# INTERCULTURAL CITIES

BUILDING BRIDGES, BREAKING WALLS

International Forum on Acceptance of Foreign Nationals and Their Integration into Japan
[Domestic and international partnership among municipalities towards realizing integration and inclusion of foreign nationals in the society]

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# Council of Europe

- Europe's leading human rights organisation – its Statute aims to foster greater unity between the member states based on three pillars: human rights, democracy and the rule of law.

- 46 member states working to ensure human rights protection for 700 million Europeans

- Work is based on the European Convention on Human Rights, and multiple other treaties on specific areas (prevention of torture, artificial intelligence, minority protection…)

- Intergovernmental work on standard setting in diverse areas – including non-discrimination, human rights, democracy.

- Monitoring of treaties by independent committees

- Co-operation promoting the implementation of Council of Europe standards and recommendations

Structure of the presentation:

1. THE INTERCULTURAL APPROACH

2. THE INTERCULTURAL CITIES PROGRAMME

# 1.THE INTERCULTURAL APPROACH

# THE INTERCULTURAL APPROACH – WHY INTERCULTURAL?

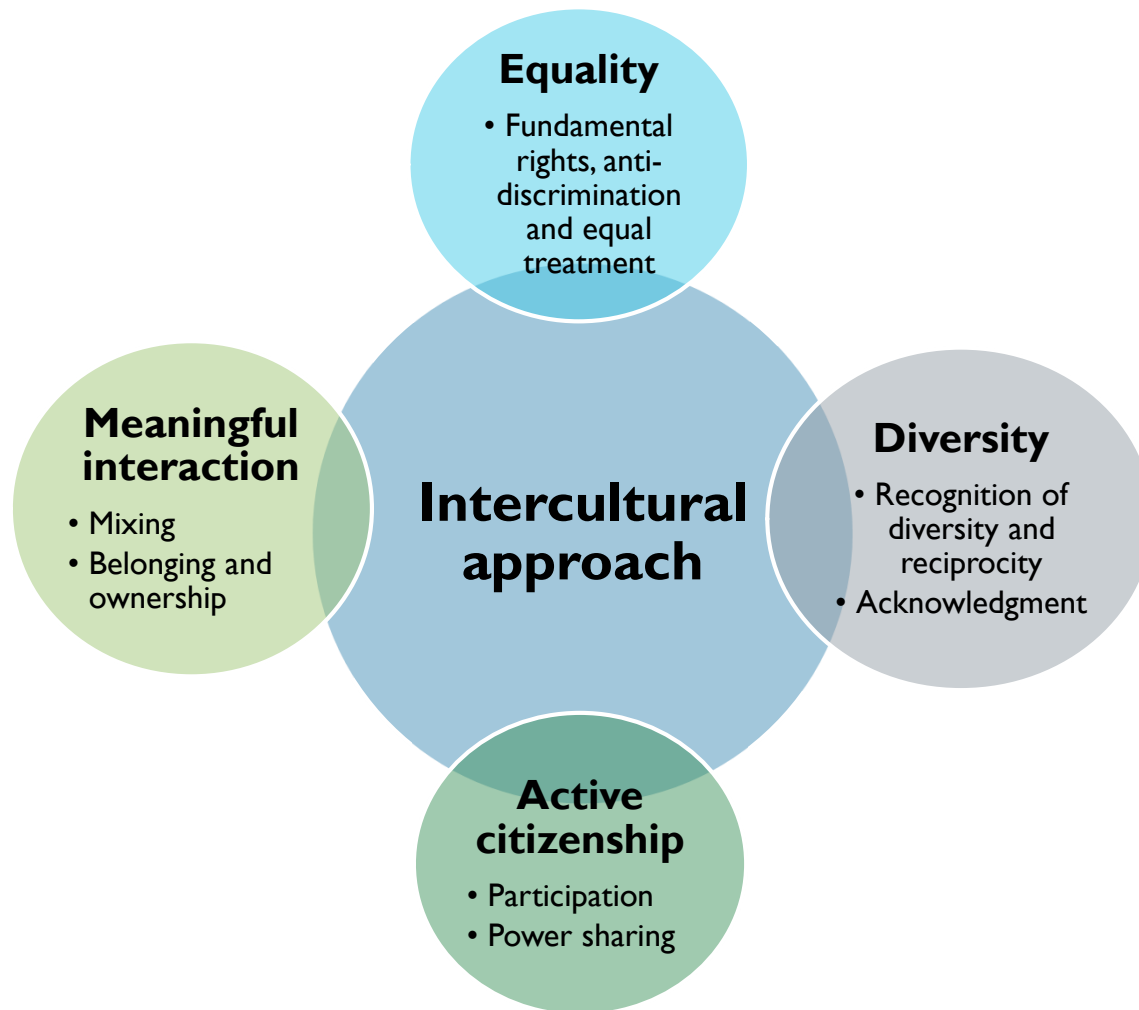| | Economic rights | Civil and social rights | Cultural rights | Community building and cohesion |
|---|---|---|---|---|
| Guest worker | ✓ | | | |
| Assimilation | ✓ | ✓ | | |
| Multiculturalism | ✓ | ✓ | ✓ | |
| Interculturalism | ✓ | ✓ | ✓ | ✓ |



How can cities deal with diversity?

1. **IGNORE IT** Segregation / marginalisation

2. **DENY IT** Assimilation / equality without diversity

3. **OVEREMPHASIZE** Multiculturalism / diversity without inclusion

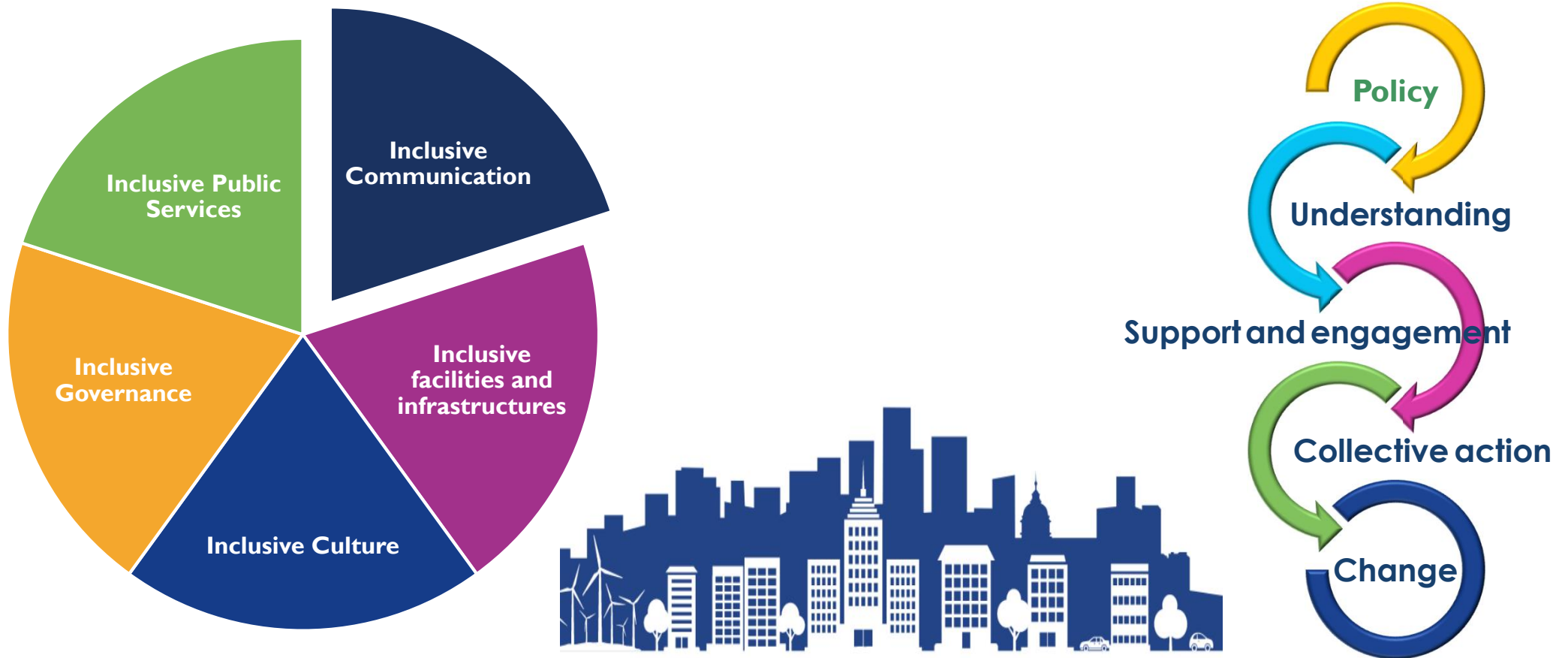4. **REALIZE THE DIVERSITY ADVANTAGE** Intercultural approach

# THE INTERCULTURAL APPROACH – THE 4 PILLARS

**Equality**
- Fundamental rights, anti-discrimination and equal treatment

**Meaningful interaction**
- Mixing
- Belonging and ownership

**Intercultural approach**

**Diversity**
- Recognition of diversity and reciprocity
- Acknowledgment

**Active citizenship**
- Participation
- Power sharing

Most cities have a diverse population including people of different nationalities, origins, languages, religions/beliefs, sexual orientations and age groups.

**Intercultural integration** is a **policy approach** that encourages citizens to regard this **diversity as a resource** rather than a problem and accept that all cultures change as they encounter each other in the public arena. It is a **two-way process** involving individuals, communities of individuals, and the society as a whole.

# WHAT DOES AN INTERCULTURAL CITY LOOK LIKE?

# THE INTERCULTURAL JOURNEY

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┌─────────────────────┐     ┌─────────────────────┐     ┌─────────────────────┐
│   Commitment -      │ ──▶ │ Strategic narrative │ ──▶ │      Common         │
│ political leadership│     │                     │     │    conceptual       │
│                     │     │                     │     │    frameworks       │
└─────────────────────┘     └─────────────────────┘     └─────────────────────┘
                                                                    │
      ┌─────────────────────────────────────────────────────────────┘
      ▼
┌─────────────────────┐     ┌─────────────────────┐     ┌─────────────────────┐
│   Mainstreaming     │ ──▶ │    Participation    │ ──▶ │      Resources      │
│ (cross-cutting /    │     │                     │     │                     │
│ transversality) and │     │                     │     │                     │
│ specific policies   │     │                     │     │                     │
└─────────────────────┘     └─────────────────────┘     └─────────────────────┘
                                                                    │
      ┌─────────────────────────────────────────────────────────────┘
      ▼
┌─────────────────────┐     ┌─────────────────────┐     ┌─────────────────────┐
│    Define an        │ ──▶ │     Permanent       │ ──▶ │ Continuous training │
│ intercultural action│     │   monitoring and    │     │ for elected officials│
│     strategy        │     │   evaluation of     │     │  and district staff │
│                     │     │     policies        │     │                     │
└─────────────────────┘     └─────────────────────┘     └─────────────────────┘
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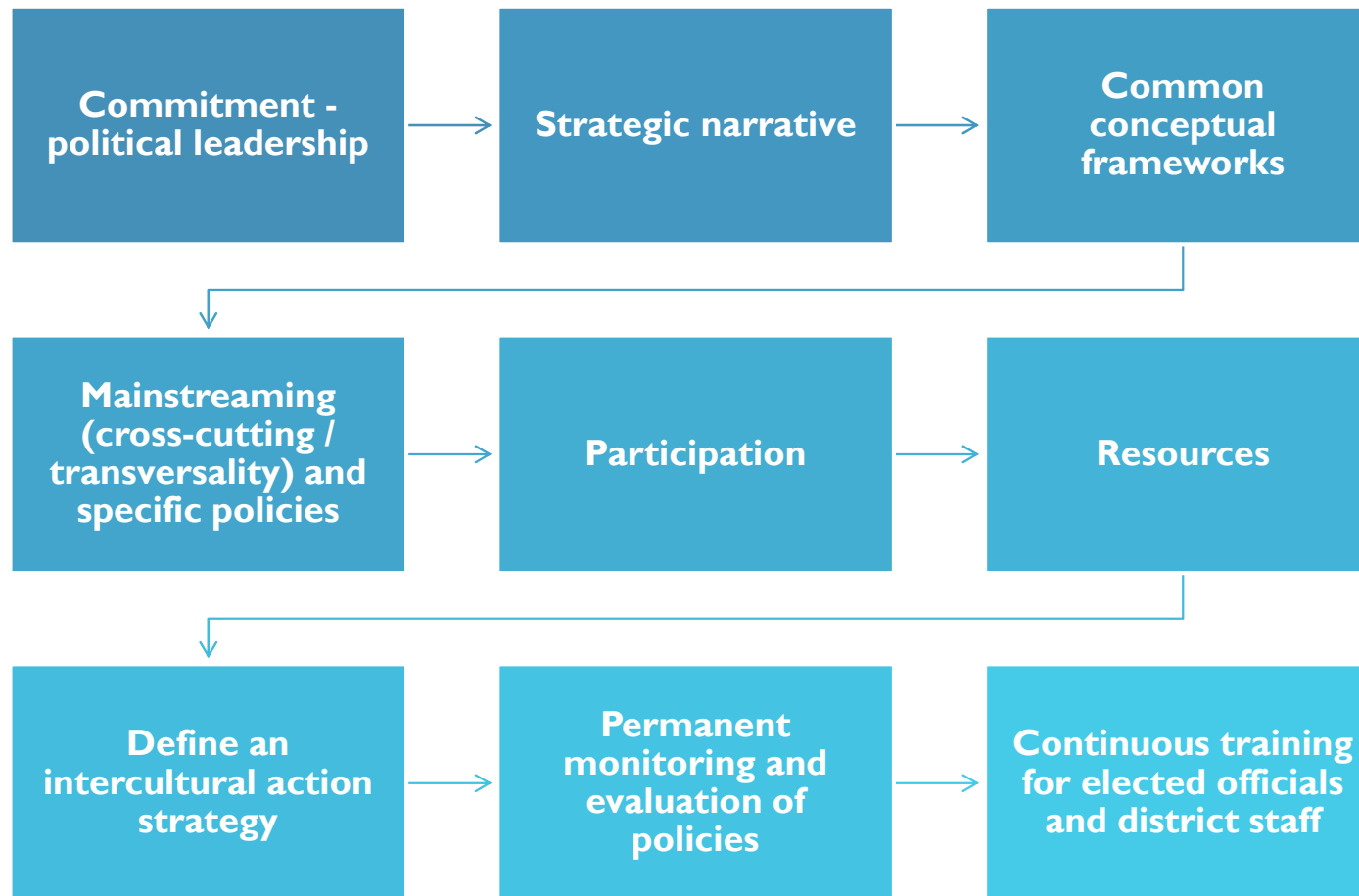
# BENEFITS OF THE INTERCULTURAL MODEL



CITIES RANKING HIGHER ON THE INTERCULTURAL CITIES INDEX ARE BETTER AT

SAFETY    ADMINISTRATION    JOBS    SERVICES

A study published in November 2017 by Migration Policy Group on the correlation between cities' adoption of an **intercultural integration** approach and its citizens' perception of **quality of life**.

In cities with stronger intercultural policies, the majority of people :

- had a <u>positive attitude</u> towards migrants and saw their presence as positive

- thought their city was <u>safe</u> and conducive to finding <u>work</u>

- and thought that public services were <u>trustworthy and effective.</u>

## THE INTERCULTURAL APPROACH – MULTILEVEL GOVERNANCE

- Born out of the practice of **cities**; recommended to the **national** level and strengthened through on **multi-level** governance

- *Recommendation CM/Rec(2015)1 on* **intercultural integration**

- **Model Framework** *for an Intercultural Integration Strategy for the National Level (Council of Europe Committee of Ministers)*

- *Committee of Ministers Recommendation of the Committee of Ministers to member States on* **multilevel policies and governance for intercultural integration** *(2022);*

- Implemented through projects (with the EU support) in Finland and Cyprus;

- Bringing the <u>local towards the national</u>.

# 2. THE INTERCULTURAL CITIES PROGRAMME

# WHERE ARE WE?

Canada

USA

Mexico

Morocco

Israel

Europe

South Korea

Japan

Australia

## KEY BENEFITS OF ICC MEMBERSHIP

- **Networking** – working with other cities towards a common goal of ensuring the intercultural inclusion of migrants

- **Index** process – finding gaps and looking for good practice. This is a basis for ongoing work on inclusion

- **Peer learning and international expertise** – sharing good practices and working with renowned international experts to keep improving

- **Communication** – presence on the ICC website, ICC branding and listing of practices via the Council of Europe; access to other parts of CoE

- **Inter-continental aspects –** exchange with cities in North America, Asia, Europe and Australia provides unique insights into shared challenges and diverse approaches to tackling them

# THE ICC INDEX

The intercultural cities index assesses cities' performance in relation to the intercultural integration model.

| | |
|---|---|
| 1. | Commitment |
| 2. | Intercultural lens |
| 3. | Mediation and conflict resolution |
| 4. | Language |
| 5. | Media and communication |
| 6. | International outlook |
| 7. | Intercultural intelligence and competence |
| 8. | Welcoming newcomers |
| 9. | Leadership and citizenship |
| 10. | Anti-discrimination |
| 11. | Participation |
| 12. | Interaction |

Education
Neighbourhoods
Public services
Business and the labour market
Cultural and social life
Public space
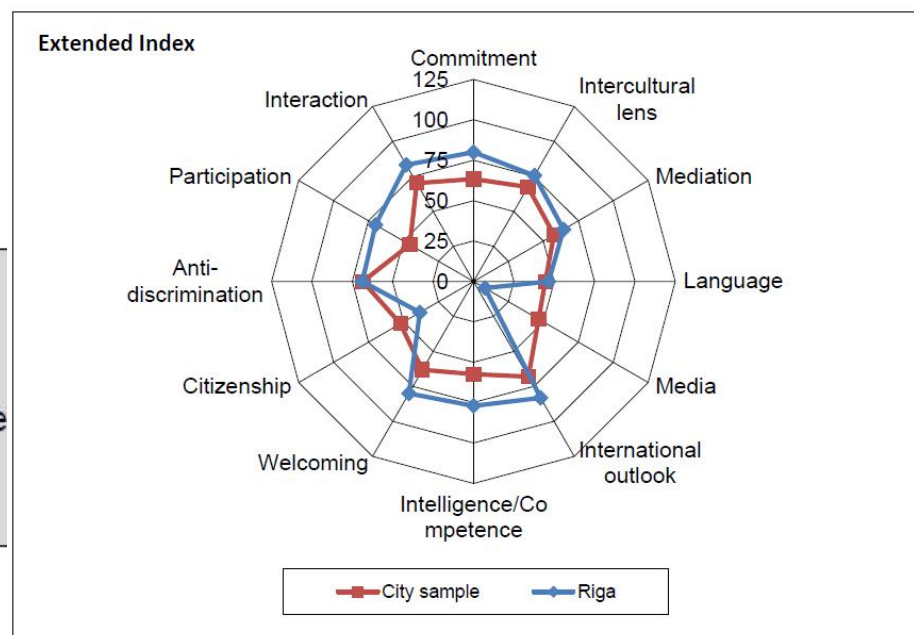


The **results of the Index** help cities make **evidence-based judgments about the impact** and outcomes of their policies and resource investment.

All Index reports: *https://www.coe.int/en/web/interculturalcities/index-results-per-city*

# A COMPREHENSIVE SET OF TOOLS FOR POLICY INNOVATION



1. **Diagnostic and profiling**: ICC Index

2. **Policy guidance**: Policy briefs, manuals, support for strategy design, methodologies

3. **(Peer) Learning and mentoring**: Good practice, study visits, thematic events, webinars, training

4. **Innovation**: Piloting for and with cities

5. **Strategic development**: reaching out to the national level

# KEY TOOLS FOR STRATEGY DESIGN
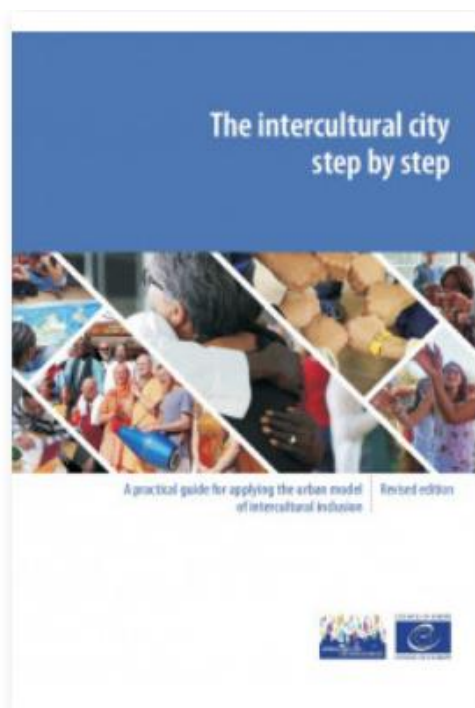
The Step-by-Step guide:
a tool for local authorities to apply the urban model of intercultural integration and inclusion.

It builds upon the examples of cities managing diversity as a resource to facilitate the building of trust and shared identities across diverse groups.
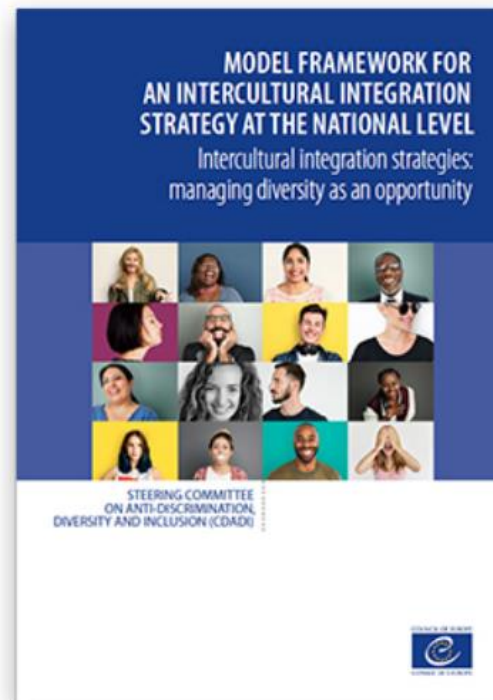
The Model Framework is a guide for national policy practitioners to design integration policies that

- are truly intercultural,

- take into account local needs and context,

- are designed, implemented and evaluated through a multilevel governance approach.

# THEMATIC TOOLS

The Intercultural Cities Index incorporates intercultural competence as an indicator of intercultural cities' performance.

The Manual for the design of a training course on intercultural competence supports public authorities to design their own tailor-made training courses with a view to spreading the skills and competence necessary to implement the Council of Europe intercultural integration model in a coherent and multilevel manner.



**Manuel**
sur la conception de formations
à la compétence interculturelle
Partie 2 – Concepts clés
associés au modèle d'intégration
interculturelle du Conseil de l'Europe

Comité d'experts sur l'intégration
interculturelle des migrants (ADI-INT)

COUNCIL OF EUROPE
CONSEIL DE L'EUROPE



**Manuel**
sur la conception de formations
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Partie 1 – Principes clés du modèle
d'intégration interculturelle
du Conseil de l'Europe

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interculturelle des migrants (ADI-INT)

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# JAPANESE TRANSLATIONS OF TOOLS



自治体職員のための
**インターカルチュラル・シティ入門**

山脇啓造・上野貴彦［著］



反うわさ戦略の
つくりかた
*Antirumours Handbook 2018*
日本語ダイジェスト版

ダニエル・デ・トーレス・バルデリ［著］
上野貴彦［日本語版翻訳・編集］



COMMITTEE OF MINISTERS
COMITÉ DES MINISTRES

COUNCIL OF EUROPE
CONSEIL DE L'EUROPE

| 閣僚代理 | 勧告 | CM/Rec(2022)10 | I2022年4月6日 |

**インターカルチュラルな統合のための多元的な政策とガバナンス**
**に関する加盟国閣僚委員会の勧告（CM/Rec(2022)10）**

（第1431回閣僚代理会合で2022年4月6日に閣僚委員会が採択）

閣僚委員会は、欧州評議会規程第15.b条の文言に基づき、

欧州評議会の目的が、加盟国間の協調拡大にあり、社会の多様性の増大に直面して、特に平等、社会的統合および多様性の管理の分野における共通の行動を通じて、この目標を追求できることを考慮し、

https://www.clair.or.jp/j/multiculture/jiam/shujutoshi.html
https://www.clair.or.jp/tabunka/portal/efforts/index.php

# CHALLENGES FACING THE NETWORK – HIGH LEVEL

- Anti-migrant rhetoric gaining electoral ground across the globe, at local and national levels;

- Increasing polarisation, disinformation and hate speech across society, online and off-line

- International conflicts – besides loss of life also impact migration (e.g. Poland following war in Ukraine)

- Democratic backsliding in Europe and beyond

# CHALLENGES FOR THE NETWORK – THE PROGRAMME

- Growing demand for membership and need to respond consistently to the different needs and wishes of members

- Ensuring continuous involvement of members in the network – the value of the Programme lies in each city taking active part in activities and sharing experiences/good practices

- Ensuring effective communication to all members of the network, in spite of language barriers and time differences

# WAYS FORWARD

- Focusing on local and regional level – where a difference can be made and where practical solutions are needed beyond the dominant narrative at national level;

- Bringing in multilevel governance to ensure different levels can work together efficiently on inclusion;

- Pursuing work on anti-rumours and disinformation – making sure our cities have the necessary tools to respond;

- Reaching out to all cities in the network to understand their needs and increase international awareness of the intercultural inclusion approach;

- Providing tailored support to member cities who request it, enabling them to respond rapidly to emerging situations.

INTERCULTURAL CITIES
BUILDING BRIDGES, BREAKING WALLS

# THANK YOU FOR YOUR ATTENTION!

https://www.coe.int/interculturalcities/

# COUNCIL OF EUROPE
# CONSEIL DE L'EUROPE

## 46 MEMBER STATES
## 46 ÉTATS MEMBRES

**Albanie** Tirana
**Espagne** Madrid
**Lituanie** Vilnius
**Roumanie** Bucarest

**Allemagne** Berlin
**Estonie** Tallinn
**Luxembourg** Luxembourg
**Royaume-Uni** Londres

**Andorre** Andorre-la-Vieille
**Finlande** Helsinki
**Macédoine du Nord** Skopje
**Saint-Marin** Saint-Marin

**Arménie** Erevan
**France** Paris
**Malte** La Valette
**Serbie** Belgrade

**Autriche** Vienne
**Géorgie** Tbilissi
**République de Moldova** Chişinău
**Slovénie** Ljubljana

**Azerbaïdjan** Bakou
**Grèce** Athènes
**Monaco** Monaco
**Suède** Stockholm

**Belgique** Bruxelles
**Hongrie** Budapest
**Monténégro** Podgorica
**Suisse** Berne

**Bosnie-Herzégovine** Sarajevo
**Irlande** Dublin
**Norvège** Oslo
**Tchéquie** Prague

**Bulgarie** Sofia
**Islande** Reykjavik
**Pays-Bas** Amsterdam
**Türkiye** Ankara

**Chypre** Nicosie
**Italie** Rome
**Pologne** Varsovie
**Ukraine** Kyiv

**Croatie** Zagreb
**Lettonie** Riga
**Portugal** Lisbonne

**Danemark** Copenhague
**Liechtenstein** Vaduz
**République slovaque** Bratislava

*Toute référence au Kosovo dans le présent document, qu'il s'agisse de son territoire, de ses institutions ou de sa population, doit être entendue dans le plein respect de la Résolution 1244 du Conseil de sécurité de l'Organisation des Nations Unies, sans préjuger du statut du Kosovo.*

Carte et drapeaux à caractère illustratif
Designed by Latitude Mapping Ltd – Avril 2024

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COUNCIL OF EUROPE
1949 - 2024
CONSEIL DE L'EUROPE

BACK