緊急人道支援活動における評価手法セミナー (医療セクター)

ワークショップ

東京 2004年3月10~11日

主催:外務省、ジャパン・プラットフォーム

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Dr. Burkle, Jr. による Overview



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Dr. Burkle, Jr. による Overview



Ms. Assefa による グループワークまとめ



Mr. Good による Overview



Ms. Assefa による Overview



ワークショップグループワークC

はじめに

ごあいさつ

外務省経済協力局民間援助支援室長 城所 卓雄

「緊急人道支援活動における評価手法セミナー」は、日本のNGOの専門性や組織能力の向上を目指した「外務省NGO活動環境整備支援事業」のひとつとして、平成15年度に初めて実施されました。

日本のNGOによる緊急人道支援活動については、平成12年のジャパン・プラットフォームの設立および翌年からの政府資金のマネープール拠出により、迅速な初動活動が可能となった他、その他NGOにおいても国際機関等との連携の経験を重ねることなどを通じて、着実にその規模や内容が発展しつつあり、最近ではアフガニスタン、イラク、イランなどにおける活動振りが記憶に新しいところです。

一方、一般的に緊急人道支援活動では、現地での各団体間の活動の調整やその約束のタイミングが難しい、安全確保をどう図るか、活動の評価が困難である、といった課題が指摘されていると承知しています。

今回のセミナーは、ジャパン・プラットフォームと外務省が初めて共同で開催したもので、豊富な経験・知見を持つ海外講師とともにスタンダードな評価手法を学び、事例演習を通して実際に評価を試みるワークショップと、国内外のパネリストを中心に広く緊急人

道支援の課題について議論するシンポジウムにより構成されました。

この試みが、緊急人道支援活動に取り組んでおられるNGOや援助機関の関係者の方々にとって、国際的な取り組みの流れを学習するとともに、今後の支援のあり方を学ぶ有意義な機会となったことを期待します。また、これから緊急援助や国際協力活動に関わっていこうとしている方々にとっても、より一層その関心を高めていくための足がかりになったことを期待しています。

この報告書には、ワークショップで使用した海外講師によるテキストやシンポジウムの議事録など、参加された方々はもちろん、その他の多くの人々にも有効に役立てていただける資料が掲載されています。今後皆様が緊急人道支援や評価を考えていく上での一つの指針となれば幸いです。

最後に、本セミナーを開催するにあたって ご尽力いただいた関係者、講師およびパネリ ストの皆様、後援団体である国際協力機構 (JICA)、国際連合児童基金 (ユニセフ)、財団 法人三菱財団、財団法人庭野平和財団、また参 加者の皆様に心より御礼申し上げます。

NGO にとっての最高の学びの場 ── 緊急人道支援活動における評価手法セミナー ──

ジャパン・プラットフォーム 評議員 中村 安秀(大阪大学大学院人間科学研究科)

ワークショップおよびシンポジウム「緊急 人道支援活動における評価手法セミナー」は、 ジャパン・プラットフォームと外務省が初め て共同主催した画期的なセミナーでした。緊 急人道支援分野における国内関連NGOのキャ パシティ・ビルディングを図るという目的を もち、本年は評価手法にテーマを絞り、現場で のニーズの高い保健医療という分野に焦点を 当てました。

英語で行われたワークショップにおいては、講師の先生方から経験や知識を得るだけでなく、ジャパン・プラットフォームとして実施したNGO活動(ヨルダン、アフガニスタン、北イラク)に対して、ワークショップ参加者が評価デザインを作成しました。緊急人道支援にかかわるNGO、外務省、経団連、国連機関、大学や研究者、メディア、学生などが集うジャパン・プラットフォームという組織が、自分たちの活動を自分たちの手で評価しようとする試みでした。また、シンポジウム「緊急人道援助の課題」では、豊富な経験に裏打ちされた講演を受けて、6名のパネリストによる「セキュリティーの課題|「NGOと軍との協働」など、本

音で熱い議論が交わされました。世界的にみても、解決されていない課題を抱えつつ、緊急 人道援助の現場は動いていることを実感する ことができました。

このワークショップおよびシンポジウムに参加していただいた、Dr. Frederick M. Burkle, Jr.、Mr. Jim Good、Ms. Fitsum Assefa、喜多悦子氏、鵜飼卓氏他の講師の先生方およびパネリストの方々に厚く感謝するとともに、講師依頼やプログラムの作成などオーガナイザーとして大活躍していただいた神谷保彦氏(特定非営利活動法人HANDS)および勝間靖氏(ユニセフ駐日事務所)に感謝の意を表したいと思います。

今回のワークショップおよびシンポジウムを通じて、SPHEREプロジェクトの意義や人道支援活動の評価に関する継続的な勉強の必要性など、企画した私たち自身も多くのことを学ばせていただきました。今後も、緊急人道支援活動の評価に関心を持つ参加者同士のネットワークが継続し、今回の試みが日本のNGO活動の質的向上につながることを期待します。

プログラム

Workshop Time Schedule

10 March (Wed.)	Morning	Afternoon		
(weu.)	9:00 ~ 10:00 Registration 10:00 ~ 10:30 Opening Session • Welcome 5 min. from MOFA & JPF • Lectures & Participants	15:30 ~ 15:00 1 hr. 30 min. Overview 2 by Dr. F. M. Burkle, Jr. "Assessing Emergency Health Needs: Problems, Approach, Guideline" Questions & Answers		
	Self-introduction 15 min. • Introduction 10 min.	15:00 ~ 15:20 Break		
	10:30 ~ 12:30 2 hr. Overview 1 by Mr. Jim Good "Evaluation in Humanitarian Response-Scope, Criteria, TOR, The Sphere Project, ALNAP" Questions & Answers	15:20 ~ 16:50 1 hr. 30 min. Overview 3 by Ms. Fitsum Assefa "Monitoring & Evaluation in UNICEF Health & Nutrition Program" Questions & Answers 16:50 ~ 18:00 • Explanation of group-work 5 min. • Presentation 15 min. x 3 1. HuMa_BHN_JEN Iraq-Jordan border Project 2. PWJ Northern Iraq Project 3. MeRU Afganistan Project		
11 March (Thu.)	10:00 ~ 12:30 Exercise / Group-work Task Making TOR of evaluation of the case projects Setting Objectives of Evaluation Identify Evaluation Criteria Address Evaluation Questions	13:30 ~ 14:45 Group work continue and Preparation of presentation by summarizing the morning task 14:45 ~ 15:00 Break 15:00 ~ 16:15 Presentation by 3 groups Each 25 min. x 3 Presentation 15 min. Discussion 10 min. 16:15 ~ 16:30 Break 16:30 ~ 17:00 Wrap-up and summary By Jim Good with Dr. Burkle, Ma. Assefa		

講	師	略	歴
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Frederick "Skip" M. Burkle, Jr., MD, MPH, FAAP, FACEP

Dr. Burkle is currently serving as Senior Scholar & Scientist, and Visiting Professor, The Center for International Emergency, Disaster & Refugee Studies, The Johns Hopkins Medical Institutes and the Schools of Medicine, and Hygiene & Public Health. From 2002-03 he served as Deputy Assistant Administrator for the Bureau of Global Health at USAID. From 1989 to 2000, he was Professor of Pediatrics, Surgery and Public Health and Chairman, Division of Emergency Medicine, Department of Surgery, University of Hawaii Schools of Medicine and Public Health. He is Adjunct Professor, The African Center for Strategic Studies, the Uniformed Services University of Health Sciences, and the Tulane University School of Public Health in New Orleans. He served as the Senior Advisor in Medicine and Public Health for the Defense Threat Reduction Agency and as a Research Scientist for the Centers for Disease Control and Prevention.

He is a graduate of Saint Michael's College (1961) and the University of Vermont College of Medicine (1965). Dr. Burkle holds post-graduate degrees from Yale, Harvard, Dartmouth, the University of California at Berkeley, and a Diploma from the University of Geneva, Switzerland, in Health Emergencies in Large Populations. He is qualified in Emergency Medicine, Pediatrics, Pediatric Emergency Medicine, and Psychiatry and holds a Master's Degree in Public Health. He is a Fellow of the American College of Emergency Physicians and the American Academy of Pediatrics, and received the Emergency Physician of the Year Award in 1999 from the Governor of Hawaii.

Dr. Burkle was the founder and Director of the Center of Excellence in Disaster Management and Humanitarian Assistance from 1994-2000 a World Health Organization (WHO) Collaborating Center for humanitarian civil-military cooperation, the only one so designated. The Center facilitates integrated military and civilian education, training and research in complex humanitarian emergencies.

Professor Burkle has published over 100 scientific articles, abstracts and book chapters, four books, two on disaster management including Disaster Medicine a sentinel text on the emergency response to disasters (1984). He has consulted on numerous humanitarian emergencies and large-scale international disasters in Asia, Africa and Eastern Europe and serves as an International Health Delegate to the Red Cross. He served as Joint Civil-Military Liaison for the Kurdish Crisis in southern Turkey, northern Iraq, and Baghdad, and again in the humanitarian crisis in Somalia where he also served as a UN Delegate to the 3rd Somalia Conference in Ethiopia. In 1996, he headed a global health assessment for the International Rescue Committee in the former Yugoslavia, Central Africa, and Pakistan and in 1999 was a member of the Presidential Delegation to Kosovo. In 2003 he served as the Senior Medical Officer in Iraq on the Disaster Assistance Response Team (DART) for the Office of Foreign Disaster Assistance, USAID. He also served as the Interim Minister of Health in Iraq during the relief phase of the crisis, and as Senior Advisor for WHO on Health Emergencies in Liberia.

Dr. Burkle has received numerous "Excellence in Teaching" and humanitarian service awards. These in-

clude the prestigious Gorgas Medal for "distinguished work in preventive medicine, groundbreaking work in disaster management and humanitarian assistance and the training of an entire generation of U.S. and international personnel," and the Cook Award for Humanitarian Service. He is a member of the Board of Directors of the International Rescue Committee, the world's largest refugee NGO, headquartered in New York City and was their Executive Medical Director in 1999.

A retired Captain in the U.S. Naval Reserve he completed combat tours in the Vietnam and Persian Gulf Wars with the 1st, 2nd and 3rd Marine Divisions and with the US Central Command in Somalia. His awards include the Bronze Star Medal with Combat "V" for valor (2 awards), Defense Meritorious Service Medal, Navy Commendation Medal, Army Commendation Medal, Combat Action Ribbon (2 awards), Joint Meritorious Unit Citation (2 awards), Vietnamese Cross of Gallantry, Vietnamese Meritorious Medical Medal, the Humanitarian Service Medal (2 awards) and the Military Outstanding Volunteer Service Medal.

Curriculum Vitae

Proposed Position: Disaster Management Consultant

Name of Firm: InterWorks, LLC

Name of Staff: James Patrick Good

Nationality: U.S.A.

Key Qualifications

Mr. James Patrick Good has 15 years of experience in the disaster management field. He has a successful record of designing, delivering training programs in emergency and disaster response for UN agencies, NGOs and national governments and has developed training modules, exercises and distance education materials in several disaster management topics. In the past 4 years, Mr. Good has been deeply involved with the ongoing development of the Sphere project (Humanitarian Charter and Minimum Standards in Disaster Response), in both the Shelter and Settlement technical sector as well as in the Common Standards development of the latest edition of the Sphere guidelines. He has also led several trainings in the Sphere technical sectors as well as Trainings of Trainers for the Sphere project.

Mr. Good has also specializes in the design and implementation of table top exercise, role plays, and emergency response simulations. He has designed interactive exercises related to storm and earthquake response, refugee influx, and civil-military coordination in response to humanitarian emergencies. Mr. Good is also a licensed Architect, and has participated in design and evaluation of several post-disaster shelter programmes and projects.

EDUCATION

Tulane University School of Architecture, New Orleans, LA 1976-1981 awarded Professional Architectural Degree (5 year program) in May 1981.

Professional Registration: Licensed and Registered Architect in the State of Wisconsin (1985)

EMPLOYMENT RECORD

Partner -InterWorks, Madison, WI (formerly Intertect Training Services) 1989-present

- Designed and facilitated Technical Sectors and Security for Field Staff Course for UNHCR e-Centre training program, 2004
- Designed and facilitated SPHERE Technical sectors Course for Red R Australia, March 2003

- Coaching of Sphere Extension Service for Afghanistan (SESA) staff, January 2003
- OFDA DART Management Workshops 2002 2004
- SPHERE workshop Tokyo, Japan, January 2002
- UNHCR Civil/Mil Coordination Exercise, Melbourne, Australia December 2001
- SPHERE Training of Trainers Workshop Washington, DC November 2001
- UNHCR/E-Centre Hands On Workshop Nagoya, Japan October 2001
- UNHCR Contingency Planning Abidjan, Cote d' Ivoire September 2001
- UNHCR/E-Centre Training of Trainers Kuala Lumpur, Malaysia August 2001
- SPHERE workshop Peshawar, Pakistan- August 2001
- Field Disaster Assessment Exercise for Save the Children Leon, Nicaragua June 2001
- Module author and trainer/facilitator for the Sphere Project Training of Trainers Event in Geneva, May, 2000.
- Workshop Designer and Lead Facilitator for the Indonesian Emergency Management Workshop in Jakarta, Indonesia in August of 2000 (Sponsored by UNHCR and BAKORNAS)
- Project consultant for the formation of a National disaster management working group and for the preparation of a national disaster preparedness plan for Kazakhstan, UNDP, 1998-1999.
- Shelter specialist for USAID/BHR/OFDA DART (Disaster Assistance Response Team) in Kosovo, designed humanitarian programming for USG emergency shelter response, material requirements and initial programme logistics, (Summer/Fall 1999.)
- Facilitator and designer, Partnership for Peace complex emergency simulation for peacekeepers, 1998.
- Designed and facilitated the Advanced Emergency Management Seminar (AEMS) for UNHCR Country Representatives, 1998.
- Findings and Recommendations for the 1994-1995 Heating Season Energy Crisis in Mongolia Preparedness and Response Strategies for USAID/OFDA
- Co-author of the training module Emergency Migration Management on the topics of Early Warning and Program Implementation, for IOM (1994)
- An Assessment of the Dhamar Self-Help Reconstruction Program in the Republic of Yemen, USAID/ OFDA
- Madagascar: Training for Safer Construction after Cyclone Kamisy, USAID/OFDA
- Mission Specialist, OFDA Winter Emergency Preparedness Assessment for Mongolia, (1994)
- Development of criteria and terms of reference for Armenia Winter Emergency Preparedness Assessment team for IOM (1993)
- Team Leader Disaster Preparedness and fuel crisis assessment mission- Mongolia, for USAID, (1992)

Project Architect, University of Wisconsin, Madison, Wisconsin,

1985-1988

Design and construction specialist, Mr. Good designed new and remodeled spaces for University of Wisconsin. He prepared bidding documents and oversaw construction of building projects on and off campus.

Planner, Provincial Development Office, Philippines, (US. Peace Corps) 1982-1984

Mr. Good was a U.S. Peace Corps volunteer assigned to the Office for Local Development and Administration, Siquijor Province, Philippines. He developed local disaster reconstruction plans following a major typhoon, and designed and managed other provincial construction projects in the public sector.

Draftsman, Barron & Toups Architects, New Orleans, Louisiana,

1981-1982

Mr. Good was a draftsman for residential and small commercial architectural projects.

LANGUAGES

English — native, Russian: speaking (fair), reading (fair), Visayan (Philippines): speaking (fair), reading (fair)

Fitsum Assefa

UNICEF Afghanistan — Kabul, Mobile +93-702-88363

Education

- MSc (Human Nutrition and Metabolism) University of Aberdeen, Scotland, September 1997.
- Post graduate diploma in Maternal and Child Nutrition (with Honor); International Agricultural Centre,
 Wageningen, The Netherlands, June 1994
- Certificate in Health Emergencies Preparation; Medicines Sans Frontiers Holland, Amsterdam, The Netherlands, July 1994
- Diploma in Home Science and Technology (with Distinction); Addis Ababa University, Awassa College of Agriculture, Ethiopia, July 1988

Professional Experiences

Project officer- Micronutrient s, UNICEF, Kabul, Afghanistan

- Led the development of national plan and stratagy for micronutirent interventions, in conjunction with MOH
- Led the implementation of universal salt iodization project, in partnership with private sector and various ministries.
- Support MOH in coordnating micronutrient related activities thughout the contry.
- Supprt to MOH in developing nutriton policy, protocols and guidelines.
- Assist in capacity building of MOH nutriton department staff on various nutrition isses (assessment, planing, implenatation and M & E of nutrition interventions)
- Managing a national micronutrient survey
- Supported and led various rapid health and nutrition assessments

Nutrition/food Security Advisor, Emergency Response Unit, SCF/USA — Washington DC, May 2000 — June 2002

- Technical support to SCF/US emergency food/nutrition programs, in various countries, field works included Ethiopia, Afghanistan, and Mozambique.
- Development of strategy to strengthen the agencyÅfs capacity for emergency nutrition/food security interventions
- Food security/nutrition surveys/monitoring and program development in Ethiopia/Somali region, Afghanistan and Mozambique
- Evaluation of Therapeutic (TFP) and Supplementary feeding programs (SFP) and development of sim-

plified TFP/SFP guidelines and procedures based on best practice international guidelines and on job training of staff in implementing these recommendations.

Consultant Nutritionist, Médicins Sans Frontières - Holland, West Timor and East Timor, March 2000-May 200

- Evaluation of the emergency health and nutrition intervention for East Timories refugees (Kefa district-West Timor)
- Development of a medium/long term strategies for treating severely malnourished children through existing health facilities in East Timor.

Food and Nutrition Officer, Policy Unit, Concern Worldwide, Dublin, Ireland, May 1998 — November 1999

- Assisted in the implementation of the organizational strategic plan with respect to developing nutrition as a core competency.
- Oversee assignment as a member of the Rapid Deployment Unit (RDU) for emergency response of Concern worldwide; Food security/nutrition assessment in Ethiopia, Setting up livelihood monitoring systems in Cambodia, nutrition program evaluation and development of medium/long term strategy for Concern Bangladesh, emergency needs assessment and design of rehabilitation facilities for Burundian Refugees in transit to permanent camps in Tanzania and team member in the initial country assessment/ program design and implementation of Concern's Southern Sudan emergency interventions during the 1998 crisis.

Nutritionist, Medicins Sans Frontiers — Holland, Jalalabad, Afghanistan, November 1995 — May 1996

- Conducted four food security/nutrition survey in IDP camps and resident urban/rural population in Jalalabad province
- Evaluation of MSF-H nutrition interventions and designed phase-out strategy for selective feeding programs.

Project coordinator/Nutritionist, Médecins Sans Frontières - Holland, Wollayita, Ethiopia, March 1995

- October 1995
- Overall responsibility for the design, planning and implementation of MSF-Holland Ofa project; budget management, technical support to project staff, representation of the agency with government and other NGOs, preparation of monthly internal and external project reports, selection and recruitment of project staff and direct supervision of 4 senior project staff members: nutritional team leader, medical team leader, logistician and administrator of the project (both national and international staff).

Consultant Nutritionist, Médecins Sans Frontières - Holland, Addis Ababa, Ethiopia, February 1995 — March 1995

• Team Leader for a food security/nutrition assessment conducted in collaboration with the national Relief and Rehabilitation Committee (RRC) in famine affected districts of south west Ethiopia.

Nutritionist, MSF-Holland, Liberia, August 1994 — December 1994

- Food security/nutrition/vaccination coverage survey and rapid assessments in IDP camps and monitoring of the general food and nutrition situation in the project area.
- Technical support (guidelines) and supervision of supplementary feeding centers.

Nutritionist, Médecins Sans Frontières — Holland, Ogaden, Ethiopia, June 1992 — December 1993

- Assistance to an expatriate nutritionist in setting up, supervising, evaluating and monitoring large scale therapeutic and supplementary feeding programs in three refugee/returnee camps.
- Daily management of feeding centers/programs in one of the three camps, and supervision of about fifty local employees and local volunteers.
- Performed a number of nutritional and vaccination coverage surveys, analyzed and presented results together with an expatriate nutritionist as well as independently.

Assistant Nutritionist, American Joint Distribution Committee, Addis Ababa, Ethiopia, December 1990 — June 1991

- Conducted nutrition/health education and demonstrations to an average of 40 mothers participating in the program daily.
- Managed the case work of the severely malnourished mothers and children, making referrals to physician when needed.

Publications

- Author: Malnutrition and Mortality in Kohistan District, Afghanistan, April 2001: JAMA, December 5th,
 2001
- Co-author: Malnutrition, Measles, Mortality and the Humanitarian Response during a famine in Ethiopia. Journal of American Medical Association (JAMA), August 1, 2001.
- Scurvy outbreak and erosion of livelihoods masked by low wasting levels in drought-affected Northern Afghanistan, ENN, Issue#13, and August 2001.
- The Use of BP-5 Biscuits in Supplementary Feeding Programs, ENN, Issue 2, August 1997

Teaching and Training experience

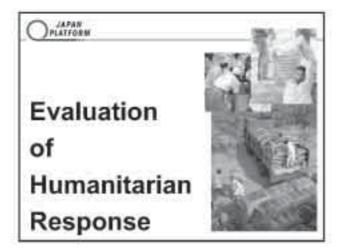
- Training for Improved Practice: Public Health and Nutrition In Emergencies, UNICEF Core Corporate
 Commitments Training in collaboration with Tufts University, Columbia University and Center for Disease Control, Katmandu June 2003.
- Public health in complex emergencies, Colombia university- New York, July 2001, Ghana-Accra: thought the two days nutrition module.
- International Diploma in Humanitarian Assistance, Royal College of Surgeons, Dublin, Ireland, 1999:
 Meeting the nutritional needs of the vulnerable in Emergencies, monitoring and follow up of malnourished individuals and monitoring effectiveness and efficiency of nutrition interventions.
- APSO: Nutritional interventions in emergencies, food and livelihood security, and 1999.

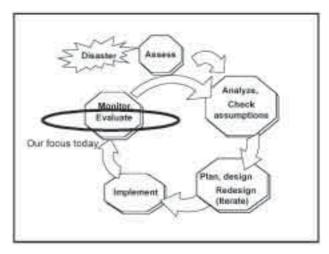
出席者リスト

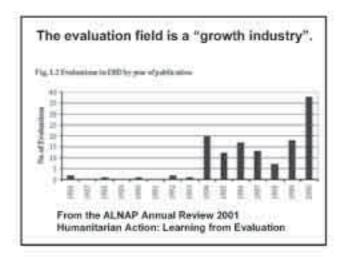
N	0.	敬称	姓	名	所属機関/社名
		Dr.	Burkle, Jr.,	Frederick M.	Johns Hopkins Medical Institutes and Schools of Medicine
講	師	Mr.	Good,	James P.	InterWork SLLC
		Ms.	Assefa,	Fitsum	UNICEF
コーディ	ノラーな	Dr.	勝間	靖	UNICEF
J-71	14-3	Dr.	神谷	保彦	Health and Development Service
司	슾	Ms.	山本	理夏	ピース ウィンズ・ジャパン
	1	Ms.	大谷	敬子	国境なき医師団日本
	2	Mr.	大友	仁	内閣
	3	Ms.	川井	理恵子	国境なき医師団日本
	4	Ms.	木村	陽子	インターナショナルSOSジャパン
	5	Ms.	工藤	ちひろ	アムダ
	6	Ms.	斎藤	由樹	ピース ウィンズ・ジャパン
	7	Mr.	坂田	英樹	独立行政法人国際協力機構
	8	Ms.	杉野	正枝	国境なき医師団日本
	9	Ms.	鈴木	瑛子	東京国際大学
	10	Ms.	高井	史代	IDCJ
出	11	Ms.	田中	亜新	信州大学医学部(学生)
	12	Mr.	田渕	俊次	佐賀医科大学
席	13	Ms.	東梅	久子	なし
	14	Dr.	仲佐	保	国立国際医療センター
者	15	Mr.	中根	誠人	独立行政法人国際協力機構
	16	Ms.	西山	綾子	国立国際医療センター研究所
	17	Ms.	野口	瑞恵	ネットワーク地球村
	18	Ms.	橋本	明朱花	NPO 2050
	19	Mr.	長谷川	淳	なし
	20	Mr.	原田	勝弘	日経新聞社
	21	Ms.	原田	靖子	ピース ウィンズ・ジャパン
	22	Ms.	松本	直美	なし
	23	Ms.	三木	照	セーブ・ザ・チルドレン・ジャパン
	24	Ms.	宮薗	夏美	鹿児島大学
	25	Ms.	山本	朋子	なし
	26	Ms.	林	晴実	香日向クリニック

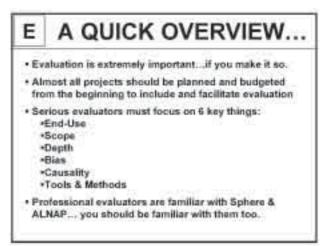
Overview

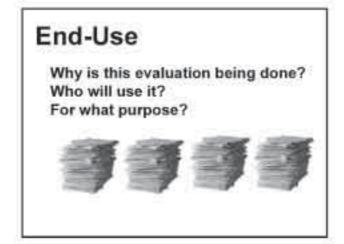
Overview 1 (James P. Good)

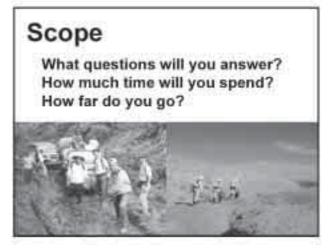












Depth

How far do you go? How much detail do you collect? How long will it take and how much do you spend to find out?





How much should you spend?

"While information on the overall level of resources devoted to evaluation of humanitarian action is not readily available, evidence from a benchmarking study, being undertaken by the ICRC at time of publication, is indicating that humanitarian agencies devote on average the equivalent of 0.5% of their humanitarian action expenditure to inspection, audit and evaluation activities"

From the ALNAP Annual Review 2001 Humanitarian Action: Learning from Evaluation

Causality

How can you prove that your program or project is responsible for any improvements in the overall situation?

Take the "Quick Evaluation Quiz" on page 13 of your workshop guide.

Bias

How will your evaluation address the problem of bias?

See pages (E) & (7) for examples of different types of evaluation bias

Tools/Methods





of Agricultural Focus group or

POWER

10P - Left :Participatory Evaluation of Agricultural Technologies, Right: Focus group consultation

SGTTOM - Participatory evaluation with local villagers of low-cost road, water supply, small-scale irrigation and achool projects in Cembodia for UNDP.

KEY TERMS

Please see pages 4 And 5 in the workshop notes

- Efficiency
- Effectiveness
- Impact
- Relevance/Appropriateness
- Coverage
- Sustainability/Connectedness
- Coordination
- Protection
- Coherence

Methods and Limitations

please see page 7

- · Key Informant Interviews
- · Focus Group Interviews
- Community Interviews
- Informal or mini- Surveys
- Direct Observation

Always Include Beneficiaries in Every Evaluation

- Resist the top down pressures move accountability of staff downwards
- · Beneficiaries have a right to participate
- Beneficiaries (and non-beneficiaries) can be the richest sources of information
- · Find them and test assumptions

ESSENTIAL ELEMENTS OF EVALUATION REPORT

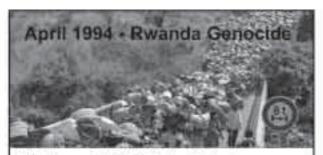
- Executive summary
- Introduction
- ·Project relevance
- ·Efficiency
- Effectiveness
- Impact of project
- ·Sustainability/connectedness
- ·Lessons learned
- -Conclusions
- Recommendations
- Annexes

QUESTIONS?

Two more things you should know about...

SPHERE

ALNAP



- 1994 Summer IFRC/NGO Code of Conduct
- 1994 Winter Rwanda Multi-Donor Evaluation Study Begun
- 1996 Study findings published
- 1997 Sphere initiative started
- 1997 ALNAP initiative started
- 1998 Sphere First Edition, 2000 Second Edition
- 2004 2004 Edition

Those involved....

- 1 representative from each agency of the Steering Committee for Humanitarian Response (SCHR): CARE International, Caritas Internationalie, ICRC, International Federation of Red Cross and Red Crescent Societies, Save the Children UK, Lutheran World Federation, ACT, OXFAM GB, World Council of Churches,
- 2 representatives from InterAction: Interaction, Mercy Corps
- 1 representative from each organization with consultancy status: VOICE, ICVA

What they produced.....



- · A rights based approach · The Humanitarian Charter
- 5 Chapters
- · Standards
- Indicators
- Guidance Notes

Real evaluation can lead to real improvement!

STRUCTURE

- . The Humanitarian Charter
- · Minimum Standards Common to All Sectors
- Minimum Standards in Water, Sanitation and Hygiene Promotion
- Minimum Standards in Food Security, Nutrition and Food Aid
- Minimum Standards in Shelter, Settlement, and Non-Food Items
- Minimum Standards in Health Services
- The Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief

SPHERE AND EVALUATION

Common standard 6: evaluation

There is a systematic and impartial examination of humanitarian action, intended to draw lessons to improve practice and policy and to enhance accountability.

Key indicators

- The programme is evaluated with reference to stated objectives and agreed minimum standards to measure its overall appropriateness. efficiency, coverage, coherence, and impact on the affected population.
- Evaluations take account the views and opinions of the affected population, as well as the host community if different
- *The collection of information for evaluation purposes is independent and impartial
- The results of each evaluation exercise are used to improve future practice

	Health Services	
Innal's Systems and Infrastructure	Control of Commenced Discours	Corporate Abou-
Standard I Printflying boulds stryken	Standard 1 Procession	Blookerd 5 Many
Standard I Supporting national and Local hough systems	Standard 2 Magning properties	Ottophed 2 Representation (next)
Standard 3 Coordination	Standard S Standard con- transported	Standard 3 Montal and special aspects of legable
Standard 5 Planuty Health Core	Standard & Outbook physiothesis	Standard 6 Climite diseases
Standard 8 Clinical Services	Standard & Cutternit distoction. Invoctigation and impairmen	
Stantant & Health following the Systems	Standard S HWADS	3 Appendices

ALNAP

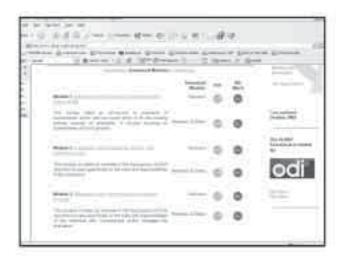
www.alnap.org

ALNAP DEFINITION OF EVALUATION

- "A systematic and impartial examination of humanitarian action intended to draw lessons to improve policy and practice, and enhance accountability. It has the following characteristics:
- It is commissioned by or its cooperation with the organization(s) whose performance is being evaluated.
- ii) it is undertaken either by a team of non-employees or by a mixed team of non-employees and employees from the commissioning organization and/or the organization being evaluated;
- iii) if assesses policy and/or practice against recognized criteria (eg. efficiency, effectiveness/timeliness/coordination, impact, connectedness, relevance/appropriateness, coverage, coherence and as appropriate, protection); and
- iv) it articulates findings, draws conclusions and makes recommendations.









ANY
QUESTIONS
ABOUT
SPHERE OR
ALNAP?



ETHICAL CONSIDERATIONS

 Have you ever faced any of the ethical situations described on page XX? What did you do, or what would you do in each case?

Cultural Intrusion, Anonymity/confidentiality, Individual responsibilities, Participation/privacy, Fundamental values, Omissions and wrongdoings, Evaluations of individuals, Disclosure, Integrity

PROBLEM 1

You are in Peshawar, Pakistan to evaluate a health programme in the refugee camps nearby. Your team all arrived last night from Tokyo. One member of your evaluation team (from another agency) is inappropriately dressed to visit a refugee camp on the Pakistan/Afghan border - (tight blue jeans and short sleeve t-shirt). She demands to go together with the team to the site, and has not brought any other suitable clothing from Japan, What do you do?

PROBLEM 2

You are visiting the camp, and were just told by a local nurse that some of the medical supplies are being stolen and sold in the market by one of the doctors. She confided this information to you, but begged you not to use her name for fear of reprisals from the doctor. What do you do?

PROBLEM 3

In preparing your report, you and another team member cannot agree on one finding in particular. You both strongly believe you are right, and the other is wrong. The report must be completed tomorrow. What do you do?

PROBLEM 4

You are in the country for a very limited time only to complete your evaluation mission, and have come all the way from Japan. You realize after you have landed in the capital city, that all of the offices are very busy preparing next year's budget, and in addition, staff are working overtime trying to relocate the programme to a new building after and bomb attack on the old compound yesterday. No seems to have time to talk to you. What do you do?

PROBLEM 5

You are visiting camps in a tribal area and want to talk to women in the area about food preparation and cooking issues related to a food and firewood programme. When you meet with the local village head, he explains that women from his tribe are not allowed to talk to "outsiders". What do you do?

PROBLEM 6

After reviewing the records of the warehouse where your shelter materials are being stored, you believe that someone is stealing the supplies and falsifying the distribution reports. If you make the report public, local workers in the warehouse may be taken by the local police and beaten, imprisoned, or worse. What do you do?

PROBLEM 7

You have been evaluating a social services project designed to help vulnerable groups in a refugee camp. You have interviewed many people, both beneficiaries as well as key staff members. All interviews indicate that the entire programme is performing poorly because of the actions of one person alone – the project director at the field office. No one likes him, and everyone you meet begs you to include his shortcomings in your report. What do you do?

PROBLEM 8

You just completed an internal evaluation of a large food distribution programme in Africa in a country suffering from a devastating drought. You learned that there was widespread corruption in the food delivery system and that some staff of your own organization are responsible. You have included all of this information in your report and have submitted it to the local office who commissioned the evaluation report. You are afraid that the report will not be sent to the higher headquarters, and that the problems will not be corrected locally. What do you do?

PROBLEM 9

You submitted your report in draft form to the local office in the field yesterday. The head of the local office just now asked you to change your findings so that his project will look better in the report. You are scheduled to leave for Japan tomorrow. What do you do?

Conclusions on ethics and evaluation?

THANK YOU

Overview 2 (Frederick M. Burcle, Jr.)



Health Program Evaluation

- Success dependent on ASSESSMENT
- Assessment done poorly, incomplete
- Inappropriate indicators
- Program does not pay attention to results of assessment
- Poor management
- Poor coordination

1894 Story Wido

The Basic Objective of an emergency program is to reduce excess mortality and morbidity

The Basic Goal of an emergency health assessment is to identify the health effects of the disaster, the most vulnerable populations, and determine priority needs

100

Direct Effects

- Injuries/Illness
- Deaths
- Human rights abuses
- International Humanitarian Law abuses
- Psychological stress
- Disabilities

Indirect Effects

- Population displacement
- Disruption of food
- Destroyed health facilities
- Destroyed public health infrastructure

orto devitore

TYPES OF INTERNATIONAL DISASTERS

- NATURAL
- TECHNOLOGICAL
- HUMAN-GENERATED

Tinher by

COMPLEX EMERGENCIES

- Internal war & conflicts
- Primarily civilian victims
- Many internally displaced (IDPs) & refugee populations
- Majority of mortality & morbidity result from indirect effects

SERVICE STATE OF THE PARTY NAMED IN

At least three epidemiological models of complex emergencies exist:

Developing country model

(e.g., Congo, Somalia, Alghanistan, Liberia, Timor)

Chronic or Smoldering country model

(e.g., Sodan, Hall)

Developed country model

(e.g., Former Yugoslavia, Macedonia)

BURBLE

What differs with each model is the existing baseline <u>capacity</u> of a country to respond to a health disaster

Similar risks and vulnerabilities occur within each model whether the disaster is <u>human generated</u>, natural, or technological

What is the baseline capacity in a developed country model?

Problem: Managers and health specialists do not adequately understand the overall health situation of large, moving or displaced populations.

Curative, elimical cure is believed by many to be the first and dominant priority in all emergencies. It's not, Rarely is it even a high priority.



Sphere recommendations

Analysis Standard #1

The initial assessment determines as accurately as possible the health effects of a disaster, identifies the health needs and establishes priorities for health programming."

midden from

- =



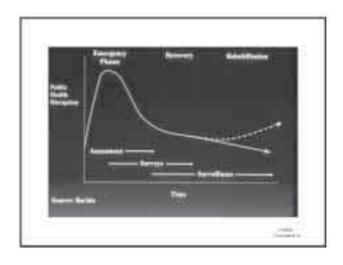
Assessments represent a sequence of events

First: Rapid assessment

· Second: Surveys

■ Third: Surveillance

PENNYTHIS



MALNUTRITION

- Best to understand malnutrition as PROTEIN ENERGY MALNUTRITION (PEM)
- 3 Elements:
- 1. Malnutrition
- Micronutrient deficiencies
- Secondary infections

ASSESSMENT

MALNUTRITION:

- Do you have malnutrition in the population?
- If so, how severe?
- Is this acute or chronic?

MEASUREMENT

- Mid-upper arm circumference (MUAC)
- Weight/height
- Z-Scores









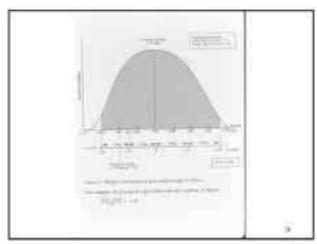


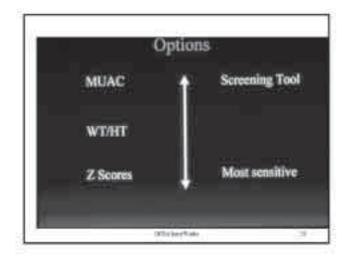














MICRONUTRIENT DISEASES

Assume:

- Vitamin A
- Vitamin C
- Vitamin B6

Correct for region; for example zinc and iodine

Office Septiment

MALNUTRITION & SECONDARY INFECTIONS

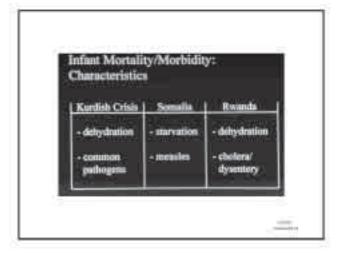
- All have greater risk of secondary infections
- Assume they have a hidden infection
- Vitamin A dependent infection process is universal

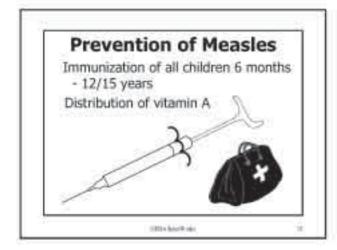
Military Works

QUESTION:

Of the many malnourished children in Somalia, what did they most commonly die from?

-





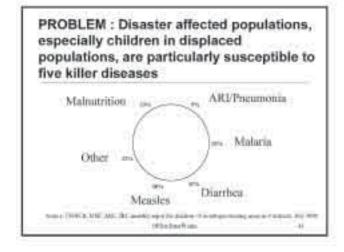








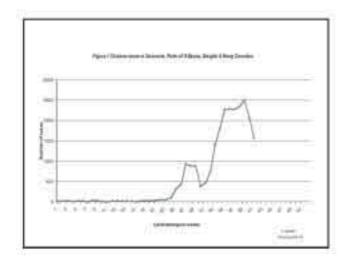






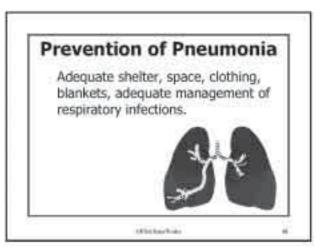


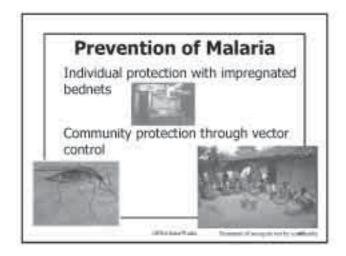


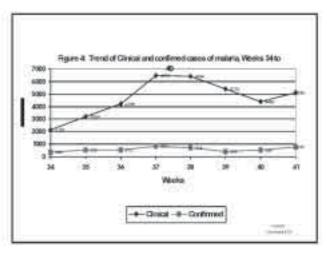




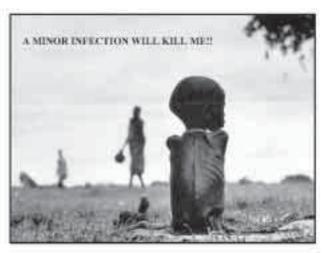




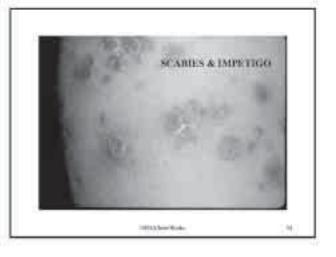














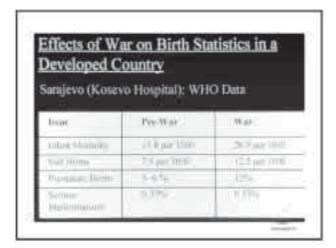






What is the baseline capacity in a developing country model?







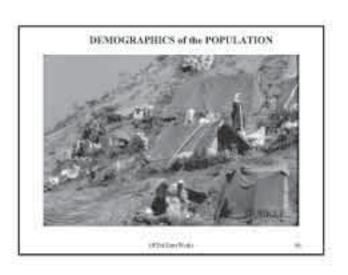


VULNERABLE POPULATIONS

- Traditionally: Women, children, elderly, disabled
- Assessment must be sensitive and inclusive enough to recognize hidden vulnerability
- Examples: Unaccompanied/orphaned children, malnutrition in elderly, abused/raped women, refugees from high altitude, malaria free environments

Official Notes

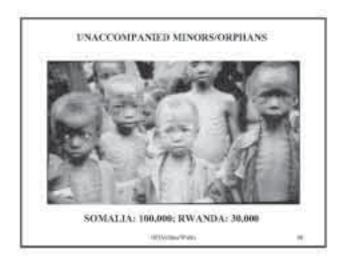
Problem: Lack of consultation with the refugee population—and women in particular—results in health services not reaching those in need and corresponding negative health consequences

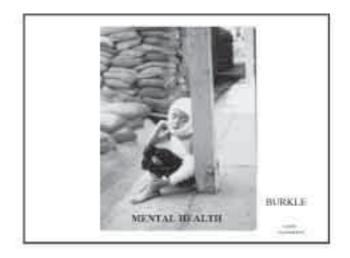


Reproductive Health includes:

- Safe motherhood, including emergency obstetric care
- Sexual and gender-based violence prevention & response
- · Prevention and care of STDs/HIV
- · Family planning

ORD in Benefit offer















Problem: Other key sectors are not adequately addressed, resulting in serious public health threats, ultimately requiring curative health response



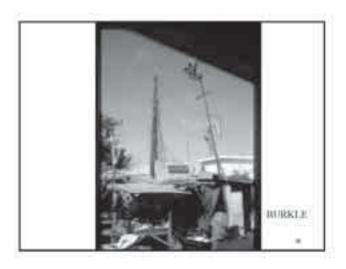




Key Health Care Guidelines:

- Health services:
 - 1 clinic for every 5,000 DPs w/ 1 nurse and 2-3 national health workers
 - 1 health center for each DP settlement w/ 1 bed/5,000 people and w/ 2 doctors, 8-10 nurses/20,000 DPs

Pilos trace Profes



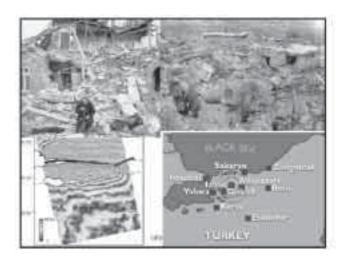


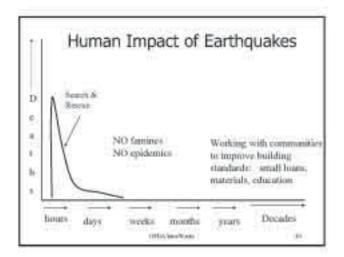
Health needs vary with the type of disaster

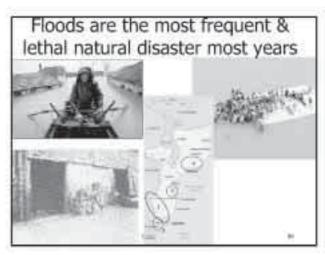
NATURAL DISASTERS

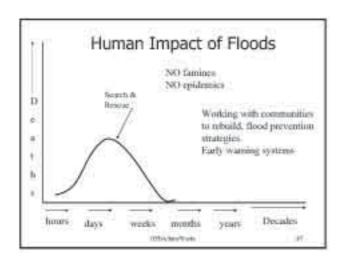
- Primarily deal with <u>direct</u> effects
- The greater the damage to public health infrastructure the greater the chance for indirect health effects

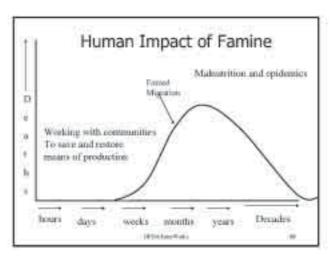
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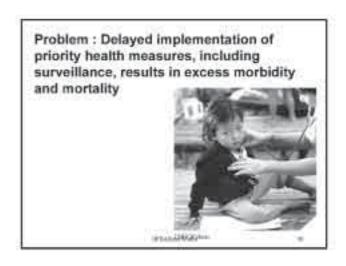








Principle: short-onset natural disasters do not cause famine



Analysis Standard #2

The health information system (HIS) regularly collects relevant data on population, diseases, injuries, environmental conditions and health services in a standardized format in order to detect major health problems.

HTG-beefiele

RAP form for Wat/San

SAMPLE OF ASSESSMENT FORM FROM THE OFFICE OF
THE COORDINATOR FOR HUMANITARIAN
ASSISTANCE (OCHA)

CAN YOU PERFORM A HEALTH ASSESSMENT WITHOUT BEING A HEATHCARE PROFESSIONAL?

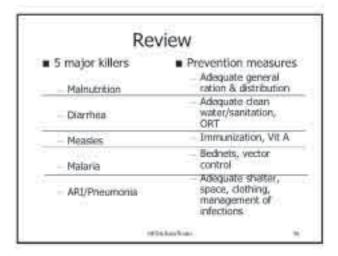
=...



Epidemiological questions you will always ask

- What is the crude mortality rate?
- What is the disaggregated (for gender and age) mortality rate
- What is causing mortality and morbidity?
- What are the case fatality rates?

Hite See State 1 10



CONCLUSION:

- Health problems vary with disaster type and cause
- For emergency settlements in crowded conditions, public health concerns relate primarily to epidemic disease outbreaks.
- Public health concerns are almost always best solved by provision of basic services.
- Failure to meet standards in food, nutrition, shelter, water and sanitation sectors will lead to significant health problems and excess mortality.

(Window/Year)



Overview 3 (Fitsum Assefa)

Monitoring and Evaluation Health and Nutrition Interventions In Emergencies

JPF/MOFA Workshop 10th March, 2004

> Figure Assets Nutrition Officer UNICEF Afghanistan

Objectives

- To illustrate how emergency Health and Nutrition Interventions are monitored and evaluated in practice and the use of Sphere standards
 - -Overall humanitarian response
 - -Specific Nutrition programs

UNICEF's Core Corporate Commitments: Immediate Response

- · Rapid Assessment
- Coordination
- Program Commitments
 - Health and Nutrition
 - Education
 - Child Protection
 - Water Supply and Sanitation
- · Operational commitments

UNICEF's CCCs: H & N Program

- Provide essential supplies
- Provide measles vaccination and necessary critical inputs
- Provide Tetanus Toxoid and critical inputs
- Initiate and support TFPs/SFPs, based of rapid assessments
- Insure provision of H & N messages, including BF an SMP

UNICEF's role: H & N CCCs

- · Policy and program guidance
- Ensuring implementation according to internationally accepted standards of good practice
- Collaboration with national/international counterparts

A commitment that entails a process of continued M & E

Case Study:Evaluation of Overall Humanitarian Response

"Malnutrition, Measles, Mortality and Humanitarian Response, During Famine In Ethiopia"

Salama, Assefa, Talley et al, JAMA, 2001, 286: 563 - 581



Ethiopia: Background

- · 3 successive years of drought
- Staring 1999: Data from EWS indicated rapidly deteriorating FS and nutrition situations
- Early 2000: WFP estimated 10 million people 'at risk' of starvation in Ethiopia.
- The Somali region, was the worst affected
- Ongoing civil conflict and extremely poor health infrastructure.
- In early 2000, measles cases began to be reported by NGOs.

Ethiopia: Background

- April 2000: Media attention began to focus on a town of Gode, Gode district, Somali region
- April 2000: Large scale response was triggered in Gode town, mainly food aid and feeding programs.
- Population concentrated around major site of Humanitarian response - Gode town
- May 2000: Some UN agencies reported that situation is under control, WFP claimed that famine was averted.

Ethiopia: Background

- July 2000:
 - No epidemiological data
 - no lead agency to coordinate response
- End of July 2000: SCF/US, with support from UNICEF and CDC carried out a population based assessment in Gode district.



Objectives

- · Overall:
 - To gather data for program planning and improving practice
- Specific:
 - To estimate famine-related mortality rates and identify causes of death
 - >To estimate mainutrition prevalence rates
 - >To assess underlying factors of malnutrition

Methods

- Two-stage 30 cluster survey design, sampled across Gode district
- 1994 census as sampling frame-adjusted
- · 2 villages excluded due to insecurity
- 1st stage: 30 clusters chosen by PPS
- 2nd stage: households chosen by EPI methods

Methods: Retrospective Mortality

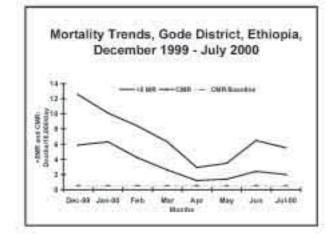
- Household members as of December 9, 1999
- Household members classified as alive or dead
- . Deaths from Dec 1999 to July 2000:
 - -Cause of death
 - >Month of death
 - Age at death

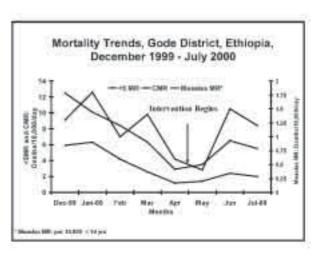
Methods: Malnutrition

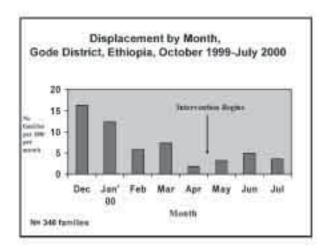
- · Children 6 months 5 years
 - Classified using NCHS/WHO/CDC reference
 - > Weight for height Z scores (SD)
 - Percentage of median for coverage
- Adults 18-59 years
 - -Body mass index (BMI)
 - ➤ WHO classification
 - Correction for body shape using sitting height / standing height ratio

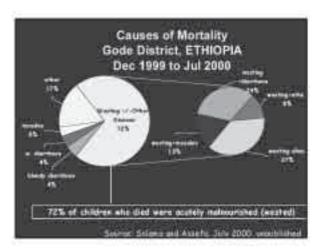
Results

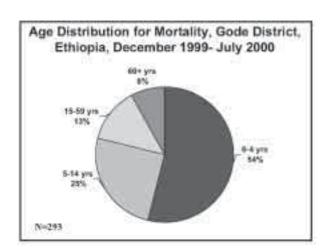
- 595 households comprising 4,032 people in 24 villages
- · 346 (58.2%) households were displaced
- Mean household size: 6.4 people
- 293 deaths were recorded for the period of interest, out of which 158 (54%) were children under the age of 5 years
 - > CMR: 3.2/10,000/day (95% Cl: 2.4-3.8)
 - is Definition of weless mortally > 1/10,800/day
 - >< 5 MR: 6.8/10,000/day (95% CI: 5.4-8.2)
 - > Seriose situation >2/10,000/rtsp

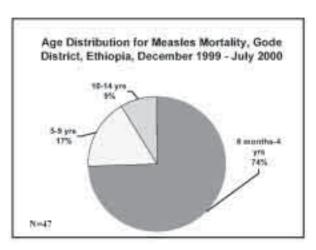


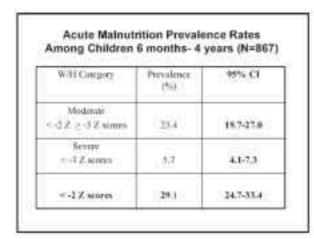


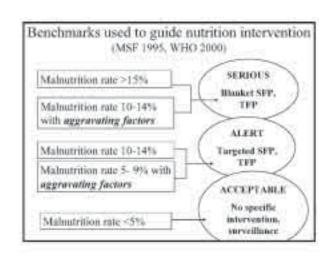












Program Coverage

-SFP Coverage: 21.5%

 Sphere key indicators, Nutrition, page 145, + correction of moderate mainutrition, standard 1

-TFC: 12.1%

 Sphere key indicature page 148, nutrition, correction of severe mainutation, standard 2

– Measles vaccination:

 Sphere key indicators page 275, control of communication diseases. Standard 2: Mineries.

Adult Malnutrition Prevalence Rates (N=625)

BMI Category Kg/M ²	Unedjusted Men % (95% CI)	Adjusted Man % (85% Cf)	Women % (95% Ct)	Adjusted Women % (95% CI)
BMI < 18.5	61.5 (51.1-69.9)	28.6 (19.5-36.7)	44.5 (38.5-50.6)	20.6
BMI < 16.0	14.4	2.9	11.0	2.7

Was famine averted?

 Was situation under control?

Conclusions

- Prolonged and sever famine, mortality high and sustained, at least for 8 months
- Intervention delayed and inadequate
- No initial situation analysis, programming was not based on data
- None standardized approaches/interventions
- Lack of coordination
- No lead agency in ensuring H & N surveillance and intervention

Conclusions

- suggest negative impact of the humanitarian response (centralized intervention, communicable diseases transmission)
- Most deaths due to wasting/starvation and major preventable diseases
- Measies important in children 6 months-5 years and 5-14 years
- · Coverage was low (health as well as nutrition)
- Weak GOV, capacity, limited effort for capacity building

Limitations

- Are there any limitations of the study/evaluation?
 - · Recall bias
 - · Selection bias
 - · Cause of death

- What health activities would you recommend to take place in response to the situation?
- What <u>strategies</u> would you recommend to ensure that nutritional support for those suffering from malnutrition is met?

Outcome of evaluation

- UNICEF took the role in coordination/technical assistance from CDC
- Mass measles immunization in August 2002
- · Change from wet to decentralized SFP
- · Improvement in general food ration
- · Water and health information
- Training on humanitarian principles and key technical areas
- Surveillance system, within the government system (UNICEF secondment)
- Standardization of monitoring tools and indicators according to Sphere.

Case studies - Program M & E

Nutrition Program M & E

- Therapeutic Feeding Program (TFCs)
- Supplementary feeding programs (SFPs)

Therapeutic Feeding Programs: Progress and Challenges

*Case fatality rates in TFCs have remained unchanged since the 1950s and are typically 20-30% and sometimes are as high as 50-60%.

56% of expert practitioner experts reported that kwashiorkor was a 'protein deficiency and this was why high protein diets were prescribed......

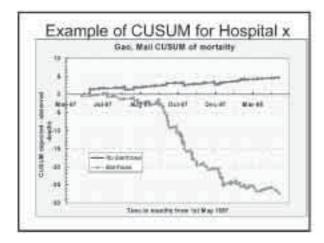
Scholae) and Athworth: 1996

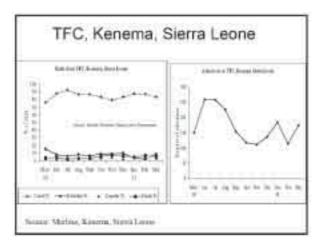
TFC, Kabaya Hospital, Rwanda

Analysis of Problems in TFPs

- In case of change in mortality rate or unusually high mortality, methods that can be applied to identify the problems include
 - Calculation of the Prudhon index
 - Cusum analysis
- Such detailed analysis and its interpretation requires specialised software, knowledge and skills.
- Invaluable for identifying where there are problems and formulating solutions to improve the effectiveness

Prodition, C of all A model to standarding restabling of exceeding malitocrafted citibles on admission to like specific feeding carriers. European 3 of Circust Nutrition \$1(11), 771,777





A success story?

- The CSFP has "saved the lives of over a million children from certain starvation and possibly death" (McHCW)
 - + High proportion of chadren regretered
 - · Areadotal reports of high levels of take-up
 - + Smooth deliveries of food to feeding points
- · Acute malnutrition based on MUAC:

	< 12.5cm	125-
		<13.5cm
Oct-92	2.1%	6.0%
Mar-93	2.2%	6.0%

A different view point...

	RUBER	No stee
	backey	SFF was working
0400	27.6%	95/21
Married 1	88.2%	307.25

- Patchy coverage of programmes in Oct 92,
 use quarter of centres not operating
- Coverage within programmes was low, but improved over time
- · For those attending, regularity of feeding was high
- Little evidence children of nutritionally vulnerable HHs were more likely to be included

How would you have improved the monitoring system?

Process Indicators - efficiency

Coverage

Total number registered

Admissions

·High Re-admissions?

Re-Admissions

*Low Attendance

Average daily attendance rate No attending in a given day/

Rates?

No expected on same day x 100 (MSF Reference > 75%)

*Long length of stuy?

Average length of stay on discharge Sum of length of stay of discharged!

No of discharged individuals x 100 (MSF Reference 50 days or less)

Main Outcome Indicators

Sphere, Chapter 3, page 145- 148

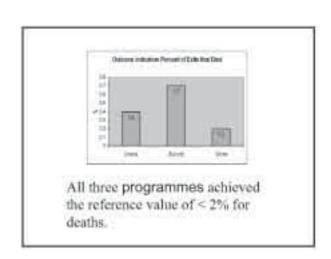
- Average Weight Gain (g per kg body weight)
- Recovered % successful discharge
- · Defaulter % falled to attend
- Death % died while still registered or after transfer
- Transfer % referral to TFC, or transfer to another SFC

Evaluating Coverage and Average Length of Stay Examples based on nutritional surveys. Coverage Mean Length of stay Goma (Kibumba) Sept 94* 83.7% 50 Liberia (Nimba) Jan 94* 69.9% 50

Burundi (Ruyigy) April 94* 29.6% 70 Ethiopia (Gode) 2001*. 21.5% 7 (>120) a Vadar et et., 1990 ± Savena et et., 2001

What influences coverage?

Reference Value for Recovered > 75% Reference Value for Defaulters < 15%



Evaluation of surveys: Ethiopia 1999-2000:

- Spigel et al (unpublished), evaluated 125 nutrition surveys by 14 different NGOs, conducted from Nov. 1998-Jun. 2000
 - RHA*: 16 (13%)
 - Cluster: 109 (87%)
 - 42 surveys part of early warning system with different aim and cluster methodology
 - 67 surveys were "intended" to provide useful data to direct programs
 - Only 5 surveys (4%) recorded measles vaccination coverage

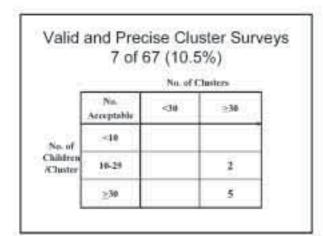
BBA regal health-mannered using references using to

Evaluation of "Intentional" Surveys

- · Valid (i.e. representative):
 - ->30 clusters
 - -PPS

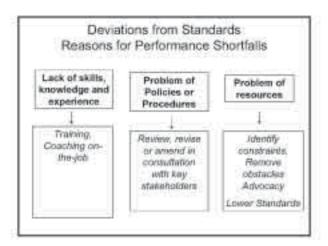
and

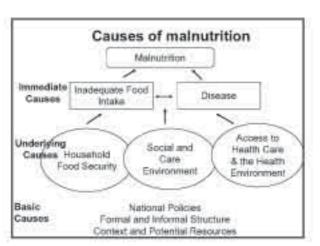
- Precise:
 - ->10 children per cluster



Recommendations

- Improve training manuals
- Be wary of survey data/reports
- Technical persons review reports
- Ensure field personnel appropriately trained
- Decisions based on survey results?
- "HQ staff" to do surveys (?)
- Co-ordinate with "survey NGOs" in field



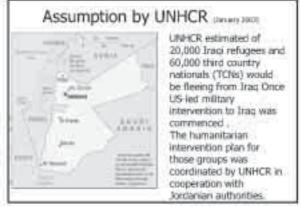


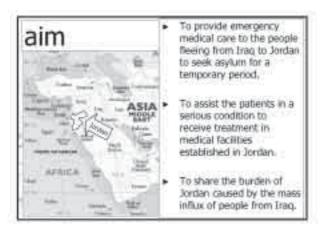
Thank YOU

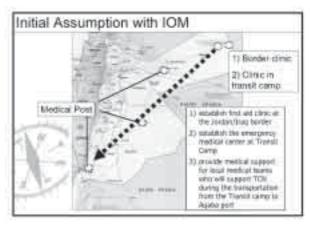
事例紹介

HuMA-BHN-JEN Case Project

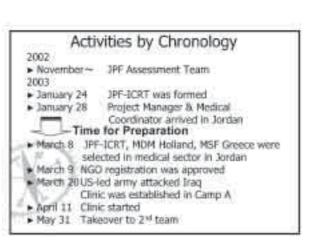


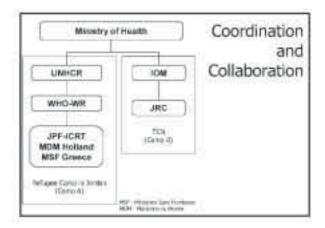


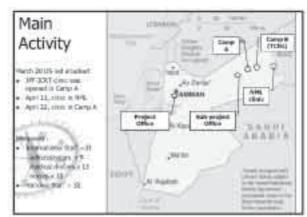




Initial supplies ➤ Equipment for 2 field clinics and ambulatory medical bags ➤ Medical equipment • Estimated of 1-150 outpatients per day • New Emergency Health Kit. (10,000 people for 3 months) ➤ Foods and drugs for staff







Counter Part

- **►UNHCR**
- ▶ JRCS
- ► Ministry of Health
- ▶ Jordan Doctor's Association
- Hashimite Charity
 Organization
- ► JICA
- ▶10M
- ► Japanese Embassy
- WHO country representative
- ► MDM Greece
- acts cacinal
- ▶ MSF Holland
- ► UNDP





Roles and Coordination in medical sector

- ► Collaboration Team
- ► Swift Response
- ▶ Preparation Period
- ► Counter Part
- ➤ Distinction of team
- Standardize and flexibility of medical system
 - . Equipment, treatment methodology, monitoring
- ► Medical Coordination
 - · Medical doctors and nurses
 - . Training, basic knowledge,

Lessons learned from the mission (1)

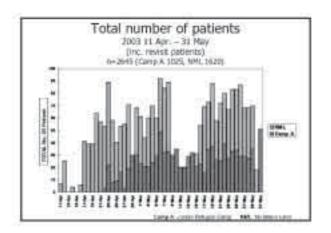
➤ Coordination

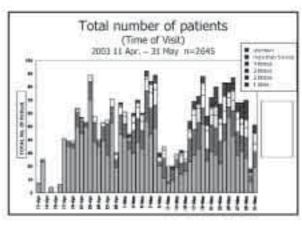
Japanese medical staff should have had more knowledge of the frame for international humanitarian activity and how to coordinate in medical sector.

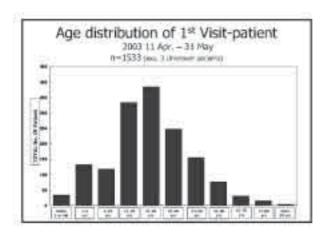
Lessons learned from the mission (2) Standardizing medical system and flexibility management ability medical team medical equipment clinical methodology

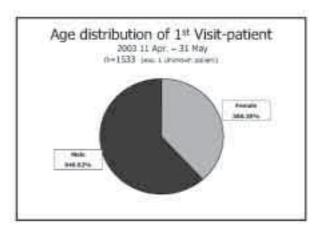
-more flexible procedures for coordination

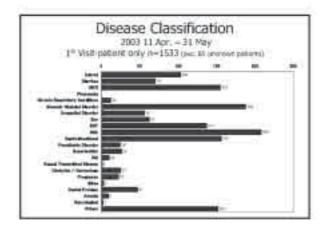
Critical Data 2003 11 Apr. – 31 May Daily number of outpatient: ► NML = 40 ~ 60 ► Camp A = 20 ~ 40 Total number of patients: ► NML = 1,620 ► Camp A = 1,025 Approximately a half of them were revisiting patients in the end of May













PWJ Case Project



Health Interventions in NGO's Humanitarian Assistance in Northern Iraq

Peace Winds Japan

PWJ's Activities in Response to Emergency

- Fre-less situation in Iraq and Kurdish Autonomous Region (KAR)
- 2. History of PWJ's activities in KAR
- 3. Overview of the fruit War
- PW7s emergency response focused on medical assistance
- 4.5 Jopani
- 4.2 Proportores
- 4.3. Needs assessment
- 4.4. Health situation of the displaces and the evacuees.
- 4.5. Health service situation
- 4.5. Mobile clints
- 4.7 Coordination with non-medical sectors
- A.B. Coordination with other organizations
- Rehabilitation sensitions after the entergency chain.



Disease Patterns in KAR

- 86's: Transition → 90's Polarized, Mixed with
- Infection + Chronic diseases : Children + Elderly people

Health Service

- Hospital&Specialist-centered>PHC(UN programs)
- Infrastructures (Electricity, water) development
- Urban-Rural discrepancy
- · Intentional discrimination by Sadaam Regime

WAR I

Destruction of infrastructure and various systems

- -health service functions I . PHC I
- Gap from the pre-war: Urban>Rural
- Chances for reviving PHCs in rehabilitation phase

Goa

 To prevent increased mortality and morbidity due to the war in the Northern Iraq

(baseline Crude Mortality Rate 4.9 /1,000/ yr. 0.13 /10,000/day

Project Objectives

 To assist and facilitate alleviation of the suffering of people affected by the war

	Mark	Akill	Make
War Phase KAR	Preparation Envision of M	Break Emergency edition (10 MOH)	Erritry Refubblishon
			oneAssistance for hospitals- serveltance
GG Mood Ketuk			Needs brancoment Matcher Chino

Preparedness

Seven years Experience-Mobility, Information. Trust from the local society, coordination

- · Medicine Provision-MOH
- Stocking of Non-Food Items(NFI), Logistics
- · Staff Training
- Training for Landmine Awareness
- · Preparation of Surveillance
- . Chemical & Biological Weapons
- . Meeting with Ministry of Health and other related organizations

Inputs

- Maspower
 160 local staff at the peek. 6-16 international staff. 8 Japanese
- Middle clinic faath.

 I Dr. 1 Wedical Assistant, I No. 1 Card Elethitute: fait tech, Social Worker.

Phones - Febr \$1,000,000 Part scanne JPF \$1,007,000, PWJ \$2,000

Project in ptomentation

- Modition penernel organisticus 87.000 Modicine & moditial equipment 5849.000 Referral cost: 8000

- Notificed flame: \$413.000 International staff salaries: \$ 00.000

Administration, travel expenses and others

- Finid offices advantables (in fact SSC000) Logistics support office advantition(on Tehnan, week 8.38.550) Tokyo office advantables; 328.000
- Transi regerous: \$40,000 Fixed acusts: \$141,005 External sudfing: \$11,000

- 1.Well prepared for Emergency
- 2.Provies identified
- 3. Interventions, effectively implemented. Tensity interventions

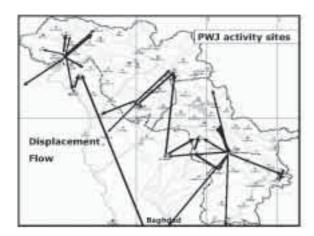
- Adequate Coverage Targeting vulnerable groups
- 4 Activities well coordinated
 5 Local copacity strengthened

Activities:

Mobile clinic arganization Medicines-Hooking, Capitalism Mediches provision

- · Z.Assessment Joint Intel assessment
- Priority swiling, larged areas, and groups
- 3-7 Mobile Clinin
 3-2 Public Health Activities
- 5-3. Assistance is Local Health Autorities
 4. Coordinates meeting, Information sharing
 E Provision Medicine to Local Hospital & Health Center
 Health Education, Staff traveng





rate Location Distance from Office Investigator Contacted person Security Original Population Newly arrived (IDP)- Original place /State of arriver. Flow Populacion: Infant/<5 y / Disabled /Pregnant/Elderly/Women Neaded Agencies tryolyed Shelter: Public building - Tens or vubitte Pood Water / Santation Reading Economic state selfit care delivery

Assessment Sheet standardized inside PW3

Joint Assessment

Local authorities Involved: MOH

Different NGOs —Targeted for specific groups Local Haulth Staff MAG HeplAge

Save the Children. PWJ

Assessment of the Evacuation

- Voluntary evacuation > torced displacement
- · Means by car(rich)/ foot(poor). Moving Distance: vary
- Flow: 500-1000 people / day / site. No Chaos.
- Bits Host families, Schools, Ex-army bases.
 Chicken famis, Outdoors, No camp.
- Population:

Further displacement of IDPs and refugees. Wromen (especially pregnant one). Elderly, Disabled Children Women-headed families: few

the Unaccompanied, few

Big discrepancy among the displaced Condition. Overprowded, Cold

Remaining residents, Neglected areas

Sacurity: KAR-moderately good, CG-unstatile

Emergency Assessment

Water __ Disrupted water supply, spring, river, well

--tanking

Food: Storage for 1-2 weeks –The poor sell food

Lack of oil and Fresh vegetables

Heating: Lack of fuel— blankets and finewood

Health ARE (*) Overcrowded, Indoor or pollution

No Diarrhea , immunization Coverage ≥65%

Chronic discusses deteriorated lack of medicine

 Nutrition MUAC<13.5cm 7% <12.5 cm 1% Low rate of menutrition, Lack of vitamin B.

THE THREE PERSONS AND A PROPERTY.

. Health care institutions:

Overloaded, lack of medicine, referral: ±

ex-Chicken farm: 20 families









Mobile Clinic

- 12 Teams: Doctor, Medical Assistant, Nurse, Laboratory technician, Pharmacist, Health educator
- . Rural areas in KAR, Neglected areas in CG side
- Primary health care, Acute conditions & Chronic cases
- Outreach—Home visits (Disabled children, Elderly, Women)

Simple clinical tests, Health education, Water and Sanitation, Latine construction

Immunization(-)-(+) contracted from UN Nutrition: Feeding Center(-), Vitamin only

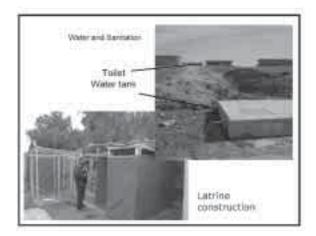
Surveillance: weak

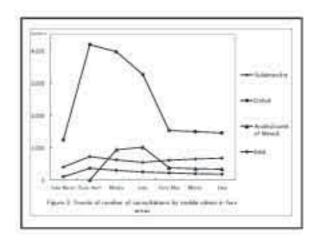


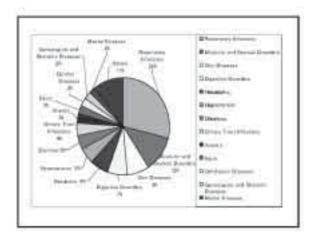


Laboratory Test





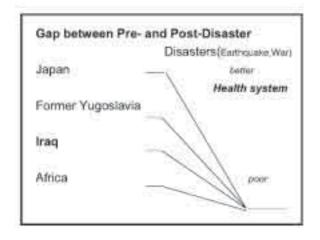




Vulnerable groups

- · Children < 5 yrs., infant, neonates
- Unaccompanied
- · Elderly Adults above 60 years old
- · Disabled people and children
- · Pregnant women, Lactating women
- · Women-headed households
- · Seriously ill- Malignancy
- · Chronic diseases -HT, DM, etc.
- Mental Health Problems Decreased 1









Coordination Bad Good Herra elock Contingency plan Preparation. Joint assessment Assessment Specialized NGOs Lack of information on unbrouble groups, excession information ICP's facilities security Information E-mail, informal meeting Coordination on the sites and contents Medicine Donatori Standardization Activities Overall Integration Osmarsattim

Evaluation Preparation | Adequate, but Over ? Timing Early evacuation phase, after the liberation Silver Widespread- in response to IDPs' movements including the neglected area Assessment Timeliness(+), capacity assessment (±) Staff Led by the local staff, experience accumulated Logistics Quickness, unough amount, special medication Mobile clinic Standardization(±), Vulnerable group: fargeted(+) Coordination See other page Sustainability 7 Qualities of assistance: Timeliness, Mobility, Flexibility, Diversity

Challenges for Evaluation of Health Intervention in HA in Iraq

Developed country Model

Low mortality but High Morbidity

High Vaccine Döverage, Low Malnutrison

Chronic Diseases

Curative medicine-dependent health service

Lack of Medicines

- · Lack of Baseline Data
- Many organizations
- · Many Factors
- Security Emergency

 Rehabilitation

MeRU Case Project

Project for Support and Strengthen Reproductive Health Services in Balkh Province



Medical Relief Unit, Japan (MeRU)

Organization involved

- · MeRU/ Japan Platform
- · MoH, Afghanistan
- UNFPA
- UNICEF



Background situation (1)

- Material mortality rate (MMR):
 1,600/100,000 live births
 2nd highest in the world. sown area.
- Infant mortality rate (IMR): 165/1000 live birth

SHOW WHEN

Background situation (2)

- 45/day women die from pregnancy related causes (Hemorrhage, obstructed labor, etc.)
- Diarrhea and ARI contribute to 41% of child mortality.
- Vaccine preventable diseases account for 21% of child death.
- Acute malnutrition rate 20-25% in some areas.

Project Objectives



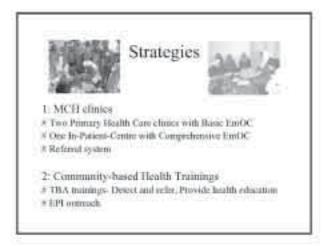
To achieve improved health status of women at reproductive age and children under five in Balkh province

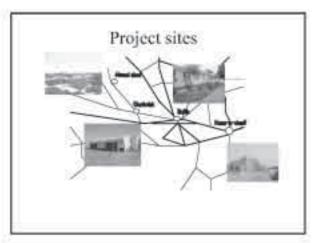
Period and Location



- April 2002 March 2004
- Char Bolak and Balkh Districts. Balkh province.
 Northern Afghanistan

Population: 1,405,388 (Oakridge 2000)





Balkh Health Centre (BHC) 1

- Targeting population: 200,000
 (Balkh district and Chur-Bolak district)
- Referral MCH hospital with 13 beds



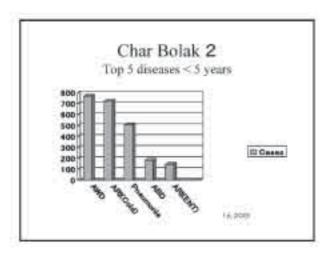


Char Bolak 1

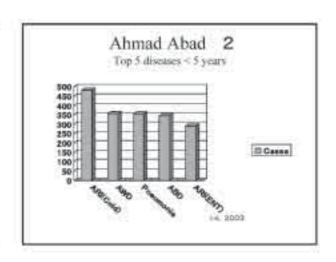
- Population: 77,120 people (FAO 2001)
- . OPD: 100-120 patients / day

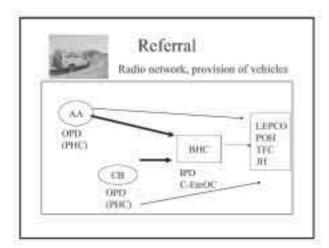


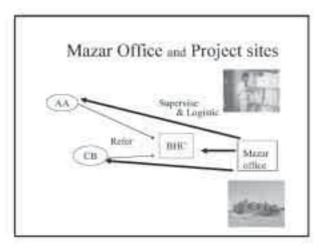




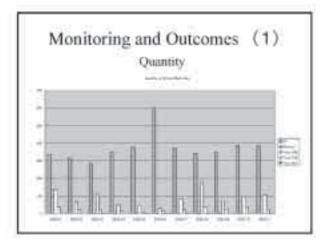
Ahmad Abad 1 • Location: 61km from Mazar-e-Sharif • Total number of families: 1,160 (+1,200 in five surrounding villages) • OPD: About 100 patients / day

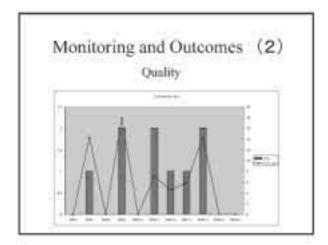












Best practices

- Capacity building Clinics are managed by the local staff
 Caesarean sections are carried out by themselves TBAs are promoting women at their communities
- Community involvement
 Village health committee— Ownership
- · Referral services

Constrains and difficulties

- · Clinic staffing
 - # Difficulties for finding local health professionals in the village
 - # Religious/cultural constrains Female health professionals
- Security related restriction
 Continued rivalry between two warlands
- Poor coordination among different agencies
 Different salary policy, clinical protocols, HIS

Thank you!



Presented by Yuki Jehiham,M.D. McRU Medical Advisor Medical Coordinator National Cardiovascilla Center, Japan

グループワークまとめ

Group A

Group A

End-user objectives of this evaluation

1. Why Evaluate??

- Lessons léarned
- Was it necessary?
- How fast was decision made?
- Was forecast correct?
- Were beneficiaries covered?
- Coordination issues without others
- Was money welt spent?
- Was location appropriate?
- Was treatment appropriate?
- Right prs7 Right drugs?
- Consideration of different groups?

For Who?

- 1. Policy maker
- 2. MOFA/JPF Committee
- To improve future emergency preparedness plans in response to warnings of imminent crises
- 3. FOR ALL NGOs
- To improve health response operations and coordination in the field.

Scope/Focus

- Political analysis; Was it necessary? Relevant?
- 2. Coordination
- 3. Coverage/adequacy
- Security for staff
- Proper treatment of cases?
- 6. Efficiency (How much money spent)

WHO	What Questions
Project manager Mr. Varnameto and HuMA	What onarishin was done? Who was consulted? Was the historical context considered? Was the 1001 swent switchton researched?
Jordán government	How closely was the Jordan government included in planning? Why shift change the policy of entery visa?
UNHER	Why skill not 80,000 people arrive?

MHO	What Queetiums
W. Ork	How many organizations were involved?
Dis & otalf	Was them a clear opportunition structure?
On & rist	How was information shaped (by different organization)?
Drs & staff	What kind of documentation exist? 1.6. coordination meeting, minutes MCLL coordination stars.

WHO	What Questions
	Why was not the first overtry nationals targeted?
WHO Jordan MoH	What was the total number of arrivals lethood disaggregated data in blery, equiphernals, nationally at literal ?
	View those sitio needed services received itself- services?
	10

	Evaluation Question * Security
WHO:	What Questions
HUMA	What was the resed for occurity of staff in Jordan's
	What having and equipment were provided to staff
	What kind of security insurance was provided?
	Vital was the cost for insurance?
	Were there any maurance claims?
	Was security information shares?
	Was there are seconly insidents?
	Was their evaluation prairiestority plan?
	Who there a good communication system?

	5. Proper treatment of cases?
WHO	What Guestions
HLMA MBF MCM	Were doctors and nurses able to correctly identify and treat the second?
	Were their equipment and supplies correctly used?
	Did they have right equipment medicine? Www.NEHK appropriate?
	Wee there are referred patients?
	Did they have right kind of shaff?
	What was the appurighter about medical resolut?
	Wiss the Insuresort standardized?

AMA	Charles and the control of the contr
	How was the money sperif?
	Proportion of the different task budget specontage of administration specontage of incurance and accurity reque specontage of equipment and drugs specontage of staff (health staff)
	Procurement procedures. legistic cost and procedure

Indicators & Method

t. Political analysis

- · Key informant
- · Interview
- . Collection of document
- · Time line
 - when the assumption was made and how long was there between the assumption plan was made and actual incident occurred.
- · Meeting minutes

Indicators & Method

2. Coordination

- · Sphere indicators (page 264)
- · Document for regular meetings
- + Interview

Indicators & Method

3. Coverage

- · Interview with IOM and JRC
- · Records collections

Indicators & Method

4 Security

- · Report incident
- · Insurance record
- Comparison evaluation of different insurance company
- · Interview with staff
- · Interview with UN security officer
- . Comparison with other organizations'
 - Security plan
 - Equipment
 - hurring

Indicators & Method

5. Proper treatment of cases?

- Sphere page 40-41
- Common standard 7: aid worker competencies and responsibilities
- Common standard 8: supervision, management and support of personnel
- Written job descriptions with clear reporting lines and undergo eriodic written performance assessment.

Indicators & Method

6. Efficiency. How was the money spent?

- . Document and record collection
- · Interview
- Expenditure data compare to the plan and budget

Thank you very much from the very best group!! Group B

GROUP B

THE BEST GROUP!!

END-USE:PWJ project

- To fill gap of the health care resulting from the war
- To show to national/HQ staff as well as other individuals reading this report that use of the mobile clinic for IDP either benefited or not benefited health consequences of the war

SCOPE

- Address the needs of IDP fleeing the area only during the war=emergency phase
- NOT A sustainable programme
- Is designed to measure the relevance and appropriateness of the mobile clinic during the crisis period where there is no or limited health services

Priority question

- Mobile clinic improve the ACCESS of the health care?
- Mobile clinic improve the AVAILABLITY of the health care?
- Mobile clinic improve the equity of health care?
- 4. Did lack of security effect access to the health care?

INDICATORS/METHODS

- Primary phase assessment will provide teams to potential areas of KAR to survey what areas are in most need
- Proxy indicators used to determine the access and availability of the health care

NUMBER OF health facilities

NUMBER OF health providers Population without health care

MR/CMR during displacement

Disaggregated for age and gender
 Common diseases; malaria, ARI, diarrhea, malnutrition

- ONCE analyzed, this assessment determined the area needed the mobile clinics.
- and if security is confirmed, these indicators will continue throughout the length of the program
- This program will be only introduced after consultation with the need KAR authorities and local health representatives
- Additional indicators will be added such as: Clinic utilization rate.

Access/availability of women.

Security indicators such as threats to staff/patients and number of patients with trauma consequence from the war and

landmines

BIASES

 This evaluation will address biases such as cultural, religious, tribal and political interferences when collecting data

Group C

C Group Summary

MeRU

Support and strengthen reproductive Health Services in Balkh province

End-Use (objectives)

- · At the end of the project
- For Donor, MOH/BRAC other agency working same sector
- · For MeRU lessones and future activity

Scope/ criteria

- Effectiveness
- 2. Coordination
- 3. Sustainability

Evaluation questions 1

- Effectiveness
 - Has access to MCH services expanded?
 - Is the community aware of the services?
 - Are women and children utilizing the services?
 - Are the services responding to the health needs?
 - Is the referral system functioning?

Evaluation questions 2

- 2. Coordination
 - is there coordination mechanism ?
 - Is MeRU contributing to HIS?
 - Does MeRU have good working relationship with implementing partners?

Evaluation question 3

- 3. Sustainabiliy
 - Was there an exit strategy?

Indicators and methods 1

1. Effectiveness

- Antenatal care during pregnancy: R
- # of patients R
- # of deliveries attended by skilled personals: R.
- EPI coverage under five R
- TT coverage pregnant somen: R
- Opinion of the village health committee | FGI
- # of cases referred and # of accepted: R
- Rejected cases: R

R: Record

Against the expected

Indicators and methods 2

2. Coordination

- Regular coordination meeting. Report
- McRU's attendance and participation :Report (McRU)
- Perception other agencies: sami-structured interview Report (BRAC)
- Regular data submission to MoPH. Report (MeRU)

3. Sustainability

- Strategic document: Report (MeRIJ)
- Progress against strategy: Report (MeRU)

参加者感想

(寄稿者名は匿名とし、原文のまま記載いたしました。)

Α

初日

講義は、ぞれぞれ興味深かったが、一方通行の授業になると動きが少なくて、緊張感が持たなくなる傾向があった。

二日目のワークショップ

個々人が、より参加する機会があってよかったのではないだろうか。

В

ワークショップを終えて・・・

初めての Mission が大変大きな Mission であったことは、大変であったの一言では言い表わすことができないものでした(問題が多すぎて・・・)。評価すべきこと、今後の Mission に生かすためにもやるべきという話は常に出ていますが、どこから始めようかとまとまらずにいました。これを機会に、再度、できる限りの評価をしていきたいです。ありがとうございました。大変勉強になりました。

C

二日間のワークショップに参加させて頂き誠にありがとうございました。

評価という概念をしっかりと日本のNGO活動に根付かせるための素晴らしい第一歩であったと 存じます。

その初回であったにも関らず、素晴らしい講師陣を招聘して下さり嬉しく存じます。能力だけでなく、明るさやユーモアさにも富み、常に明るくこちら側も学ぶことができました。

日本の医師たちが評価されることに慣れていませんので、ちょっと大変かも知れません。 でも、資料は、両面コピーでお願いします。

日本語ですみません。

D

Comments

- まず、何のため/誰の為に評価するのかという点をクリアーにするところからはじまり、とても分かりやすかった。
- 評価について考えることは、つまりプロジェクトをどうデザインするか、ということに深くかかわってくるので非常に興味が持てた。
- 自分の団体のプロジェクトが題材になったことは非常に勉強になった。ppt資料が欲しいのですが。
- Sphere の基準は、ケースによっては使えないこともありますが、それでもやはりある程度の 基準があることは必要だと感じた。

Ε

今回、このワークショップに参加して、今まで緊急人道援助について、体系的に学んだことも考えたこともなかったことが分かった。プロジェクトを運営する上で、あるいは、メンバー(スタッフ)の一人として、どうあるべきかとういう視点を多く得た。

それから、後半にあった問題提議によるディスカッションは、非常にためになった。 どうもありがとうございました。

F

I have able to obtain a lot of useful information from this workshop, in particular I was interested in a set up medical standard.

Some improvements, if I may suggest, it should take place during weekend so that a lot of staff members from NGO can participate. I think also there should be shorter but more frequent break time. Maybe more anthropological imput?

G

First I'm very grateful for this opportunity that was given to me to be here for two days. I have learnt a lot about not only in Evaluation of Health Sector, but many other things that are important as I work in NGO. Good hospitality and well organized, I think Everyone had very meaningful time. I hope this kind of activities will continue and be carried on. Thank you.

н

Thanks very much. I had a very good time and learned many things for evaluation. Previous, I tried to do evaluation for project. But now I know what is the proper way. It is basical and it is just a first step. But itÅfs great improvement, cause before my evaluation was done selfish and not fear way. Especially our three teachers are excellent! It is difficult to teach, but they cheer us up. I hope this kind of lecture will be continue.

Com. for JICA/MOF Programme

I am very honored to join this programme such as coordinated by excellent staffs. It was my first time, express and perform in front of several authorized or motivated people in English.

I really appreciated to attendance and support by JICA/MOF. Thank you very much.

P.S. One day I hope to become a good coordinator in NGO or IGO, after step by step up.

J

At first thank you very much. I learned many point regarding to evaluation. For future, I want to have the opportunity to make good todayÅfs experience.

Κ

Thank you for a fruitful seminar! I have experienced monitoring before, and it seemed like Pacific Ocean, too deep and huge? endless. However, through this seminar I gained courage to actually try evaluation. Not only we learned the basic skills of evaluation, what was the best of this seminar was hearing to the wonderful lectures of their experience, decisions, attitude towards evaluation.

L

Remarks to participate in Workshop

I have already had experiences in NGO for two and half years. And also I participated Mother and Child health project for 6 months in Afghanistan. But I studied a little evaluation in humanitarian assistance projects. When I participated this workshop, I studied method of evaluations and so on. In first I'd like to continue to study evaluation. Thank you very much.

M

I was very happy to attend this workshop. It was very well-organized and facility was very comfortable. One case study, the objectives were not clear for me at the beginning, but the facilitator led us and finally we could make the best presentation. Thank you.

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電話: 03-3580-3311 (代表)

FAX: 03-5501-8360