanitarian Aid	
Rumiko Seya	Secretary Manager, JCCP: Japan Center	Expert in Civil Military	
	for Conflict Prevention	Cooperation	
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Takayuki Nishi	Senior research fellow, SRIIC	Researcher (Military)	
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4. Research Period: January 2011- March 2011

5. Principles of Research

(1)Objectives

- i. Collect information of military deployment systems and case studies for disaster relief in major countries.
- ii. Assemble and analyze information mentioned above as the reference to formulate Japanese policy for international disaster relief.

(2) Target Countries, Research Period and Schedule

- Target Countries: G8, People's Republic of China, the Republic of Korea, Australia (Countries and organizations for field research: United States, United Kingdom, Germany, Australia, EU, NATO)
- ii. Research Period: January 11th March 31st, 2011
 - (i) Research implementation planning: Mid-January End of January, 2011
 - (ii) Data collection and analysis (domestic): End of January Mid-March, 2011
 - (iii) Field research: the United States and European countries:

February 14th – February 27th, 2011 Australia: March 1st – March 5th

(iv) Preparation and compilation of report: Early in March – End of March

(3) Methodology

- i. Literature review
- ii. Research interview
- iii. Assemble and analysis of collected information

6. Results of Research

All target countries recognize military deployment for disaster relief as civil-lead last resort and consider it in terms of needs, timeliness, and effectiveness. It follows that the Oslo guideline is acknowledged as the important principle. Disaster relief needs rapid response, and domestic and international coordination and decision making processes for relief operation including military deployment are considered in all target countries. Military deployment policies and major command and coordination organizations for international disaster relief operation in the target countries are listed below.

Regarding security measures for the carry of weapons, each country has different guideline and the past records of deployment vary among target countries.

Country	Military Deployment Policy	Command/Coordination
		Organization
United	1. Request for military deployment from UNOCHA is	USAID/OFDA
States	responded according to Oslo guideline. Other request is	
	dealt with the original guideline.	Department of State
	Criteria for deploying the military for disaster relief	
	i. The damage exceeds the capability of the affected country	Department of Defense
	and the international society	
	ii. Civil organization or institution requested military	
	assistance.	
	iii. Military owns the specialties that civil institution cannot	
	perform.	
	3. Military assistance needs to abide by the following;	
	i. Clear definition of the military operation	
	ii. Minimum risk	
	iii. No influence on the other major missions in the	
	Department of Defense	
United	1. Service Level Agreement based on the Oslo guideline is	DFID
Kingdom	made between DFID and Ministry of Defence	
	2. Criteria for deploying the military for disaster relief	Ministry of Defence
	i. The acknowledged gap exists between the needs for	F
	humanitarian aid and the assistance by civilians.	Foreign and
	 ii. Military participation is allowed by local residents and entire aid activities. 	Commonwealth Office
		Home Office
	iii. Assistance by military is superior to by civilians and utilized based on demand pull.	Home Office
Germany	Military deployment is based on Parliamentary Participation	Federal Ministry of the
Connain	Act and needs approval by the parliament.	Interior
	Military deployment is recognized "last resort", according to	
	the Oslo guideline, MCDA: Military and Civil Defense	Foreign Office
	Assets Guideline, and European Consensus on	3 3
	Humanitarian Aid.	Federal Ministry of
	3. Military deployment is decided by the consultations among	Defense
	related Ministries as there is no criteria for it.	
Australia	1. National criteria for military deployment are not expressly	NSC
	stipulated.	AusAID
	2. Military assets are used based on the Oslo guideline by	Department of Defence
	practical interpretation of "last resort", that is, they are	Department of Foreign
	utilized for the assistance which military can execute	Affairs and Trade
	quicker than other organizations	Australian Federal Police
	3. The use of military assets aims at alleviation for the	Attorney-General's
	suffering of victims and protection of their life and fortune.	Department (Emergency
	4. There are few legal restrictions on military deployment and	Management Australia)
	the legal system gives significant discretion to NSC.	Department of Finance and
		Administration
NATO	A uponimous vote at NAC sives around for military deplayment	EADROC
NATO	A unanimous vote at NAC gives ground for military deployment.	EADRCC
		Operational Liaise and reconnaissance team
		Military Committee
		NAC
		INAC

Deployment of civil protection is defined as last resort when aid by civilians is not sufficient according to "Council Decision of 8 November 2007: Establishing a Community Civil Protection Mechanism"	ECHO
1. The original policy based on the Oslo guideline stipulates	Government
2. National Defense Act article 31 states that the government can deploy military for domestic and international operations and article 32 states that the government needs	Parliament Department of National
	Defense
Military deployment is defined as last resort same as the Oslo guideline.	President
2. Defense Code Section 1 Chapter 2 clearly stipulates that any military cannot be deployed for civil protection and civil	Ministry of Defense
security in the territory without legal request.	Ministry of Interior
	Government
often deployed according to the Constitution article 77	Parliament
emergency due to the following reasons;	Ministry of Defense
Necessity of prior approval by parliament is uncertain. The government ordinance as operative as law can be	Ministry of Foreign Affairs
issued in emergency without parliament's approval. iii. Rapid response is possible by the government ordinance.	Presidency of the Council of Ministers (Department of Civil Protection)
Federal Law, "On Protection of the Population and Territories	President
against Emergencies of Natural and Technological Origin" (Emergency Act; issued in 1994, revised in 2000) stipulates the military cooperation in emergency.	EMERCOM
The law stipulating the roll of the government and government leaders in natural disaster was enacted in March, 2010.	Central Military Commission of the People's Republic of China
2. "ASEAN Regional Forum General Guidelines for Disaster Relief Cooperation' was drafted with Indonesia and adopted at the 14 th ARF Ministerial Meeting following	Central Military Commission of the Communist Party of China
ASEAN agreement in 2007.	State Council
	Ministry of Defense (PLA)
"Law regarding participation for the UN peace keeping operation" issued in 2009 stipulates that up to one thousand	Government
military personnel can be deployed provisionally according to	Parliament
organizations prior to the agreement by the parliament	Ministry of National Defense
	November 2007: Establishing a Community Civil Protection Mechanism" 1. The original policy based on the Oslo guideline stipulates that military is not be deployed for humanitarian assistance. 2. National Defense Act article 31 states that the government can deploy military for domestic and international operations and article 32 states that the government needs to convene the parliament within 10 days in the case of military deployment. 1. Military deployment is defined as last resort same as the Oslo guideline. 2. Defense Code Section 1 Chapter 2 clearly stipulates that any military cannot be deployed for civil protection and civil security in the territory without legal request. Military deployment needs prior approval by parliament according to the law enacted in 1997. However, the military is often deployed according to the Constitution article 77 stipulating the issue of the government ordinance for emergency due to the following reasons; i. Necessity of prior approval by parliament is uncertain. ii. The government ordinance as operative as law can be issued in emergency without parliament's approval. iii. Rapid response is possible by the government ordinance. Federal Law, "On Protection of the Population and Territories against Emergencies of Natural and Technological Origin" (Emergency Act; issued in 1994, revised in 2000) stipulates the military cooperation in emergency. 1. The law stipulating the roll of the government and government leaders in natural disaster was enacted in March, 2010. 2. "ASEAN Regional Forum General Guidelines for Disaster Relief Cooperation' was drafted with Indonesia and adopted at the 14 th ARF Ministerial Meeting following ASEAN agreement in 2007. "Law regarding participation for the UN peace keeping operation" issued in 2009 stipulates that up to one thousand military personnel can be deployed provisionally according to the agreement between the government and the international